MINNESOTA DEPARTMENT OF NATURAL RESOURCES DIVISION OF ECOLOGICAL SERVICES

STAFF REPORT 40

Control of Rooted Aquatic Vegetation, Algae, Leeches, Swimmer's Itch, 2005

April 2006

A Summary of Permitted Control Work for Aquatic Vegetation, Algae, Leeches, Swimmer's Itch, 2005

Ву

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Executive Summary 2005 Aquatic Plant Management Program

In Minnesota the state is the owner of wild rice and other aquatic vegetation growing in public waters (M.S. 84.091). The Minnesota Department of Natural Resources (DNR) regulates the harvest, transplanting and destruction of aquatic plants in public waters through a permit program. The purpose of the Aquatic Plant Management (APM) permit program is to protect the beneficial functions of aquatic vegetation while allowing riparian property owners to obtain reasonable access to public waters.

The number of public waters where aquatic plant management is permitted has increased gradually from 1953 until 2000. However from 2003 through 2005 the numbers of lakes with permitted APM activity have remained essentially the same. During this period there was an average of 896 public waters with permitted APM activity annually. While the number of lakes has remained essentially the same over the last three years the number of permits issued continues to increase. There were 232 more permits issued in 2005 than in 2004. The increase in numbers of permits issued over the past 3 years has averaged nearly 350 per year.

The Central Region which includes the seven county metropolitan area typically issues more permits for more properties than any other DNR regional office. In 2005, the Little Falls Office (Central Region 3B) at the northern part of the Central Region issued 21 more permits to 186 more properties than were issued in 2004. The St. Paul office (3A) of the Central Region issued 37 more permits but there were 61 fewer properties. The Central Region had a net increase of 125 properties in 2005.

The numbers of aquatic plant management permits increased in all other DNR Regions as well. In the Northwest Region there were 71 more permits and 43 more properties in 2005 than in 2004. The Northeast Region issued 89 more permits in 2005 than in 2004 to 112 more properties. In the South Region the number of permits only increased by 14 but the number of permitted properties increased by 361 properties. The numbers of properties involved in the APM program statewide increased by 641 in 2005. The South Region accounted for more than 50% of the increase in permitted properties statewide.

Permit revenue increased from approximately \$261,600 in 2004 to nearly \$270,500 in 2005. The average fee per property was nearly \$24.00 in 2005.

In 2005, about 40% of the permits issued allowed the use of automated aquatic plant control devices like the Crary WeedRoller, the Colman Beach Groomer, Lake Restoration Lake Sweeper and similar home made devices. The remaining 60% of the aquatic plant management permits allowed chemical and or other mechanical removal as the method of control. These numbers are nearly identical to the permit distribution among methods in 2004.

The Department first began issuing permits for Automated Untended Aquatic Plant Control Device's (AUAPCD's) in 1997. Now, permits for AUAPCD make up more than half of the active Aquatic Plant Management permits. The number of single season permits issued in 2005 is up by 127 statewide over 2004. The single year permits issued have increased annually since 1998. The 2005 total of 1081 is more than double the number of 1-year permits issued in 1998. The number of three-year duration permits issued has decreased over the last 3 years, down 48 permits from 2004. The three-year permit option is allowed for persons who limit the size of the area of AUAPCD operation to 50 feet alongshore or one half there frontage whichever is less and no more than 2,500 square feet. Persons who obtained a three-year permit in 2005 will not have to reapply again until the year 2008. Some people (135 of those reporting) were permitted to, but did not run their device in 2005.

Most AUAPCD permits are issued to a single property owner. Although AUAPCD's make up 40% of the permits issued they only account for about 14% of the total number of properties permitted in 2005. The other 86% of properties were permitted to use harvesting or herbicides for aquatic plant control.

Summary of Aquatic Plant Management permits issued in 2005 for harvesting, herbicide use and channels and all AUAPCD's.

			_	AUAPCD					
	Harvest		Active	Issued	2005	Issued 2004	Issued 2003	active	
Region	Chemical	Channel*	Channel**	1 year	3 year	3 year	3 year	permits	
D 4	000	00		050	400	045	070	4000	
Reg 1	398	60	-	650	196	215	278	1339	
Reg 2A	60	7	-	1	6	5	2	14	
Reg 2B	528	13	-	211	166	175	223	775	
Reg 3A	774	18	-	87	27	13	22	149	
Reg 3B	311	3	-	103	74	93	62	332	
Reg 4	129	2	-	29	6	22	7	64	
All	2200	103	342	1081	475	523	594	5318	

^{*}Channel permits are of unlimited duration issued to the property owner to mechanically maintain a channel no more than 16 shorelione feet wide of emergent vegetation.

Summary of all APM permits issued, fees collected, numbers of lakes properties treated and harvested in 2005.

		·		Properties		Al	l Reportir	ng:***
	All Permits	All		Permited	Ave. Fee	Harvest C	hemical	
Region	Issued In 2005	Lakes*	Fees**	in 2005	/Property	Work Tre	eatment	Both
Reg 1	1304	251	\$46,005.00	1354	\$33.98	72	188	30
Reg 2A	74	47		285		3	28	3
Reg 2B	918	142		1397		54	386	8
Reg 2 total			\$1,946.80	1682	\$1.16			
Reg 3A	906	256		5344		43	534	6
Reg 3B	491	128		1952		22	206	6
Reg 3 total			\$210,301.88	7296	\$28.82			
Reg 4	166	70	\$12,242.64	951	\$12.87	19	67	6
2005 TOTAL	3859	894	\$270,496.32	11283	\$23.97	213	1409	59
2004 TOTAL	3627	900	\$261,612.32	10642	\$24.58	203	1327	51
CHANGE	232	-6	\$8,884.00	641	-\$0.61	10	82	8

^{*} Includes all lakes, ponds, ditches and streams listed an APM permits for 2005.

^{**} Total by Region can not be caculated because Region boundries were changed in 2003.

^{**}Fee totals provided by Carol Rushenberg

^{***}Data tabulated from 1688 surveys returned.

INTRODUCTION

Value of Aquatic Plants

Aquatic plants are essential components of most freshwater ecosystems. In many lakes, plants are the base of the aquatic food chain. The habitat aquatic plants provide in the shallow near-shore areas is important to both the aquatic and terrestrial animals. They also serve important functional roles in lakes by stabilizing the lake bottom, cycling nutrients and preventing shoreline erosion.

Many of Minnesota's most sought-after fish species depend heavily on aquatic vegetation throughout their life histories. Yellow perch, northern pike, muskellunge, pan-fish and bass all depend on aquatic vegetation to provide food, spawning habitat, and nursery areas. Juvenile fish of most species feed on small crustaceans and insects that are abundant in stands of aquatic vegetation. Even species that may not require vegetation for spawning depend on the cover and forage found in aquatic vegetation.

Many species of wildlife are dependent on aquatic plants for food and nesting sites. Ducks eat the seeds and tubers produced by various water plants. Other aquatic plants, which are not eaten directly by waterfowl, support many insects and other aquatic invertebrates that are important sources of food for migratory birds and their young. Ducks have been known to alter migration patterns in response to food availability. Emergent aquatic vegetation provides nesting cover for a variety of waterfowl, wading birds, shorebirds and songbirds. The reproductive success of ducks that nest near lakes is closely tied to available aquatic plants and the cover it provides to hide young birds from predators.

The muskrat, an important furbearer, is almost entirely dependent on aquatic vegetation for food and shelter. Minnesota's largest mammal, the moose, also relies heavily on aquatic vegetation for food.

The distribution of many amphibians and reptiles is directly linked to the vegetation structure of aquatic habitats. Species preference of particular habitat types is related to food availability, types of escape cover and specific microclimates. Emergent and submerged vegetation support invertebrate populations that provide an important food source for amphibians and reptiles. During the breeding season some species of frogs call from emergent vegetation at the water's edge and their egg masses are often attached to aquatic plants. Aquatic turtles often eat submerged vegetation, which is an important source of calcium.

Beyond providing food and shelter for fish and wildlife, aquatic vegetation is important in maintaining a stable lake environment. Aquatic vegetation helps maintain water clarity by limiting the availability of nutrients, and preventing suspension of bottom sediments. Aquatic plants limit erosion of shorelines by moderating the effects of wave and ice erosion. A healthy native plant community is also important in preventing the establishment of non-native invasive aquatic plants. In short, aquatic plants serve many important functions for lakes, fish and wildlife. Many of the things that we enjoy most about lakes are directly linked to aquatic vegetation.

The Aquatic Plant Management Program

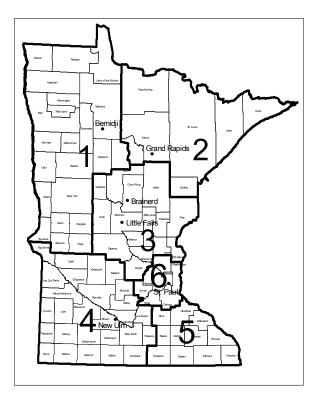
Riparian property owners (lake shore property owners) in Minnesota have a legal right to use and access the lake adjacent to their property. Aquatic vegetation may interfere with a lakeshore homeowner's ability to exercise that right. The purpose of the DNR's Aquatic Plant Management Program is to preserve the functions of aquatic vegetation while allowing the

homeowner the ability to use the lake. Other aquatic organisms can also interfere with the lakeshore property owner's enjoyment of the lake. Swimmer's itch, caused by the immature life stage of a parasite common in waterfowl, can cause significant and sometimes severe discomfort in humans depending upon a person's sensitivity to the organism. Algae (plankton and filamentous) can also create a nuisance and occasionally unhealthy conditions when they become over abundant. Relief from these nuisances may also be sought under an aquatic plant management permit.

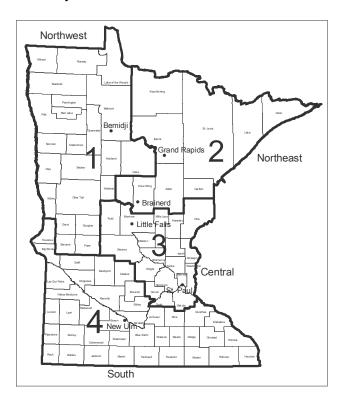
Administrative Regions

In July of 2002 the number of DNR administrative regions was reduced. The previous six region structure was reduced to four administrative regions. The Brainerd Lakes Region, previously Region Three, was divided up between the Northeast Region (Region Two) and the Metro Region (Region Six), now the Central region. The southeastern part of the state, region five, was combined with the South Region or Region Four. Aquatic plant management permits were issued as they had been in the six region structure through the remainder of the 2002 open water season. In 2003 APM permits were issued according to the new regional boundaries.

Pre- July-2002



Post-July -2002



The number of staff reviewing APM permit applications increased concurrent with the reduction of DNR regions. The reorganization moved some regional headquarters farther away from the major centers of APM permit activity (Appendix Figure G.). The Brainerd DNR Office, now in the Northeast Region, retained an Aquatic Plant Management specialist because the Brainerd Lakes Area is a center of APM permit activity. The Brainerd (2B) area office is responsible for application review for Aitkin, Crow Wing, and southern Cass Counties. Grand Rapids (2A) the location of the Northeast Regional DNR Headquarters is responsible for application review for

Carlton, St. Louis, Lake, Cook, Koochiching, and Itasca Counties. The Central Region added an APM position to the Little Falls Fisheries Office to accommodate the large number of permits previously issued from the Brainerd Office. The Little Falls office (3B) is responsible for application review for Benton, Isanti, Kanabec, Pine, Mille Lacs, Morrison, Sherburne, Stearns, Todd and Wright Counties. The Central Regional DNR Headquarters in St. Paul (3A) is responsible for application review for the metropolitan area, Anoka, Carver, Chisago, Dakota, Hennepin, Ramsey, Scott, and Washington Counties. The new regional structure makes historical comparisons between regions much more difficult. However, it is still possible to identify statewide trends and make comparisons between years.

The DNR's, Division of Fish and Wildlife is responsible for the administration of the Aquatic Plant Management Permit Program. Riparian property owners apply for a permit to their Regional Fisheries Manager. The Northwest, Northeast, and Central DNR Regions have Aquatic Plant Management Specialists who make site inspections and review applications for permit. In the South Region site inspections and application review are the responsibility of the Area Fisheries Supervisor. The recommendation for the disposition of the permit application (approval, modification or denial) is determined during the review process. This decision often involves a discussion with the property owner. When applications for APM permits are received for shallow lakes where waterfowl management is the primary focus, the Aquatic Plant Management Specialist will seek the advice of the Area Wildlife Manager. When applications are modified or denied the applicant may appeal to the Commissioner's Office for review. The purpose of this review is to determine if the permit decision was based upon rule standards. Finally, permit decisions can be appealed to an Administrative Law Judge through the contested case hearing process. Usually the cost of control is borne by the individual (permittee) directly benefiting from the control effort.

The coordinator of the Aquatic Plant Management Program is in the Division of Ecological Services. This position is the department's contact with commercial aquatic plant harvesters, aquatic herbicide applicators, and the Minnesota Department of Agriculture (MDA). The coordinator provides technical expertise on aquatic plant control methods, and permitting requirements to lakeshore property owners and Department staff. The coordinator works to insure consistent interpretation of the APM rules throughout the Department. This position administers exams, and issues operating permits to commercial aquatic plant harvesters. This person also reviews appeals of permit decisions for the Commissioner. The Program Coordinator maintains current labeling and material safety data sheets on products allowed for aquatic plant control and provides that information to field personnel. The Program Coordinator also prepares an annual report on program activities (this document) and coordinates the development of materials and forms provided to riparian property owners asking about aquatic management.

The APM program coordinator supervises staff in the Division of Ecological Services whose job responsibility includes enforcement of aquatic pesticide rules and pesticide label requirements. Aquatic Pesticide Enforcement Specialists conduct inspections of herbicide applications in public waters to monitor compliance with state and federal pesticide law and respond to reports of pesticide misuse (Appendix Tables E and F). Through June of 2003 there were two Aquatic Pesticide Enforcement Specialist positions, one for the southern half of the state located in the St. Paul Central Office and one for the northern half of the state located in the Brainerd Regional DNR Office. Beginning in July of 2003 the work activity of the Brainerd Aquatic Pesticide Enforcement specialist position was significantly curtailed due to budget reductions. The U.S. Environmental Protection Agency (EPA) partially funds DNR's aquatic pesticide enforcement activities through a grant administered by MDA.

Regulations

Authority for the DNR's aquatic plant management program is found in Minnesota Statutes M.S. 84.091 Subdivision 1, which designates ownership of wild rice and other aquatic vegetation in public waters to the State. M.S. 103G.615 authorizes the Commissioner of the DNR to issue permits to harvest or destroy aquatic plants, establish permit fees, and prescribe standards to issue or deny permits for aquatic plant control. The standards for the issuance of permits to control aquatic vegetation and the permit fee structure are found in MN Rules Chapter 6280. Minnesota Statutes and Rules can be reviewed at the Revisor of Statutes website http://www.leg.state.mn.us/leg/statutes.asp.

A permit from the DNR is required to use pesticides in public waters (generally any body of water 2.5 acres or larger within an incorporated city limit, or 10 acres or larger in rural areas), to use an automated aquatic plant control device, and to control emergent vegetation such as cattails, wild rice or bulrush. A riparian property owner may, without a permit, physically remove (cut, pull or harvest) *submerged* vegetation along one half the individual's lake frontage or 50 feet, whichever is less. The total area may not exceed 2,500 square feet. In addition, a boat channel up to 15 feet wide, and as long as necessary to reach open water, may also be maintained by mechanical means without a permit. If floating leaf vegetation is interfering with riparian owner access a channel not more than fifteen feet wide extending to open water may be mechanically maintained without permit. The vegetation that is cut or pulled must be removed from the lake and the managed area must remain in the same location each year.

The mechanical control of purple loosestrife, a plant on the Minnesota Department of Agriculture's noxious weed list, does not require a permit from the DNR. However, herbicide control of purple loosestrife below the ordinary high water level on public waters does require a permit. Because of the plant's status as a noxious weed, these permits are issued free of charge.

Beyond the permit requirement, any pesticide used in lakes must be labeled for aquatic use and registered with the United States Environmental Protection Agency. When using an aquatic herbicide all label instructions and precautions must be followed. The permittee must post areas treated with herbicides so that anyone entering the area is informed of the herbicide application. The signs contain the following information: the name of the applicator, the treatment date, the name of the product used, expiration dates of any water use restrictions on swimming, fishing, household, and other uses. The DNR provides these signs to permittees and commercial applicators at no cost. A list of herbicides most commonly used for aquatic plant control and the amount used under permit in Minnesota is found in Appendix A.1 and A.2.

Summary of Aquatic Plant Management Program Activities in 2005

The following is a summary of Aquatic Plant Management Program (APMP) activities in 2005. The data for this report comes from four sources: permittee survey forms (2005 Appendix Table C and D), commercial aquatic applicator and harvester reports, and Aquatic Plant Management (APM) permits. Commercial applicators, harvesters, and riparian property owners who do control work in public waters are required to provide a yearly summary of their APM activity. With this information the past year's activities can be summarized, the control of aquatic vegetation in public waters is monitored, and trends in aquatic plant management are identified.

Survey forms are mailed to permit holders that did their own aquatic plant control work. Prior to 2000, permit holders that hired commercial applicators to perform the control work for them were included in the survey. They were asked to answer only those few questions pertinent to their situation. This often caused confusion and permittees would either not respond or would

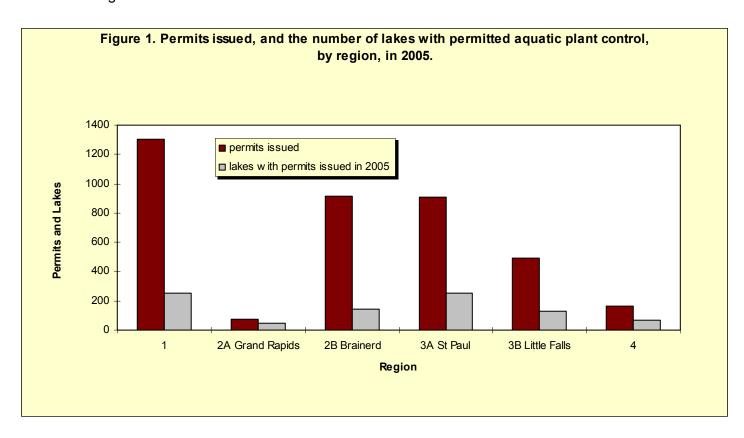
send the form to the commercial service for completion. In addition, when commercial applicators do the control work there are usually many customers on a single permit. However, only one of those customers is listed as the permittee, hence you must rely on one individual to provide accurate information for up to 100 or more other people. Since commercial pesticide applicators are required by law to keep detailed records, and their reporting is generally more precise, permit holders who hire a commercial firm no longer receive a survey form.

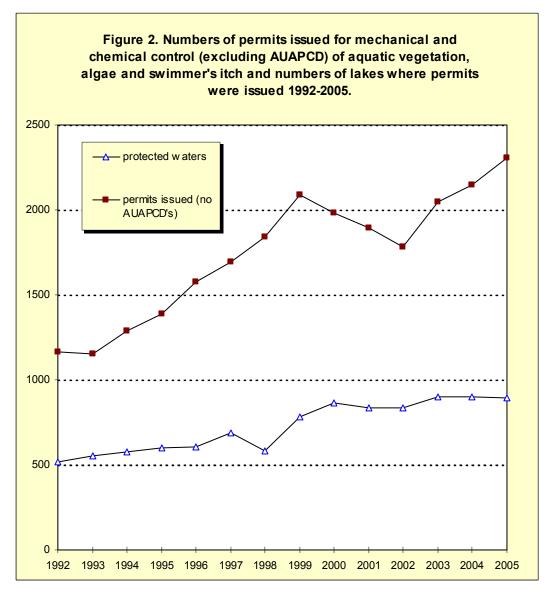
Survey forms were sent to all permittees that did their own chemical or mechanical control work. Of the 966 surveys mailed 824 (85%) were returned. A separate survey was sent to all 1,556 AUAPCD permit recipients, 1,412 (91%) were returned.

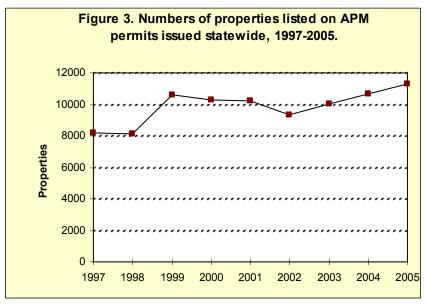
Permit Issuance

In 2005 a total of 3,859 permits were issued statewide for APM activities, 232 more than in 2004 (Appendix G provides a map of the county by county distribution of permits and permitted properties). These permits were issued for properties on 894 public waters (i.e. lakes, ponds, and streams) in 2005 (Figures 1, 2, and 3). In 2005, there were 1,556 permits issued for the operation of Automated Untended Aquatic Plant Control Devices (AUAPCD). The remaining 2,303 permits were issued to municipalities and lakeshore homeowners for either pesticide use (includes algae and swimmer's itch control) or mechanical control (cutting, pulling, or harvesting) of aquatic vegetation.

The number of public waters where permits were issued remained nearly constant until 1999 when the number of public waters with permitted APM activity increased by 204 to 785 (Figure 2 & 3). The number of public waters with permitted APM activity in 2005 was 894, essentially unchanged from 2004.







Aquatic plant management permit issuance increased annually from 1992 until about 1999. Then in the early 2000's the numbers of permits issued decreased and there was a corresponding decrease in the numbers of participating properties. Permit numbers and properties began to increase again in 2003 through 2005. Spring of 2000 was the beginning of several years in a row that were cooler and wetter than normal in the Metro area. Temperatures may have contributed to the decline in lakeshore property owners participating in the Aquatic Plant Management program.

Lakeshore homeowners may apply for an aquatic plant management permit as a group. Group permits are more popular in the Twin Cities metropolitan area than in greater Minnesota (Table 1). Homeowner's on large group permits can benefit from the \$750 cap on permit fees. The permit fee per individual begins to go down after 21 properties. Some permits have more than 100 properties listed on a single permit. In 2005 there were 11,283 properties covered by the 3,859 permits issued.

The statewide average number of properties per permit in 2005 remained the same as in 2004 at 2.9 properties. The Central Region, which includes the Twin Cities metropolitan area, typically has larger group permits than other areas of the state. In 2005, in the Central Region there were 5.2 properties per permit issued. The Northwest Region averaged just over one property per permit (1.03); the Northeast Region averaged nearly two properties per permit (1.7). The largest increase in permitted properties occurred in the Southern Region. The average number of properties per permit in 2004 in the South Region was 3.9, but increased to nearly 6 properties per permit (5.7) in 2005.

Table 1. Numbers of permits listing multiple and single properties (excluding AUAPCD permits) by Region, 2005.

Region		1	2A	2B	3A	3B	4
Permits/property:	>100	0	0	0	4	1	4
	51-100	0	3	2	13	6	3
	21-50	1	0	5	46	16	2
	11-20	1	0	7	63	20	2
	2-10	4	0	17	159	44	14
	1	1298	71	887	621	404	141

The rules regulating aquatic plant removal from public waters allow for an inspection of the treatment site the first time an application is received or when there are changes requested to previously issued permits. Aquatic plant management specialists and area fisheries staff visit these sites to determine if the standards for permit issuance in APM rules are met prior to issuing a permit for plant removal. This is also an opportunity to determine what kinds of plants and habitat are present in the treatment area. During these inspections the size of the area may be reduced based on the observations and professional judgment of the specialist. The number of applications received for shoreline vegetation removal and the numbers of permits that are issued as requested is shown in Table 2. Table 2 includes both new and previously issued permits.

Table 2. All APM applications, including new and previously issued permits, requesting *control along shore and the number of permits issued as requested, by region in 2005.

	Region						
	1	2A	2B	3Ă	3B	4	Statewide
Number of applications	1,240	52	873	773	428	129	3,495
Permits issued as requested	1,018	41	782	637	371	89	2,938
% of permits issued as requested	82	79	90	82	87	69	84

^{*} Includes chemical, mechanical, AUAPCD, and swimmer's itch control.

Permit Fees

The 2003 legislature increased permit fees. People applying for APM permits after August 1, 2003 were required to pay the higher fee. The new fee increased many types of APM permit from \$20.00 per property to \$35.00 per property. The cap on large group permits was increased from \$200 to \$750. All permits in 2005 were issued under the new fee structure.

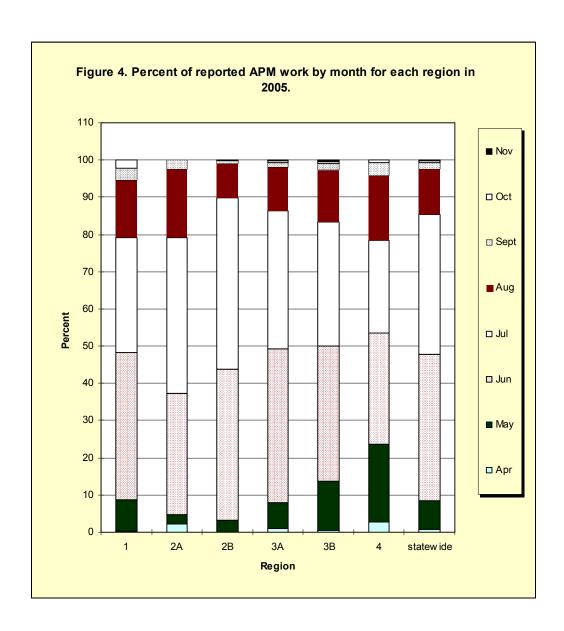
Revenues in 2005 were \$270,496 about \$8,884 more than 2004. The average permit fee per property owner in 2004 was \$24.58 in 2005 the average fee per property was \$23.97. There is still economy of scale for large group permits, hence the statewide average cost per property was about \$24.00 in 2005, \$11.00 less than the cost of an individual permit under the new fee structure.

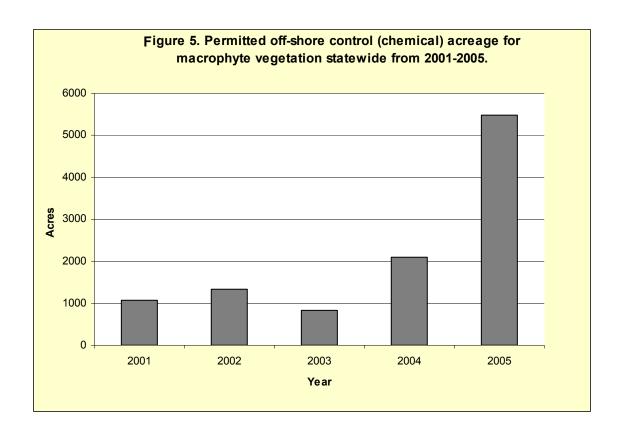
Timing of Treatment

Permits are issued for the open water season, generally from May through September 1. However, aquatic plant control can begin as early as January and extend through November. In 2005, about 87% of the permitted work, reported statewide, was completed in June, July, and August (Figure 4). Because most aquatic plant control in Minnesota is recreationally motivated this pattern has been consistent over time.

Acres of aquatic plant control permitted

The number of acres permitted for submerged aquatic plant control (both chemical and mechanical methods) fluctuates annually. This may mean that aquatic plant control is highly variable depending on the season. The off shore control of aquatic vegetation (Figure 5) is focused primarily on non-native invasive species. A few large Eurasian watermilfoil and curly-leaf pondweed treatments, can have a significant influence on the total number of acres permitted for treatment. This was evident in 2004 and 2005. In 2004 several lake-wide treatments of curly-leaf pondweed in the Central Region were responsible for the increase in treated acres. These lakes in addition to Lake Benton, a 3000-acre lake in Lincoln County, were treated again in 2005 with an aquatic herbicide to manage curly-leaf pondweed. As the interest in managing invasive species increases this trend will likely continue.





In 2005, about 41% of all permits issued for aquatic plant control permitted the use of plant removal with AUAPCD's. Aquatic plant control using herbicides, plant harvesting, and plant removal by hand, accounted for the remaining 59% of the permits issued for aquatic plant management (Figure 6). It is important to remember that a limited amount of mechanical control of submerged and floating leaf vegetation can be done without a permit and a permit is always required when herbicides or automated devices are used for aquatic plant control. The total area permitted statewide for the various methods of near shore aquatic plant removal and the average area permitted per property in 2005 are found in Table 3.

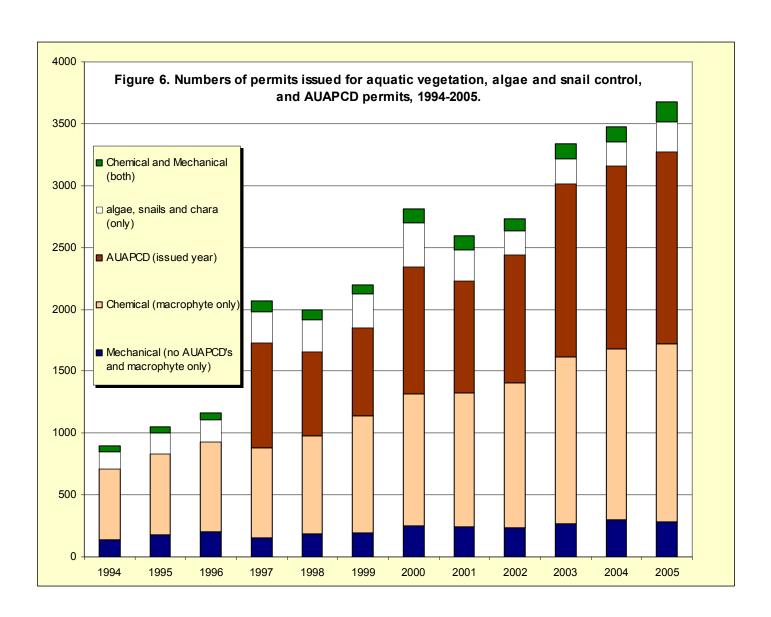


Table 3. Total near shore area permitted, in acres, by region, for control of submerged vegetation, swimmer's itch and AUAPCD use 2005.

			Regio	า			Total number		Ave. Acres/	
Control	1	2A	2B	3A	3B	4	of acres	Props	s Prop.	
Herbicide control excluding open water treatment	14.2	0.5	7.3	49.0	45.6	4.6	121.2	610	0.199	
Mechanical control excluding open water removal	8.7	0.2	21.1	65.7	3.8	101.4	200.9	400	0.502	
Swimmer's itch control	23.1	3.8	14.6	10.7	51.1	3.6	106.9	486	0.220	
AUAPCD 2005 issued	61.8	0.2	22.5	8.4	10.9	1.6	105.4	1560	0.068	

Numbers of Aquatic Plant Removal Permits Used

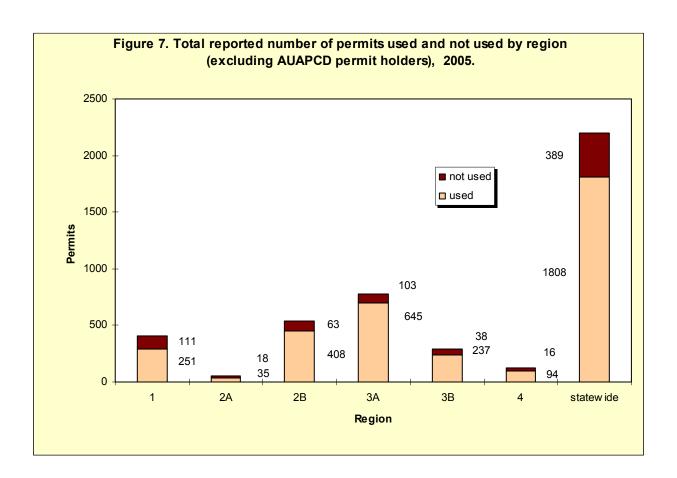
Each year some permits issued for aquatic plant management activities are not used (Figure 7). Statewide, 82% of permits issued were reported used by the permittees or commercial applicators/operators doing the work, this is unchanged from 2004. Permittees indicating that their permit was not used, were asked to indicate why by responding to one or more choices provided on the survey. The results are summarized in Table 4, below. In 2005, the reason most frequently given (50%) for not using an APM permit was that the property owner was unable to do the permitted work; 14% reported not doing the work because of getting their permit too late.

Table 4. Response to choices provided to indicate that the permit was not used and why, expressed as a percent, by region in 2005.

Region	1	2A	2B	3A	3B	4	Statewide
nuisance condition did not develop	4	0	10	31	6	27	10
got permit too late	13	5	16	19	17	18	14
unable to do the work	67	42	52	38	39	27	50
other	15	53	23	13	39	27	26
total	100	100	100	100	100	100	100

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²¹⁶ permit holders who would do their own work reported not using their permit.

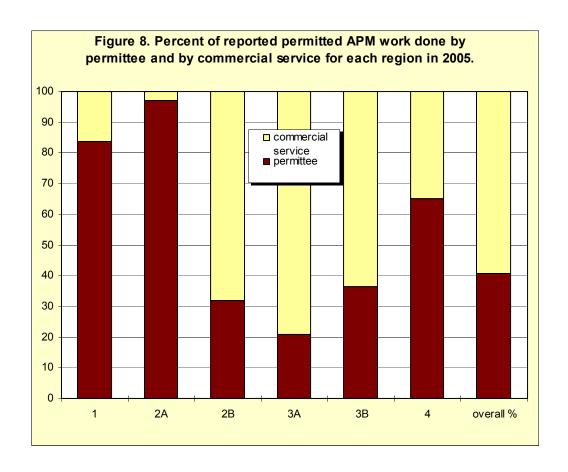


Lakeshore homeowners perform about 41% of mechanical and herbicide control permitted statewide. About 59% of the control work in 2005 was done by commercial applicator and aquatic plant harvesting companies. Permit holders in the Central Region hire commercial services more frequently than any other region (Figure 8). Commercial aquatic plant management companies perform about 75% of the control in the Central Region. In 2005, over half of the control in the Northeast Region was done by commercial service. However, most of the commercial treatment was done in the Brainerd Lakes Area (2B), most permitted control in the Grand Rapids area (2A) is still done by the homeowner. Permit holders perform about 84% of the control in the Northwest Region and 65% in the South Region.

Satisfaction

Permittees who personally undertook aquatic plant control activities were asked to indicate their satisfaction with the results of the aquatic plant control. Generally, permit holders were satisfied with the results of the control. About 66% of the respondents were satisfied with the results of the herbicide control. About 84% of those responding were satisfied with the results of treatments to control swimmer's itch and 71% of respondents were satisfied with results of mechanical control. It is important to remember that permit holders hiring commercial services were not included in the survey.

Permit holders, excluding AUAPCD permittees, were asked if they would apply for a permit in 2005. Of the 824 responses, 612 (74%) said they would reapply next year a 15% increase from 2004. The number of permittees reporting that they would not apply (23 or 2.8%) was slightly less than in 2004. Approximately 23% (189) of the permit holders responding indicated that they were unsure if they would reapply for permit in 2006. Regardless of their response, all 2005 permit holders whose permit expires will receive permit application materials in 2006.



Automated Untended Aquatic Plant Control Devices (AUAPCD)

Before 1997 the operation of an automated mechanical aquatic plant control device did not automatically require an APM permit, and few AUAPCD permits were issued. The Aquatic Plant Management Rules were revised to require a permit for the operation of these devices because of their potential to excavate bottom sediments, and impact spawning habitat. In 2005, there were 1,556 permits issued for these devices statewide. Of those permits 1,081 were issued for a one-year term and 475 were issued for a 3-year permit term. Permits are issued for 3 years if the applicant agrees to a reduced area of operation and qualifies for a 3-year permit based on the vegetation types present. More than 79 percent of the AUAPCD permits were issued in the Northwest and Northeast Regions. In addition to the permits issued in 2005, there are active three-year permits issued in 2003 and 2004 (594 and 523 respectively). Of the 1,556 surveys mailed 1,412 (91%) of the AUAPCD permit holders statewide responded to the questionnaire. Three year AUAPCD permit holders issued permits in 2003 and 2004 were not surveyed.

There are at least three different companies producing AUAPCD's that are used in Minnesota, the Crary Company WeedRoller®, the Colman Beach Groomer and the Lake Restoration Lake Sweeper. Permits for 45 homemade devices were also issued in 2005. About one third of AUAPCD owners in Minnesota have owned their device for more than 3 years (554 or 39% of the respondents). Only 356 have owned their device from 1 to 3 years and 209 people responded that they have owned their device for less than one year.

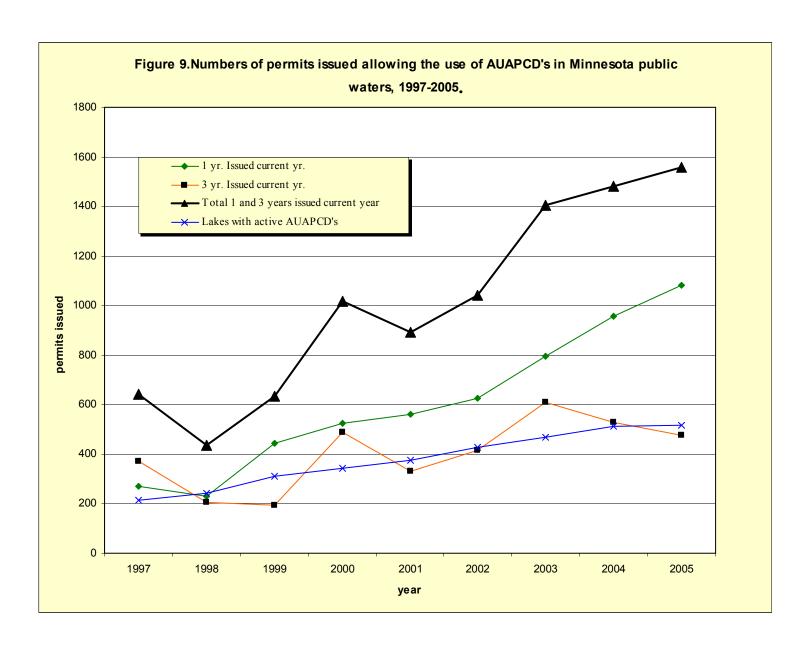
Most of the people responding to our questionnaire (79%) own their AUAPCD. In 2005, two permit holders stated that they rented the device (seven in 2004). Some homeowners opt to purchase the device cooperatively and share it during the summer months. Approximately 12%

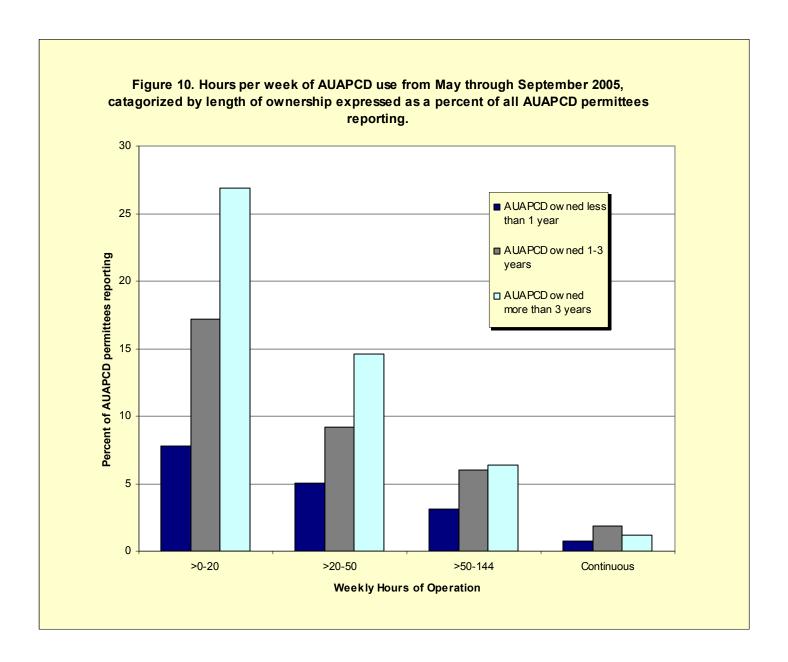
of the people who used an AUAPCD in 2005 either, borrowed, own and share, or jointly own their AUAPCD, a slight reduction from 2004.

Lakeshore homeowners have two AUAPCD permit options, provided the location is suitable for the operation of these devices. The annual renewal option is used when the lakeshore homeowner operates in an area greater than 2,500 square feet or more than 50 feet alongshore. The three-year permit option is used as an incentive for lakeshore property owners to impact a smaller area. The three-year permit option has steadily declined in popularity the last two-years (Figure 9). Reasons for this decline likely include; people are not satisfied with the limitations of the three-year permit option and are applying for an annual permit, or people who have gotten three-year permits in the past are not renewing their permits when the permit expires.

The manufacturer of the WeedRoller® has stated that with time people will need to use the WeedRoller® less frequently to achieve acceptable control. The company explained that once the plants were gone there would be little need to use the machine. We have asked the question, how often do you operate your AUAPCD? and sorted the responses by the length of time people had indicated they had owned the machine. Recent AUAPCD owners are more likely to operate the device longer than those people who have owned the device for several years (Figure 10). About 135 persons permitted to operate an AUAPCD stated that, for various reasons, they did not operate the device in 2005, down from 153 in 2004.

The AUAPCD had higher satisfaction ratings than other methods of aquatic plant control. When asked, were you satisfied with your AUAPCD, 98% of those responding indicated that they were satisfied with these devices this is identical to 2004.





The DNR sends AUAPCD permit holders a sticker to help Conservation Officers and APM staff identify permitted units. Beginning in 2000 use of the sticker became a mandatory condition of the permit. About 97% of the permit holders responding to this question had no difficulties displaying the sticker.

Invasive Species Control

In addition to oversight (permitting) responsibilities for aquatic plant management efforts conducted by individuals to improve access or recreational use, the DNR has statewide control programs for two, non-native invasive aquatic plants: purple loosestrife and Eurasian watermilfoil. In addition, to the efforts to manage these invasive species the DNR has more recently been involved with research and management of curly-leaf pondweed.

Curly-leaf pondweed

Curly-leaf pondweed (*Potamogeton crispus*) is a non-native invasive, submersed aquatic plant species introduced to Minnesota at the turn of the 20th Century. Curly-leaf pondweed is known to occur in 729 Minnesota lakes in 67 of the 87 counties in Minnesota. In many lakes this plant causes severe recreational nuisances.

Curly-leaf pondweed's life cycle is considerably different than native aquatic plants. When native aquatic plants are just beginning to grow (mid to late May) curly-leaf pondweed is forming dense mats on the lakes surface that can interfere with recreation and the growth of native aquatic plants. By mid-summer, (early to mid July) curly-leaf plants begin to die back, which results in rafts of dying plants piling up on shorelines. But before the plants die they form vegetative propagules called turions (hardened stem tips). New plants sprout from turions when they germinate in the fall (Catling and Dobson, 1985). The die back is often followed by an increase in phosphorus (Bolduan et al., 1994) and undesirable algal blooms. These algae blooms interfere with light penetration and can also reduce native plant abundance.

Standard control methods provided relief to lakeshore property owners from the recreational nuisances caused by surface mats of curly-leaf pondweed, but had no long-term effect on the abundance of the plant. Recent research conducted by the U.S. Army Corps of Engineers (ACE) has revealed promising control strategies that may help to reduce the abundance of this plant. The key to the new strategies for the control of curly-leaf pondweed is treating the plant early in the season (when water temperatures are approximately 50 degrees F.) before the plant produces turions. If this early season treatment strategy is repeated in successive years the turion bank will be depleted, reducing the overall abundance of the plant, the severity of algae blooms, and give native vegetation a competitive advantage.

The Department of Natural Resources is conducting early season curly-leaf pondweed treatments in cooperation with several lake associations on a trial basis to determine the effectiveness of this strategy. In 2005, two lakes were treated with the aquatic herbicide fluridone and several others were treated with Aquathol K. These lakes will be treated and monitored for at least 3 successive years to determine if it is possible to:

- 1. Reduce the interference with use of the lake caused by curly-leaf pondweed.
- 2. Reduce the abundance of curly-leaf pondweed for long periods of time.
- 3. Increase the abundance of native, submersed aquatic plants.
- 4. Reduce peaks in concentrations of phosphorous and associated algal blooms.

See the 2005 Invasive Species Program Annual report for more detailed information on this project (http://files.dnr.state.mn.us/ecological_services/invasives/annualreport.pdf).

References Cited

Bolduan, B.R., G.C. Van Eeckhout, H.W. Quade, and J.E. Gannon. 1994. Potamogeton crispus - the other invader. Lake and Reservoir Management 10(2):113-125.

Catling, P.M. and I. Dobson. 1985. The biology of Canadian weeds. 69. Potamogeton crispus L. Canadian Journal of Plant Science 65:655-668.

Purple Loosestrife

Purple loosestrife, a non-native invasive plant that can out compete native wetland vegetation, was introduced to North America from Europe in the 1800's and until 1987 was a common ornamental sold by nurseries and landscape companies. Natural resource managers became aware of the plant's invasive nature and disruptive effects on native wetland vegetation in the early 1980's. The DNR, concerned about the plants impact on native species and wildlife

habitat, conducted preliminary surveys to determine the status of the plant in Minnesota. The survey revealed that 77 of Minnesota's 87 counties had populations of purple loosestrife in wetlands, lakeshore, stream banks and ditches. In 1987 Minnesota became one of the first states in the nation to develop a program to control this invasive plant. Purple loosestrife was designated a noxious weed, which makes it illegal to import, buy, sell, propagate and transport. The main components of the purple loosestrife program are:

- An inventory of purple loosestrife sites is maintained and used to prioritize control efforts.
- Carry out management activities including chemical and biological control.
- Support research to evaluate and expand control efforts.
- Monitor and evaluate the success of biological control and other management efforts.
- Public education/awareness efforts to involve the public in the management of this plant.

Large stands of purple loosestrife are extremely difficult to control because of their enormous seed bank; therefore, it is necessary to prioritize purple loosestrife control efforts. Highest priority stands are those located in watersheds with little purple loosestrife. Those stands that do exist are small and newly established (e.g., they consist of a few plants covering a small area) and are found near the headwaters of the watershed. Because of their small size these newly established sites are poor candidates for biocontrol. Rodeo, a broad-spectrum glyphosate herbicide, is used to spot treat high priority purple loosestrife sites with a backpack sprayer.

Minnesota's herbicide control effort has been reduced dramatically since the introduction of biocontrol agents began in 1992. In 2005, DNR staff treated a total of 39 purple loosestrife sites with 0.58 gallons of Rodeo herbicide. Most of these sites were very small with the majority having fewer than 100 plants. The total cost for the herbicide control effort was \$9,400.00. For more detailed information on Minnesota's purple loosestrife program see the 2005 Invasive Species Annual Program report.

Eurasian Watermilfoil

Eurasian watermilfoil, hereafter called milfoil, is an exotic aquatic plant introduced to North America in the mid-1900's. It was first identified in Minnesota in 1987 in Lake Minnetonka. Milfoil is a submerged aquatic plant that can displace native vegetation. The plant reproduces by fragmentation, establishes itself readily in disturbed areas, and has the potential to become a nuisance in Minnesota lakes. The main strategies of the Eurasian watermilfoil program are:

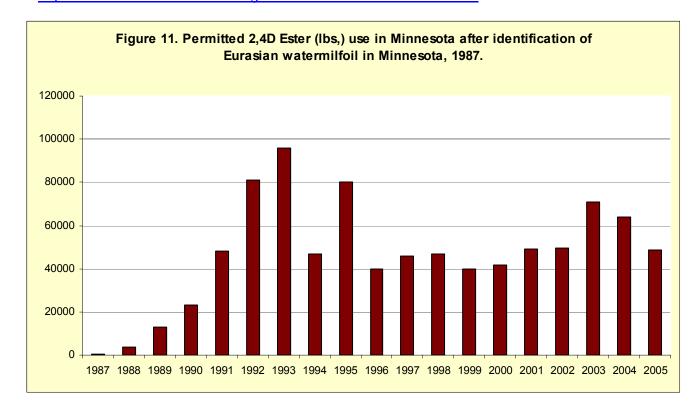
- Slow the spread of the plant through public education and awareness activities.
- Support lake associations and local units of government to manage problems caused by milfoil.
- Maintain an accurate inventory of populations.
- Investigate new methods for control and the biology of the plant.

The most commonly used herbicide for control of milfoil is a granular 2,4-D ester product labeled for aquatic use. In 2001, a liquid dimethylamine salt 2,4-D product was registered for aquatic use and has been applied to milfoil in Minnesota. Late in 2002, a liquid trimethylamine salt, triclopyr product, was registered for aquatic use and is available for control of milfoil in Minnesota. These systematic herbicides are preferred because they are the most selective products available.

Eurasian watermilfoil was discovered in 13 additional water bodies in 2005. There are now 177 Minnesota lakes known to have populations of this invasive submersed aquatic plant.

In 2005, the DNR provided \$90,000 in state funds to cooperators on 25 lakes for management of milfoil. The DNR spent an additional \$8,000 on control work at public water accesses to control Eurasian watermilfoil to help minimize its spread between lakes.

The use of 2,4-D ester products increased steadily from 1988 through 1993 to a high of more than 95,000 pounds. The total reported 2,4-D use in 2005 for milfoil was 50,487 pounds. The total reported annual use of 2,4-D ester products since 1987 is provided in Figure 11. For more detailed information on the management of invasive species see the 2005 Invasive Species Program Annual Report. The report may be reviewed on line at http://www.dnr.state.mn.us/ecological_services/invasives/index.html.



APPENDIX

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Table A. A list of commonly used herbicides registered by the EPA for aquatic use and approved by the MN DNR.

	0.1	Broad	
Product Name	Selective	Spectrum	Active Ingredient (Formulation)
Part 1. Aquatically labeled systemic herb	oicides.		
Aquacide (Pellet)	X		2,4 Dichlorophenoxyacetic Acid (Sodium Salt)
Navigate® (Granular)	X		2,4 Dichlorophenoxyacetic (Butoxyethyl Ester)
Aqua-Kleen (Granular)	Χ		2,4 Dichlorophenoxyacetic (Butoxyethyl Ester)
Sonar™ (Liquid or Granular)	Χ		Fluridone
Rodeo (Liquid)		X	Isopropylamine salt of Glyphosate
Aqua Master (Liquid)		X	Isopropylamine salt of Glyphosate
Aqua Neat		X	Isopropylamine salt of Glyphosate
Aqua Pro		X	Isopropylamine salt of Glyphosate
Garlon-3A		X	Triclopyr
Habitat		X	Isoproplylamine salt of Imazapyr
			(licensed applicator only)
Part 2. Contact Herbicides.			
Aquathol (Liquid or Granular)		Х	Dipotassium salt of endothall
Hydrothol 191 (Liquid or Granular)		X	Mono-amine salt of endothall
,			(liquid by licensed applicator only)
Reward (Liquid)		X	Diquat dibromide
			(licensed applicator only)
Part 3. Copper Compounds (Algaecides	and Herbicid	<u>es)</u> .	
Cutrine Plus (Liquid or Granular)	X (A)		Copper-Ethonalamine complex
Komeen (Liquid)	X (H)		Copper-Ethylenediamine complex
K-Tea	X (A)		Copper-Triethanolamine complex
Part 4. Other.			
Copper sulfate	X (A)		CuSO4 (at least 2 aquatic labeled products)
Aquashade (Liquid)	` ,	X	Acid Blue 9 / Acid Yellow 23
			(Filters light in wavelengths required for plant
0 0			growth)
Green Clean	X (A)		Sodium carbonate peroxyhydrate

Table B. Reported various aquatic herbicide use statewide, 1981-2005.

	2,4-D	2,4-D	2,4-D			Diquat	Hydrothol	Hydrothol	copper
	ester	salt	amine/	Aquathol	Aquathol	(Reward)	191	191	sulfate
	lbs.	lbs.	acid gal.	lbs.	gal.	gal.	lbs.	gal.	lbs.
Year									_
1981	150	370	0	1,900	1,300	730	3,200	390	*
1982	120	320	0	1,700	1,500	550	4,200	44	*
1983	_	350	0	1,400	1,500	560	11,900	31	*
1984	110	130	0	730	980	780	7,300	80	*
1985	25	270	0	740	1,200	870	14,000	100	*
1986	25	370	0	1,100	1,400	1,200	6,900	170	*
1987	100	1,400	0	1,100	1,400	1,400	13,000	62	*
1988	3,700	600	0	950	1,300	1,300	11,000	100	*
1989	13,000	470	0	910	1,300	1,700	12,000	200	*
1990	23,000	290	0	680	1,100	1,500	9,500	130	*
1991	48,000	1,300	0	1,400	850	1,400	9,600	210	55,400
1992	81,000	320	0	870	1,600	1,700	9,000	67	64,000
1993	96,000	400	0	830	1,000	1,600	5,000	240	34,600
1994	45,000	700	0	710	940	1,800	10,000	510	59,800
1995	80,000	87	0	930	700	2,300	8,300	420	55,000
1996	39,000	400	0	1,000	730	1,900	8,900	830	32,500
1997	46,000	290	0	1,200	700	2,400	7,800	820	39,700
1998	47,000	440	0	790	1,280	2,580	4,460	670	50,800
1999	39,800	650	0	1,050	740	2,280	4,190	740	31,600
2000	41,500	700	0	1,380	1,850	2,970	5,820	530	41,900
2001	49,300	1,000	0	700	2,600	2,700	3,900	950	58,200
2002	49,400	700	20	540	2,660	2,530	4,220	760	42,200
2003	71,100	634	336	339	2,515	2,370	7,610	429	47,100
2004	64,100	1,068	216	366	5,200	2,856	8,040	643	53,700
2005	48,800	1,154	533	1,077	7,054	2,773	6,744	715	63,500

^{*} Data not available

Table C. Aquatic Plant Management Report Survey Results, Chemical-Mechanical, 2005.

1. Was your 2005 permit used?

685 Yes, permitted work was done.

14 No, because: The nuisance conditions did not develop.

20 No, because: I got the permit too late.

70 No, because: I was unable to get the work done.

35 No, because: Thanks! Please use the back for comments

824

2. When my permit expires:

612 I will reapply for a permit. 23 I will not apply for a permit.

189 I am undecided at this time.

3. The method of control was:

142 mechanical or hand removal. 487 chemical treatment. 58 mechanical and chemical treatment.

4. A. Were you satisfied with the aquatic plant control work done (for Swimmers Itch control only skip to 4.B)?

382 YES **46** NO 149 wasn't as good as expected

B. If you treated for Swimmers Itch were you satisfied with the control?

133 YES **4** NO 21 wasn't as good as expected

5. When was the work done?

7 April 107 May 309 June 264 July 161 August 32 September 12 October 3 Nov. 30 uncertain

- 6. To provide us with some idea of how much control actually took place we would like to know if the control work done was the entire area allowed by the permit or less than the allowed area.
 - 501 Yes, control work was done on the entire area permitted
 - 139 No, less control work was done than the permit allowed
- 7. If you used herbicide, please indicate what you used and how much?

What Did You Use?		How Much Did	ow Much Did You Use?								
		(concentrated p	ncentrated product before mixing)								
Copper sulphate	26027	lbs.	Aquakleen/Navigate_	11430 lbs.							
gran.Hydrothol 191	6741	lbs.	Aquacide _	1154 lbs.							
liq. Aquathol K	140	gal., qts., oz.	Cutrine Plus	4 gal., qts., oz.							
gran.Aquathol	1074	lbs.	Rodeo	13 gal., qts., oz.							
liq. Hydrothol 191	16	gal., qts., oz.	other:	lbs., gal., qts., oz.							
Reward	9	gal., qts., oz.									
			other:	lbs., gal., qts., oz.							

Table D. Aquatic Plant Management Report Survey Results, AUAPCD, 2005.

Please check the appropriate circle.

Please return survey by **DECEMBER 5, 2005.**

1. The type of AUAPCD device I use is a:

1130 Crary WeedRoller®

48 Lake Restoration Lake Sweeper (Maid)

156 Colman Beach Groomer

45 home made

33 unknown

2. I used an AUAPCD this year.

1277 Yes

135 No, I did not use an AUAPCD this year.

1412

O I'll explain on the space below.

2 was rented.

20 was borrowed.

1412

3. The AUAPCD I used in 2005-

I have owned for:

209 less than 1 year **356** 1 - 3 years

554 more than 3 years

Is jointly owned and shared

with the other co-owners and

has been for:

27 less than 1 year

29 1 - 3 years78 more than 3 years

,

4. How often monthly did you operate the AUAPCD you used ?

		few	several	many	
	not	hours	hours	hours	continuous
	used	>0-20	>20-50	>50-144	
In May:	806	297	106	46	21
In June:	251	486	323	172	44
In July:	124	482	398	221	51
In August:	207	566	297	165	41
In September:	890	279	70	26	11

5. Were you satisfied with the AUAPCD you used?

1257 Yes

17 No

6. Did you have any problems displaying the sticker you got with your permit?

29 Yes, please explain:

1243 No

Table E. Aquatic Pesticide Enforcement Citizen Complaint Investigations, 2005.

Date	Complaint	Lake Name	County	Observation	Action	Result
June 15	Possible unauthorized herbicide treatment resulting in herbicide drift	Coon	Washington	No field inspection	Contacted commercial applicator and then talked to complain tent.	No violation. Complainant was satisfied with a detailed explanation of the treatment.
June 15	Possible unauthorized chemical dumping	Fish	Hennepin	The on-site inspection found no evidence of chemical dumping. No fish kill or plant damage found.	The witness could not identify the persons dumping the substance into the water. Complainant was notified of findings.	The complainant was satisfied with the investigation.
July 19	Possible unauthorized chemical application	Upper Prior	Scott	No field inspection	Contacted the commercial applicator for an explanation.	The commercial applicator admitted to making application to the wrong property.
August 3	Inadequate posting of herbicide application.	White Bear	Washington	No field inspection	Contacted the commercial applicator for an explanation.	The company owner had the applicators properly repost.
August 11	Unauthorized herbicide treatment and mechanical vegetation removal	Long	Washington	The on-site inspection found large areas of damaged water lily and evidence of significant submerged vegetation removal.	Contacted the area CO and provided site photos.	CO issued citations for unauthorized chemical application and removal of aquatic vegetation.

Table F. Aquatic Pesticide Enforcement Use Inspections, 2005.

Treatment Date	County	Lake	Applicator	Number of Treatments Inspected
April 14	Scott	Fish	Lake Restoration	1
April 19	Hennepin	Medicine	Lake Restoration	1
April 21	LeSueur	Washington	Lake Restoration	1
May 6	LeSueur	Washington	Lake Restoration	1
May 10	Anoka	Reshanau	Lake Management	2
May 23	Crow Wing	Mayo	Lake Association	1
May 23	Dakota	Orchard	Lake Management	2
May 24	Wright	Deer	Lake Restoration	2
May 31	Kanabec	Knife	Minnesota Shoreline Restoration	2
June 1	Becker	Toad	Professional Lake Management	2
June 6	Ramsey	Bald Eagle	Lake Restoration	2
June 6	Hennepin	Mtka Gideons	Lake Management	2
June 8	Washington	Big Carnelian	Lake Improvement	2
June 9	Scott	Prior	Lake Restoration	2
June 13	Ramsey	Gervais	Lake Improvement	2
June 16	Hennepin	Mtka Grays	Midwest Aquacare	2
June 17	Washington	Big Marine	Lake Management	2
June 20	Ramsey	Silver	Aquatic Engineering, Inc.	2
June 21	Ramsey	Snail	Midwest Aquacare	2
July 5	Hennepin	Medicine	Lake Restoration	2
July 6	Hennepin	Mtka Black	Lake Restoration	2
July 7	Washington	Forest	Lake Management	2
July 8	Chisago	Green	Green Lake Association	2
July 13	Anoka	Coon	Lake Restoration	2
July 14	Scott	Prior	Lake Management	2
July 14	Scott	Prior	Midwest Aquacare	2
July 19	Hennepin	Mtka Wayzata	Lake Management	2
July 20	Cass	Leech	Lake Restoration	2
July 20	Morrison	Alexander	Lake Restoration	1

Table F. (Continued)

Treatment Date	County	Lake	Applicator	Number of Treatments Inspected
Date	County	Lake	Applicator	mspected
July 20	Ramsey	Owasso	Lake Management	2
July 21	Wright	Maple	Lake Restoration	1
July 25	Aitkin	Mille Lacs	Lake Restoration	9
July 25	Washington	Forest	Lake Restoration	2
July 29	Washington	White Bear	Lake Restoration	2
August 4	Carver	Pierson	Lake Management	2

