

STATE OF MINNESOTA

Office of the State Auditor



Rebecca Otto
State Auditor

MURRAY COUNTY
SLAYTON, MINNESOTA

FOR THE YEAR ENDED DECEMBER 31, 2009

Description of the Office of the State Auditor

The mission of the Office of the State Auditor is to oversee local government finances for Minnesota taxpayers by helping to ensure financial integrity and accountability in local governmental financial activities.

Through financial, compliance, and special audits, the State Auditor oversees and ensures that local government funds are used for the purposes intended by law and that local governments hold themselves to the highest standards of financial accountability.

The State Auditor performs approximately 160 financial and compliance audits per year and has oversight responsibilities for over 3,300 local units of government throughout the state. The office currently maintains five divisions:

Audit Practice - conducts financial and legal compliance audits of local governments;

Government Information - collects and analyzes financial information for cities, towns, counties, and special districts;

Legal/Special Investigations - provides legal analysis and counsel to the Office and responds to outside inquiries about Minnesota local government law; as well as investigates allegations of misfeasance, malfeasance, and nonfeasance in local government;

Pension - monitors investment, financial, and actuarial reporting for approximately 730 public pension funds; and

Tax Increment Financing - promotes compliance and accountability in local governments' use of tax increment financing through financial and compliance audits.

The State Auditor serves on the State Executive Council, State Board of Investment, Land Exchange Board, Public Employees Retirement Association Board, Minnesota Housing Finance Agency, and the Rural Finance Authority Board.

Office of the State Auditor
525 Park Street, Suite 500
Saint Paul, Minnesota 55103
(651) 296-2551
state.auditor@state.mn.us
www.auditor.state.mn.us

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

For the Year Ended December 31, 2009



**Audit Practice Division
Office of the State Auditor
State of Minnesota**

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

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SLAYTON, MINNESOTA**

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

ORGANIZATION SCHEDULE
2009

Office	Name	Term Expires
Commissioners		
1st District	Kevin Vickerman	January 2013
2nd District	Robert Moline	January 2013
3rd District	Gerald W. Magnus*	January 2011
4th District	John M. Giese**	January 2011
5th District	William J. Sauer	January 2013
Officers		
Elected		
Attorney	Paul M. Malone	January 2011
Auditor/Treasurer	Heidi E. Winter	January 2011
County Judge	David Christensen	January 2011
County Recorder	James V. Johnson	January 2011
Registrar of Titles	James V. Johnson	January 2011
Sheriff	Steven Telkamp	January 2011
Appointed		
Assessor	Marcy Barritt	Indefinite
Highway Engineer	Randy Groves	Indefinite
Court Administrator	Steven Schulze	Indefinite
Veterans Service Officer	James Reinert	Indefinite
Coroner	Dr. H. Dean Hughes	Indefinite

*Chair for 2009

**Chair for 2010

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**ORGANIZATION SCHEDULE
SHETEK AREA WATER AND SEWER COMMISSION
2009**

<u>Name</u>	<u>Position</u>	<u>Term Expires</u>
Commissioners		
Dean Salmon	President	December 2012
Ted Haugen	Vice President	December 2009
Jon Hoyme	Secretary	December 2010
Tom Gervais	Member	December 2009
Jamie Thomazin	Member	December 2011
Advisory Commissioners		
Dave Marks	Member	December 2012
Tim Alcorn	Member	December 2010
Lars Johansson	Member	December 2009
Jon Harback	Member	December 2009

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REBECCA OTTO
STATE AUDITOR

STATE OF MINNESOTA

OFFICE OF THE STATE AUDITOR

SUITE 500
525 PARK STREET
SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice)
(651) 296-4755 (Fax)
state.auditor@state.mn.us (E-mail)
1-800-627-3529 (Relay Service)

INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners
Murray County

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Murray County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Murray County Memorial Hospital, which is both a major fund (Hospital Enterprise Fund) and 94 percent, 100 percent, and 98 percent, respectively, of the assets, net assets, and revenues of the business-type activities. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion expressed here, insofar as it relates to amounts included for the Hospital, is based solely on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unity, each major fund, and the aggregate remaining fund information of Murray County as of December 31, 2009, and the changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 4.C. to the financial statements, during the year ended December 31, 2009, the County adopted Governmental Accounting Standards Board Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

The Management's Discussion and Analysis (MD&A) and the budgetary comparison schedules listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. Murray County has not included in the MD&A condensed financial information on the operations or capital assets of the business-type activities comparing current year to prior year. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the basic financial statements of Murray County. The schedule and statements listed as supplementary information in the table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements of Murray County. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2010, on our consideration of Murray County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

/s/Rebecca Otto

REBECCA OTTO
STATE AUDITOR

/s/Greg Hierlinger

GREG HIERLINGER, CPA
DEPUTY STATE AUDITOR

December 21, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

**MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2009
(Unaudited)**

The Management's Discussion and Analysis (MD&A) provides an overview and analysis of the County's financial activities for the fiscal year ended December 31, 2009. The MD&A provides comparisons with the previous year and is designed to focus on the current year's activities, resulting changes, and currently known facts, and should be read in conjunction with the County's basic financial statements that follow this section.

FINANCIAL HIGHLIGHTS

- Governmental activities' total net assets are \$53,016,712, of which \$43,070,765 is invested in capital assets and \$1,275,670 is restricted to specific purposes. The \$8,670,277 remaining may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's governmental activities' net assets increased by \$2,849,795 for the year ended December 31, 2009. A large part of the increase is attributable to the County's investing in infrastructure assets without increasing long-term debt and a significant increase in wind production tax.
- The net cost of governmental activities for the current fiscal year was \$4,207,928. General revenues totaling \$7,057,723 funded the net cost.
- The General Fund balance increased by \$465,204; the Road and Bridge Special Revenue Fund balance increased by \$211,972; the Human Services Special Revenue Fund increased by \$18,843; the EDA Special Revenue Fund decreased by \$33,079; and the Ditch Special Revenue Fund balance decreased by \$1,467,467.
- For the year ended December 31, 2009, the unreserved fund balance of the General Fund was \$4,206,475, or 70 percent, of the total General Fund expenditures of \$6,007,033 for the year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This MD&A is intended to serve as an introduction to the basic financial statements. The basic financial statements consist of three parts: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains other required supplementary information.

Government-Wide Financial Statements

Government-wide financial statements are designed to provide readers with a broad overview of the County's finances in a manner similar to a private-sector business. The statement of net assets presents information on all assets and liabilities of the County using the accrual basis of accounting, with the difference being reported as net assets. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial health of the County is improving or deteriorating. Assessing the County's overall fiscal health will require consideration of other nonfinancial factors, such as changes in the County's property tax base and the condition of County roads and other capital assets.

The government-wide financial statements of the County are divided into three categories:

- **Governmental activities**--Most of the basic services are reported here, including general government, public safety, highways and streets, sanitation, human services, health, culture and recreation, conservation of natural resources, and economic development. Property taxes and state and federal grants finance most of these activities.
- **Business-type activities**--The County charges fees to cover the costs of certain services it provides. Included here are the operations of the Murray County Memorial Hospital and Congregate Housing.
- **Component units**--The County includes the Shetek Area Water and Sewer Commission, a legally separate entity, because the County is legally accountable for it.

The government-wide statements can be found as Exhibits 1 and 2 of this report.

Fund Financial Statements

Fund financial statements provide detailed information about the significant funds--not the County as a whole. Some funds are required to be established by state law and by bond covenants. However, the County Board establishes some funds to help it control and manage money for a particular purpose or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on how money flows into and out of these funds and the balances left at year-end that are available for spending. These funds are reported using modified accrual accounting. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County adopts an annual appropriated budget for its General Fund, Road and Bridge Special Revenue Fund, Human Services Special Revenue Fund, Ditch Special Revenue Fund, and EDA Special Revenue Fund. A budgetary comparison statement has been provided for each of these funds to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found as Exhibits 3 through 6 of this report.

Business-type funds are maintained by Murray County to account for the Murray County Memorial Hospital and Congregate Housing. The financial statements for these funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic business-type fund financial statements can be found as Exhibits 7 through 9 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside of the County. Fiduciary funds are not reflected in the government-wide statements because the resources of these funds are not available to support the County's own programs or activities. The County is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

All fiduciary activities are reported in a separate statement of fiduciary net assets on Exhibit 10.

Notes to the Financial Statements

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33 through 85 of this report.

Other Information

Other information is provided as supplementary information regarding Murray County's intergovernmental revenue.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Over time, net assets serve as a useful indicator of the County's financial position. The County's assets exceeded liabilities by \$67,596,187 at the close of 2009. The largest portion of the net assets (68 percent) reflects its investment in capital assets (for example: land; buildings; equipment; and infrastructure, such as roads and bridges), less any related outstanding debt used to acquire those assets. However, it should be noted that these assets are not available for future spending or for liquidating any remaining debt. Comparative data with 2008 is presented.

	Net Assets			
	(in Thousands)			
	Governmental Activities	Business-Type Activities	Total	
		2009	2008	
Assets				
Current and other assets	\$ 13,501	\$ 12,874	\$ 26,375	\$ 27,166
Capital assets	43,071	7,551	50,622	48,366
Total Assets	\$ 56,572	\$ 20,425	\$ 76,997	\$ 75,532
Liabilities				
Long-term liabilities	\$ 2,585	\$ 4,232	\$ 6,817	\$ 8,415
Other liabilities	970	1,614	2,584	2,706
Total Liabilities	\$ 3,555	\$ 5,846	\$ 9,401	\$ 11,121
Net Assets				
Invested in capital assets, net of related debt	\$ 43,071	\$ 3,203	\$ 46,274	\$ 43,829
Restricted	1,276	-	1,276	1,513
Unrestricted	8,670	11,376	20,046	19,069
Total Net Assets	\$ 53,017	\$ 14,579	\$ 67,596	\$ 64,411

Unrestricted net assets--the part of net assets that may be used to meet the County's ongoing obligations to citizens and creditors without constraints established by debt covenants, enabling legislation, or other legal requirements--are 29.7 percent of the net assets.

Governmental Activities

The County's governmental activities' net assets increased by 5.7 percent (\$53,016,712 for 2009 compared to \$50,166,917 for 2008). Key elements in this increase in net assets are as follows, with comparative data for 2008.

Governmental Activities Changes in Net Assets (in Thousands)		
	2009	2008
Revenues		
Program revenues		
Charges for services	\$ 1,502	\$ 1,215
Operating grants and contributions	4,683	3,649
Capital grants and contributions	1,788	2,857
General revenues		
Property taxes	4,704	4,492
Other	2,359	1,983
Total Revenues	\$ 15,036	\$ 14,196
Expenses		
General government	\$ 2,246	\$ 1,881
Public safety	1,711	1,574
Highways and streets	4,119	3,950
Sanitation	358	415
Human services	1,108	1,121
Health	53	57
Culture and recreation	714	582
Conservation of natural resources	808	754
Economic development	953	114
Interest	111	125
Total Expenses	\$ 12,181	\$ 10,573
Revenues Over Expenses	\$ 2,855	\$ 3,623
Transfers to business-type activities	(5)	(7)
Increase in Net Assets	\$ 2,850	\$ 3,616
Net Assets - January 1	50,167	46,551
Net Assets - December 31	\$ 53,017	\$ 50,167

The cost of all governmental activities for 2009 was \$12,181,356 and, as shown on the statement of activities on Exhibit 2, the amount that taxpayers ultimately financed for these activities through County taxes was only \$4,703,748. The amount paid by those who directly benefited from the programs was \$1,501,767, and the amount paid by other governments and organizations to subsidize certain programs with grants and contributions was \$4,683,354. Capital grants and contributions were \$1,788,307. The County paid for the remaining “public benefit” portion of governmental activities with \$930,930 in grants and contributions not restricted to specific programs and \$223,299 in interest.

The following table presents the cost of each of the County’s four largest program functions, as well as each function’s net cost (total cost, less revenues generated by the activity). The net cost shows the financial burden placed on the County’s taxpayers by each of these functions.

**Governmental Activities
2009
(in Thousands)**

	Total Cost of Services	Net Cost of Services
General government	\$ 2,246	\$ 1,904
Public safety	1,711	1,391
Highways and streets	4,119	(1,306)
Human services	1,108	1,108
All others	2,997	1,111
Total	\$ 12,181	\$ 4,208

FINANCIAL ANALYSIS OF THE GOVERNMENT’S FUNDS

Governmental Funds

The focus of the County’s governmental funds is to provide information on short-term inflows, outflows, and the balances left at year-end that are available for spending. Such information is useful in assessing the County’s financing requirements. In particular, unreserved fund balance may serve as a useful measure of net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, governmental funds reported combined ending fund balances of \$9,004,624, a decrease of \$804,527 in comparison with the prior year. Of the combined ending fund balances, \$8,049,327 represents unreserved fund balance, which is available for spending at the County’s discretion. The remainder of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed for various reasons either by state law, grant agreements, or bond covenants.

The General Fund is the main operating fund for the County. At the end of the current fiscal year, it had an unreserved fund balance of \$4,206,475. As a measure of the General Fund's liquidity, it may be useful to compare unreserved fund balance to total expenditures. The General Fund's unreserved fund balance represents 70 percent of total General Fund expenditures of \$6,007,033. The General Fund's total fund balance decreased by \$465,204, and its unreserved fund balance increased by \$368,502.

The Road and Bridge Special Revenue Fund had an unreserved fund balance of \$2,670,423 at fiscal year-end, representing 40.2 percent of its annual expenditures of \$6,639,254. The Road and Bridge Special Revenue Fund's total fund balance increased by \$211,972 during 2009, and its unreserved fund balance increased by \$354,155.

The Human Services Special Revenue Fund has no fund balance, as Lincoln, Lyon, & Murray Human Services performs human services functions for Murray County through a joint powers agreement. At December 31, 2009, however, the fund included liabilities of \$24,031 represented by \$11,647 due to other governments and \$12,384 deferred revenue unavailable.

The Ditch Special Revenue Fund had an unreserved fund balance of \$1,047,226 at fiscal year-end. The ending fund balance decreased \$1,467,467 during 2009.

The EDA Special Revenue Fund had an unreserved fund balance of \$125,203 at fiscal year-end. The EDA Special Revenue Fund's balance decreased by \$33,079 during 2009.

GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the County Board revised the General Fund budget. The expenditure budget decreased \$78,172. These budget amendments fall into two categories: new information changing original budget estimates and lower than anticipated costs. With these adjustments, the actual charges to appropriations (expenditures) were \$785,787 below the final budget amounts. The revenue budget increased \$180,006. These budget amendments fall into two categories: new information changing original budget estimates and higher than anticipated funding sources. With these adjustments, the actual revenues were \$79,937 above the final budget amounts.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The County's capital assets for its governmental activities at December 31, 2009, totaled \$43,070,765 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, and infrastructure. The investment in capital assets increased \$2,327,876, or 5.7 percent, from the previous year. The major capital asset events were: construction of highways and streets, various building improvements, and purchase of highway and other miscellaneous equipment.

**Capital Assets at Year-End
(Net of Depreciation, in Thousands)**

	2009	2008
Land, including right-of-way	\$ 645	\$ 633
Infrastructure	36,990	34,525
Buildings	3,591	3,679
Improvements other than buildings	379	379
Machinery and equipment	1,465	1,526
Total	\$ 43,070	\$ 40,742

Additional information about the County's capital assets can be found in Note 3.A.3. to the financial statements.

Long-Term Debt

At the end of the current fiscal year, the County had total outstanding debt of \$6,267,567, which was backed by the full faith and credit of the government.

**Outstanding Debt
(in Thousands)**

	2009	2008
General obligation ditch bonds	\$ 1,655	\$ 3,040
General obligation refunding bonds	1,235	1,305
Hospital revenue note	3,198	3,320
General obligation promissory notes	249	300
Loans payable	608	714
Total	\$ 6,945	\$ 8,679

The County's overall debt decreased by \$1,734,000 from 2008 to 2009. The debt related to general obligation bonds decreased by \$1,455,000, and debt relating to notes decreased by \$173,000 during the fiscal year.

Minnesota statutes limit the amount of debt a county may levy to three percent of its total market value. At the end of 2009, the County's outstanding debt was 1.2 percent of its total estimated market value.

Additional information on the County's long-term debt can be found in the notes to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS

The County's elected and appointed officials considered many factors when setting the 2010 budget, tax rates, and fees that will be charged for the year.

- The unemployment rate for Murray County at the end of 2009 was 5.9 percent. This is 2.9 percent lower than the state unemployment rate of 8.0 percent and shows an increase of 1.6 percent from the County's 4.3 percent rate of one year ago.
- Mortgage interest rates are decreasing slightly from 2008, but refinancing of mortgages and/or financing of new construction continues to occur at a very slight rate.
- The County's net property tax levy for 2009 increased from \$4,971,101 to \$5,166,994. This is a net increase of \$195,893, or 3.9 percent.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of Murray County's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the County Auditor/Treasurer, Heidi E. Winter, Murray County Government Center, P. O. Box 57, Slayton, Minnesota 56172.

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BASIC FINANCIAL STATEMENTS

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GOVERNMENT-WIDE FINANCIAL STATEMENTS

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

EXHIBIT 1

**STATEMENT OF NET ASSETS
DECEMBER 31, 2009**

	Primary Government			Shetek Area Water and Sewer Component Unit
	Governmental Activities	Business-Type Activities	Total	
Assets				
Current assets				
Cash and pooled investments	\$ 9,034,528	\$ 3,611,977	\$ 12,646,505	\$ 1,024,392
Petty cash and change funds	2,000	-	2,000	-
Taxes receivable				
Prior - net	64,071	-	64,071	-
Special assessments receivable				
Current	6,112	-	6,112	5,276
Prior	8,084	-	8,084	1,871
Noncurrent - net	1,591,606	-	1,591,606	9,854,337
Accounts receivable - net	42,522	8,244	50,766	24,963
Patient receivable - net	-	1,506,495	1,506,495	-
Estimated third-party settlements	-	400,000	400,000	-
Accrued interest receivable	49,024	-	49,024	6,526
Due from other governments	1,111,257	-	1,111,257	15,662
Loans receivable	1,040,972	-	1,040,972	-
Inventories	230,543	311,305	541,848	64,556
Prepaid items	1,478	142,241	143,719	-
Restricted assets				
Cash and pooled investments	-	8,600	8,600	226,478
Total current assets	\$ 13,182,197	\$ 5,988,862	\$ 19,171,059	\$ 11,224,061
Noncurrent assets				
Noncurrent cash and investments	\$ -	\$ 6,238,352	\$ 6,238,352	\$ -
Deferred debt issuance costs	14,031	15,102	29,133	91,140
Long-term receivable	305,000	-	305,000	-
Capital assets				
Non-depreciable	645,223	153,683	798,906	386,046
Depreciable - net of accumulated depreciation	42,425,542	7,397,252	49,822,794	14,760,685
Other assets	-	631,665	631,665	-
Total noncurrent assets	\$ 43,389,796	\$ 14,436,054	\$ 57,825,850	\$ 15,237,871
Total Assets	\$ 56,571,993	\$ 20,424,916	\$ 76,996,909	\$ 26,461,932

The notes to the financial statements are an integral part of this statement.

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

**EXHIBIT 1
(Continued)**

**STATEMENT OF NET ASSETS
DECEMBER 31, 2009**

	Primary Government			Shetek Area Water and Sewer Component Unit
	Governmental Activities	Business-Type Activities	Total	
Liabilities				
Current liabilities				
Accounts payable	\$ 115,040	\$ 296,869	\$ 411,909	\$ 10,459
Salaries payable	230,611	1,082,445	1,313,056	997
Contracts payable	28,804	-	28,804	17,509
Due to other governments	95,789	104	95,893	3,395
Accrued interest payable	50,642	26,687	77,329	103,317
Payable from restricted assets	-	8,600	8,600	-
Compensated absences payable - current	57,181	439	57,620	-
Loans payable - current	105,919	-	105,919	-
General obligation bonds payable - current	-	70,000	70,000	135,000
General obligation special assessment debt payable - current	235,000	-	235,000	-
Revenue bonds payable - current	-	128,470	128,470	-
Promissory notes payable - current	50,742	-	50,742	566,000
Customer deposits - current	-	-	-	2,376
Total current liabilities	\$ 969,728	\$ 1,613,614	\$ 2,583,342	\$ 839,053
Noncurrent liabilities				
Compensated absences payable	\$ 439,823	\$ 7,360	\$ 447,183	\$ -
Loans payable	501,624	-	501,624	-
General obligation bonds payable	-	1,079,278	1,079,278	3,568,358
General obligation special assessment debt payable	1,420,000	-	1,420,000	-
Unamortized discount	(10,133)	-	(10,133)	-
Revenue notes payable	-	3,069,615	3,069,615	12,406,510
Promissory notes payable	198,740	-	198,740	-
Other postemployment benefits payable	35,499	75,574	111,073	-
Total noncurrent liabilities	\$ 2,585,553	\$ 4,231,827	\$ 6,817,380	\$ 15,974,868
Total Liabilities	\$ 3,555,281	\$ 5,845,441	\$ 9,400,722	\$ 16,813,921

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**EXHIBIT 1
(Continued)**

**STATEMENT OF NET ASSETS
DECEMBER 31, 2009**

	<u>Primary Government</u>			<u>Shetek Area Water and Sewer Component Unit</u>
	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>	
<u>Net Assets</u>				
Invested in capital assets - net of related debt	\$ 43,070,765	\$ 3,203,571	\$ 46,274,336	\$ (1,500,117)
Restricted for				
Public safety	137,985	-	137,985	-
Highways and streets	845,613	-	845,613	-
Debt service	-	-	-	209,501
Wastewater system replacement	-	-	-	16,977
Economic development	3,714	-	3,714	-
Other purposes	288,358	-	288,358	-
Unrestricted	<u>8,670,277</u>	<u>11,375,904</u>	<u>20,046,181</u>	<u>10,921,650</u>
Total Net Assets	<u>\$ 53,016,712</u>	<u>\$ 14,579,475</u>	<u>\$ 67,596,187</u>	<u>\$ 9,648,011</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2009**

	Expenses	Fees, Charges, Fines, and Other	Program Revenues Operating Grants and Contributions
<u>Functions/Programs</u>			
Primary government			
Governmental activities			
General government	\$ 2,245,647	\$ 327,017	\$ 14,889
Public safety	1,710,598	61,430	257,531
Highways and streets	4,118,947	134,407	3,501,899
Sanitation	358,102	299,283	55,475
Human services	1,108,451	-	-
Health	52,584	-	-
Culture and recreation	713,906	116,091	113,587
Conservation of natural resources	808,737	-	102,366
Economic development	953,111	563,539	637,607
Interest	111,273	-	-
Total governmental activities	\$ 12,181,356	\$ 1,501,767	\$ 4,683,354
Business-type activities			
Hospital	\$ 13,983,163	\$ 14,066,563	\$ -
Congregate Housing	282,639	287,620	-
Total business-type activities	\$ 14,265,802	\$ 14,354,183	\$ -
Total Primary Government	\$ 26,447,158	\$ 15,855,950	\$ 4,683,354
Component unit			
Shetek Area Water and Sewer Commission	\$ 958,503	\$ 218,401	\$ -

General Revenues

Property taxes
Mortgage registry and deed tax
Wind production tax
Payments in lieu of tax
Grants and contributions not restricted to specific programs
Investment income
Miscellaneous
Gain on sale of capital assets

Transfers

Total general revenues and transfers

Change in net assets

Net Assets - Beginning

Net Assets - Ending

EXHIBIT 2

Capital Grants and Contributions	Net (Expense) Revenue and Changes in Net Assets			Shetek Area Water and Sewer Component Unit
	Governmental Activities	Primary Government Business-Type Activities	Total	
\$ -	\$ (1,903,741)	\$ -	\$ (1,903,741)	
-	(1,391,637)	-	(1,391,637)	
1,788,307	1,305,666	-	1,305,666	
-	(3,344)	-	(3,344)	
-	(1,108,451)	-	(1,108,451)	
-	(52,584)	-	(52,584)	
-	(484,228)	-	(484,228)	
-	(706,371)	-	(706,371)	
-	248,035	-	248,035	
-	(111,273)	-	(111,273)	
<u>\$ 1,788,307</u>	<u>\$ (4,207,928)</u>	<u>\$ -</u>	<u>\$ (4,207,928)</u>	
\$ -	\$ -	\$ 83,400	\$ 83,400	
-	-	4,981	4,981	
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 88,381</u>	<u>\$ 88,381</u>	
<u>\$ 1,788,307</u>	<u>\$ (4,207,928)</u>	<u>\$ 88,381</u>	<u>\$ (4,119,547)</u>	
<u>\$ 328,290</u>				<u>\$ (411,812)</u>
	\$ 4,703,748	\$ -	\$ 4,703,748	\$ -
	6,925	-	6,925	-
	1,001,705	-	1,001,705	-
	101,297	-	101,297	-
	930,930	32,637	963,567	-
	223,299	208,632	431,931	28,720
	94,357	-	94,357	877
	-	1,098	1,098	-
	(4,538)	4,538	-	-
	<u>\$ 7,057,723</u>	<u>\$ 246,905</u>	<u>\$ 7,304,628</u>	<u>\$ 29,597</u>
	\$ 2,849,795	\$ 335,286	\$ 3,185,081	\$ (382,215)
	<u>50,166,917</u>	<u>14,244,189</u>	<u>64,411,106</u>	<u>10,030,226</u>
	<u>\$ 53,016,712</u>	<u>\$ 14,579,475</u>	<u>\$ 67,596,187</u>	<u>\$ 9,648,011</u>

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FUND FINANCIAL STATEMENTS

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GOVERNMENTAL FUNDS

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2009**

	General	Road and Bridge
<u>Assets</u>		
Cash and pooled investments	\$ 5,040,203	\$ 2,737,768
Undistributed cash in agency fund	55,507	10,355
Petty cash and change funds	2,000	-
Taxes receivable		
Delinquent	41,747	9,940
Special assessments receivable		
Current	5,999	-
Delinquent	8,068	-
Noncurrent	733,979	-
Accounts receivable	35,949	2,145
Accrued interest receivable	49,024	-
Due from other governments	131,298	979,959
Loans receivable	-	-
Inventories	13,629	216,914
Prepaid items	-	1,478
	\$ 6,117,403	\$ 3,958,559
Total Assets	\$ 6,117,403	\$ 3,958,559

EXHIBIT 3

<u>Human Services</u>	<u>Ditch</u>	<u>EDA</u>	<u>Total</u>
\$ -	\$ 1,046,659	\$ 129,507	\$ 8,954,137
11,647	2,882	-	80,391
-	-	-	2,000
12,384	-	-	64,071
-	113	-	6,112
-	16	-	8,084
-	857,627	-	1,591,606
-	-	4,428	42,522
-	-	-	49,024
-	-	-	1,111,257
-	-	1,040,972	1,040,972
-	-	-	230,543
-	-	-	1,478
\$ 24,031	\$ 1,907,297	\$ 1,174,907	\$ 13,182,197

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2009**

	General	Road and Bridge
<u>Liabilities and Fund Balances</u>		
Liabilities		
Accounts payable	\$ 96,667	\$ 11,819
Salaries payable	163,503	64,189
Contracts payable	4,830	23,974
Due to other governments	79,454	3,114
Deferred revenue - unavailable	829,569	966,648
	\$ 1,174,023	\$ 1,069,744
Fund Balances		
Reserved for		
Prepaid items	\$ -	\$ 1,478
Petty cash	2,000	-
Missing heirs	100	-
Recorder's compliance	93,813	-
Recorder's technology	127,315	-
Inventories	13,629	216,914
Encumbrances	23,353	-
Sheriff's contingency	2,362	-
Gun permits	4,599	-
E-911	122,601	-
Supervision fees	8,423	-
Septic/sewer loans	271,580	-
Election equipment	67,130	-
Unreserved		
Designated for		
Future expenditures	1,500,000	1,500,000
Compensated absences	352,586	140,622
Capital improvements	500,000	300,000
Sanitation	299,539	-
Capital equipment	93,218	-
County septic system loans	99,555	-
Postemployment benefits	55,459	-
Parks	273,038	-
Employee benefits	3,789	-
Undesignated	1,029,291	729,801
	\$ 4,943,380	\$ 2,888,815
Total Liabilities and Fund Balances	\$ 6,117,403	\$ 3,958,559

EXHIBIT 3
(Continued)

<u>Human Services</u>	<u>Ditch</u>	<u>EDA</u>	<u>Total</u>
\$ -	\$ 601	\$ 5,953	\$ 115,040
-	140	2,779	230,611
-	-	-	28,804
11,647	1,574	-	95,789
12,384	857,756	1,040,972	3,707,329
<u>\$ 24,031</u>	<u>\$ 860,071</u>	<u>\$ 1,049,704</u>	<u>\$ 4,177,573</u>
\$ -	\$ -	\$ -	\$ 1,478
-	-	-	2,000
-	-	-	100
-	-	-	93,813
-	-	-	127,315
-	-	-	230,543
-	-	-	23,353
-	-	-	2,362
-	-	-	4,599
-	-	-	122,601
-	-	-	8,423
-	-	-	271,580
-	-	-	67,130
-	-	-	3,000,000
-	-	3,796	497,004
-	-	-	800,000
-	-	-	299,539
-	-	-	93,218
-	-	-	99,555
-	-	-	55,459
-	-	-	273,038
-	-	-	3,789
-	1,047,226	121,407	2,927,725
<u>\$ -</u>	<u>\$ 1,047,226</u>	<u>\$ 125,203</u>	<u>\$ 9,004,624</u>
<u>\$ 24,031</u>	<u>\$ 1,907,297</u>	<u>\$ 1,174,907</u>	<u>\$ 13,182,197</u>

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

EXHIBIT 4

**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO
THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS--GOVERNMENTAL ACTIVITIES
DECEMBER 31, 2009**

Fund balance - total governmental funds (Exhibit 3)		\$ 9,004,624
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		43,070,765
Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		3,707,329
Long-term receivable is not due in the current period and, therefore, is not reported in the governmental funds.		305,000
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds.		
Special assessment general obligation bonds	\$ (1,655,000)	
Unamortized bond discount	10,133	
Deferred debt issuance costs	14,031	
Promissory notes payable	(249,482)	
Loans payable	(607,543)	
Compensated absences	(497,004)	
Net OPEB obligation	(35,499)	
Accrued interest payable	(50,642)	
	(3,071,006)	(3,071,006)
Net Assets of Governmental Activities (Exhibit 1)		\$ 53,016,712

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2009**

	General	Road and Bridge
Revenues		
Taxes	\$ 3,939,455	\$ 828,455
Special assessments	307,465	-
Licenses and permits	36,663	10,875
Intergovernmental	1,477,455	5,859,672
Charges for services	452,177	56,865
Fines and forfeits	7,947	-
Gifts and contributions	12,080	-
Investment earnings	151,257	-
Miscellaneous	266,100	91,398
	\$ 6,650,599	\$ 6,847,265
Expenditures		
Current		
General government	\$ 2,113,044	\$ -
Public safety	1,631,578	-
Highways and streets	-	6,320,919
Sanitation	342,357	-
Culture and recreation	711,685	-
Conservation of natural resources	720,305	-
Economic development	299,597	-
Intergovernmental	52,584	318,335
Debt service		
Principal	122,209	-
Interest	13,674	-
Administrative charges	-	-
	\$ 6,007,033	\$ 6,639,254
Excess of Revenues Over (Under) Expenditures	\$ 643,566	\$ 208,011
Other Financing Sources (Uses)		
Transfers in	\$ 16,813	\$ -
Transfers out	(211,098)	(16,813)
Proceeds from the sale of assets	4,975	3,515
Loans issued	15,686	-
Payment to refunded bond escrow agent	-	-
	\$ (173,624)	\$ (13,298)
Net Change in Fund Balance	\$ 469,942	\$ 194,713
Fund Balance - January 1	4,478,176	2,676,843
Increase (decrease) in reserved for inventories	(4,738)	17,259
Fund Balance - December 31	\$ 4,943,380	\$ 2,888,815

The notes to the financial statements are an integral part of this statement.

EXHIBIT 5

Human Services	Ditch	EDA	Total
\$ 947,330	\$ -	\$ -	\$ 5,715,240
-	327,412	-	634,877
-	-	-	47,538
179,964	-	345,000	7,862,091
-	-	-	509,042
-	-	-	7,947
-	-	-	12,080
-	29,857	25,016	206,130
-	9,828	112,863	480,189
\$ 1,127,294	\$ 367,097	\$ 482,879	\$ 15,475,134
\$ -	\$ -	\$ -	\$ 2,113,044
-	-	-	1,631,578
-	-	-	6,320,919
-	-	-	342,357
-	-	-	711,685
-	79,324	-	799,629
-	-	651,710	951,307
1,108,451	-	-	1,479,370
-	220,000	50,742	392,951
-	98,662	-	112,336
-	1,644	-	1,644
\$ 1,108,451	\$ 399,630	\$ 702,452	\$ 14,856,820
\$ 18,843	\$ (32,533)	\$ (219,573)	\$ 618,314
\$ -	\$ 20,066	\$ 186,494	\$ 223,373
-	-	-	(227,911)
-	-	-	8,490
-	-	-	15,686
-	(1,455,000)	-	(1,455,000)
\$ -	\$ (1,434,934)	\$ 186,494	\$ (1,435,362)
\$ 18,843	\$ (1,467,467)	\$ (33,079)	\$ (817,048)
(18,843)	2,514,693	158,282	9,809,151
-	-	-	12,521
\$ -	\$ 1,047,226	\$ 125,203	\$ 9,004,624

**MURRAY COUNTY
SLAYTON, MINNESOTA**

EXHIBIT 6

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE
GOVERNMENT-WIDE STATEMENT OF ACTIVITIES--GOVERNMENTAL ACTIVITIES
FOR THE YEAR ENDED DECEMBER 31, 2009**

Net change in fund balance - total governmental funds (Exhibit 5) \$ (817,048)

Amounts reported for governmental activities in the statement of activities are different because:

In the funds, under the modified accrual basis, receivables not available for expenditure are deferred. In the statement of activities, those revenues are recognized when earned. The adjustment to revenues between the fund statements and the statement of activities is the increase or decrease in revenues deferred as unavailable.

Deferred revenue - December 31	\$ 3,707,329	
Deferred revenue - January 1	<u>(4,170,264)</u>	(462,935)

Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Expenditures for general capital assets and infrastructure	\$ 4,278,784	
Net book value of assets disposed of	(5,312)	
Current year depreciation	<u>(1,945,596)</u>	2,327,876

Issuing long-term debt provides current financial resources to governmental funds, while the repayment of debt consumes current financial resources. Neither transaction, however, has any effect on net assets. Also, governmental funds report the net effect of issuance costs, premiums, discounts, and similar items when debt is first issued; whereas, those amounts are deferred and amortized over the life of the debt in the statement of activities.

Proceeds of new debt - loans issued		(15,686)
-------------------------------------	--	----------

Principal payments		
Special assessment general obligation bonds	\$ 1,675,000	
Loans payable	122,209	
Promissory notes	<u>50,742</u>	1,847,951

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the funds.

Change in accrued interest payable	\$ 3,914	
Change in compensated absences	(25,092)	
Change in long-term receivable	15,000	
Discount and bond issuance costs amortization	(1,207)	
Change in OPEB obligation	(35,499)	
Change in inventories	<u>12,521</u>	<u>(30,363)</u>

Change in Net Assets of Governmental Activities (Exhibit 2) \$ 2,849,795

The notes to the financial statements are an integral part of this statement.

PROPRIETARY FUNDS

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

EXHIBIT 7

**STATEMENT OF FUND NET ASSETS
PROPRIETARY FUNDS
DECEMBER 31, 2009**

	Business-Type Activities - Enterprise Funds		
	Hospital	Congregate Housing	Totals
<u>Assets</u>			
Current assets			
Cash and pooled investments	\$ 3,369,606	\$ 242,371	\$ 3,611,977
Accounts receivable - net	7,834	410	8,244
Patient receivables - net	1,506,495	-	1,506,495
Estimated third-party settlements	400,000	-	400,000
Inventories	311,305	-	311,305
Prepaid items	142,241	-	142,241
Total current assets, unrestricted	\$ 5,737,481	\$ 242,781	\$ 5,980,262
Restricted assets			
Cash and pooled investments	-	8,600	8,600
Total current assets	\$ 5,737,481	\$ 251,381	\$ 5,988,862
Noncurrent assets			
Noncurrent cash and investments	\$ 6,238,352	\$ -	\$ 6,238,352
Deferred charges	-	15,102	15,102
Capital assets			
Nondepreciable	153,683	-	153,683
Depreciable - net	6,528,196	869,056	7,397,252
Total noncurrent assets	\$ 12,920,231	\$ 884,158	\$ 13,804,389
Other assets			
Deferred financing costs	\$ 49,548	\$ -	\$ 49,548
Investment in Shetek Medical Services	248,851	-	248,851
Investment in Southwest Minnesota Radiation	152,673	-	152,673
Investment in Minnesota Rural Health	7,750	-	7,750
Physician receivables	172,843	-	172,843
Total other assets	\$ 631,665	\$ -	\$ 631,665
Total Assets	\$ 19,289,377	\$ 1,135,539	\$ 20,424,916

**MURRAY COUNTY
SLAYTON, MINNESOTA**

**EXHIBIT 7
(Continued)**

**STATEMENT OF FUND NET ASSETS
PROPRIETARY FUNDS
DECEMBER 31, 2009**

	Business-Type Activities - Enterprise Funds		
	Hospital	Congregate Housing	Totals
<u>Liabilities</u>			
Current liabilities payable from current assets			
Accounts payable	\$ 288,026	\$ 8,843	\$ 296,869
Salaries payable	1,078,866	3,579	1,082,445
Compensated absences payable - current	-	439	439
Due to other governments	-	104	104
Accrued interest payable	4,353	22,334	26,687
General obligation bonds payable - current	-	70,000	70,000
Revenue bonds payable - current	128,470	-	128,470
Total current liabilities payable from current assets	\$ 1,499,715	\$ 105,299	\$ 1,605,014
Current liabilities payable from restricted assets			
Accounts payable	-	8,600	8,600
Total current liabilities	\$ 1,499,715	\$ 113,899	\$ 1,613,614
Noncurrent liabilities			
Compensated absences payable - long-term	\$ -	\$ 7,360	\$ 7,360
General obligation bonds payable - long-term	-	1,079,278	1,079,278
Revenue notes payable - long-term	3,069,615	-	3,069,615
Other postemployment benefits payable	75,143	431	75,574
Total noncurrent liabilities	\$ 3,144,758	\$ 1,087,069	\$ 4,231,827
Total Liabilities	\$ 4,644,473	\$ 1,200,968	\$ 5,845,441
<u>Net Assets</u>			
Invested in capital assets - net of related debt	\$ 3,483,794	\$ (280,223)	\$ 3,203,571
Unrestricted	11,161,110	214,794	11,375,904
Total Net Assets	\$ 14,644,904	\$ (65,429)	\$ 14,579,475

The notes to the financial statements are an integral part of this statement.

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

EXHIBIT 8

**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2009**

	Business-Type Activities - Enterprise Funds		
	Hospital	Congregate Housing	Totals
Operating Revenues			
Charges for services	\$ -	\$ 280,389	\$ 280,389
Patient services revenues	13,850,561	-	13,850,561
Miscellaneous	216,002	7,231	223,233
Total Operating Revenues	\$ 14,066,563	\$ 287,620	\$ 14,354,183
Operating Expenses			
Personal services	\$ -	\$ 76,986	\$ 76,986
Professional services	3,111,022	3,982	3,115,004
Nursing services	3,117,428	-	3,117,428
Contracted services	-	35,063	35,063
Repairs and maintenance	886,617	8,840	895,457
Administration and fiscal services	2,897,042	-	2,897,042
Other services and charges	-	8,133	8,133
Supplies	-	9,533	9,533
Utilities	-	22,034	22,034
Insurance	-	4,783	4,783
Wellness center	19,008	-	19,008
Dental clinic	749,021	-	749,021
Surgery clinic	194,543	-	194,543
Clinic	1,628,940	-	1,628,940
Fulda clinic	188,736	-	188,736
Interest expense	161,940	-	161,940
Depreciation	1,028,866	51,121	1,079,987
Total Operating Expenses	\$ 13,983,163	\$ 220,475	\$ 14,203,638
Operating Income (Loss)	\$ 83,400	\$ 67,145	\$ 150,545
Nonoperating Revenues (Expenses)			
Investment income	\$ 193,091	\$ -	\$ 193,091
Grants	32,637	-	32,637
Gain on sale/disposal of capital assets	1,098	-	1,098
Gain/loss on investments in equity	15,541	-	15,541
Interest expense	-	(60,906)	(60,906)
Amortization of deferred charges	-	(1,258)	(1,258)
Total Nonoperating Revenues (Expenses)	\$ 242,367	\$ (62,164)	\$ 180,203
Income (Loss) Before Transfers	\$ 325,767	\$ 4,981	\$ 330,748
Transfers in	-	4,538	4,538
Change in net assets	\$ 325,767	\$ 9,519	\$ 335,286
Net Assets - January 1	14,319,137	(74,948)	14,244,189
Net Assets - December 31	\$ 14,644,904	\$ (65,429)	\$ 14,579,475

The notes to the financial statements are an integral part of this statement.

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

EXHIBIT 9

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2009
Increase (Decrease) in Cash and Cash Equivalents**

	Enterprise Funds		
	Hospital	Congregate Housing	Totals
Cash Flows from Operating Activities			
Receipts from customers and users	\$ 14,267,130	\$ 286,436	\$ 14,553,566
Other receipts and payments, net	216,002	-	216,002
Payments to suppliers and contractors	(6,241,717)	(90,335)	(6,332,052)
Payments to employees	(6,296,807)	(76,335)	(6,373,142)
Net cash provided by (used in) operating activities	\$ 1,944,608	\$ 119,766	\$ 2,064,374
Cash Flows from Noncapital Financing Activities			
Noncapital grants	\$ 32,637	\$ -	\$ 32,637
Transfers in	-	4,538	4,538
Net cash provided by (used in) noncapital financing activities	\$ 32,637	\$ 4,538	\$ 37,175
Cash Flows from Capital and Related Financing Activities			
Principal paid on long-term debt	\$ (122,234)	\$ (70,000)	\$ (192,234)
Interest paid on long-term debt	(162,200)	(54,564)	(216,764)
Proceeds from the sale of capital assets	1,098	-	1,098
Purchases of capital assets	(1,004,590)	-	(1,004,590)
Net cash provided by (used in) capital and related financing activities	\$ (1,287,926)	\$ (124,564)	\$ (1,412,490)
Cash Flows from Investing Activities			
Increase in noncurrent cash and investments	\$ (1,439,768)	\$ -	\$ (1,439,768)
Decrease in investment in Shetek Medical Services, LLC	(24,443)	-	(24,443)
Increase in investment in Southwest Minnesota Radiation	8,901	-	8,901
Investment earnings received	193,091	-	193,091
Gain on investments	15,541	-	15,541
Increase in physician receivable	(44,926)	-	(44,926)
Net cash provided by (used in) investing activities	\$ (1,291,604)	\$ -	\$ (1,291,604)
Net Increase (Decrease) in Cash and Cash Equivalents	\$ (602,285)	\$ (260)	\$ (602,545)
Cash and Cash Equivalents at January 1	3,971,891	251,231	4,223,122
Cash and Cash Equivalents at December 31	\$ 3,369,606	\$ 250,971	\$ 3,620,577

The notes to the financial statements are an integral part of this statement.

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

**EXHIBIT 9
(Continued)**

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2009
Increase (Decrease) in Cash and Cash Equivalents**

	Enterprise Funds		
	Hospital	Congregate Housing	Totals
Cash and Cash Equivalents - Exhibit 7			
Cash and pooled investments	\$ 3,369,606	\$ 242,371	\$ 3,611,977
Restricted cash and pooled investments	-	8,600	8,600
Total Cash and Cash Equivalents	<u>\$ 3,369,606</u>	<u>\$ 250,971</u>	<u>\$ 3,620,577</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities			
Operating income (loss)	<u>\$ 83,400</u>	<u>\$ 67,145</u>	<u>\$ 150,545</u>
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities			
Depreciation expense	\$ 1,025,863	\$ 51,121	\$ 1,076,984
Amortization expense	3,003	-	3,003
Interest expense	161,940	-	161,940
Provision for bad debt expense	143,820	-	143,820
(Increase) decrease in accounts receivable	272,748	(384)	272,364
(Increase) decrease in inventories	115,233	-	115,233
(Increase) decrease in prepaid items	73,963	-	73,963
Increase (decrease) in accounts payable	(34,407)	1,373	(33,034)
Increase (decrease) in salaries payable	23,902	242	24,144
Increase (decrease) in compensated absences payable	-	(22)	(22)
Increase (decrease) in due to other governments	-	(140)	(140)
Increase (decrease) in OPEB	75,143	431	75,574
Total adjustments	<u>\$ 1,861,208</u>	<u>\$ 52,621</u>	<u>\$ 1,913,829</u>
Net Cash Provided by (Used in) Operating Activities	<u>\$ 1,944,608</u>	<u>\$ 119,766</u>	<u>\$ 2,064,374</u>

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FIDUCIARY FUNDS

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MURRAY COUNTY
SLAYTON, MINNESOTA

EXHIBIT 10

STATEMENT OF FIDUCIARY NET ASSETS
AGENCY FUND
DECEMBER 31, 2009

Assets

Cash and pooled investments	\$ <u>117,425</u>
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Liabilities

Due to other governments	\$ <u>117,425</u>
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**MURRAY COUNTY
SLAYTON, MINNESOTA**

NOTES TO THE FINANCIAL STATEMENTS
AS OF AND FOR THE YEAR ENDED DECEMBER 31, 2009

1. Summary of Significant Accounting Policies

The County's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as of and for the year ended December 31, 2009. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989, (when applicable) that do not conflict with or contradict GASB pronouncements. The County has chosen to apply only FASB pronouncements issued on or before that date to its business-type activities. The more significant accounting policies, established in GAAP and used by the County, are discussed below.

A. Financial Reporting Entity

Murray County was established May 23, 1857, and is an organized County having the powers, duties, and privileges granted counties by Minn. Stat. ch. 373. As required by accounting principles generally accepted in the United States of America, these financial statements present Murray County and its component units. The County is governed by a five-member Board of Commissioners elected from districts within the County. The Board is organized with a chair and vice chair elected at the annual meeting in January of each year.

Blended Component Units

Blended component units are legally separate organizations so intertwined with the County that they are, in substance, the same as the County and, therefore, are reported as if they were part of the County. Murray County has the following blended component units.

<u>Component Unit</u>	<u>Included in Reporting Entity Because</u>	<u>Separate Financial Statements</u>
Murray County Memorial Hospital provides acute inpatient and outpatient care to the County area.	County Commissioners are the members of the Murray County Memorial Hospital Board.	Separate financial statements can be obtained at: 2042 Juniper Avenue Slayton, Minnesota 56172

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

A. Financial Reporting Entity

Blended Component Units (Continued)

<u>Component Unit</u>	<u>Included in Reporting Entity Because</u>	<u>Separate Financial Statements</u>
Murray County Economic Development Authority	The Authority's governing body is substantively the same as the governing body of the County.	Separate financial statements are not issued for the Murray County Economic Development Authority.

Discretely Presented Component Unit

While part of the reporting entity, discretely presented component units are presented in a separate column in the government-wide financial statements to emphasize that they are legally separate from the County. The following component unit of Murray County is discretely presented:

<u>Component Unit</u>	<u>Included in Reporting Entity Because</u>	<u>Separate Financial Statements</u>
The Shetek Area Water and Sewer Commission is responsible for constructing and operating a sanitary water and sewer district within Murray County.	The County appoints Commission members and must approve any debt.	Separate financial statements are not issued for the Shetek Area Water and Sewer Commission.

Joint Ventures

The County participates in several joint ventures described in Note 6.B. The County also participates in jointly-governed organizations described in Note 6.C.

B. Basic Financial Statements

1. Government-Wide Statements

The government-wide financial statements (the statement of net assets and the statement of activities) display information about Murray County. These statements include the financial activities of the overall County government,

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

1. Government-Wide Statements (Continued)

except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external parties for support.

In the government-wide statement of net assets, the columns: (a) are presented on a consolidated basis by column; and (b) are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The County's net assets are reported in three parts: (1) invested in capital assets, net of related debt; (2) restricted net assets; and (3) unrestricted net assets.

The statement of activities demonstrates the degree to which the direct expenses of each function of the County's governmental activities, different business-type activities, and discretely presented component units are offset by program revenues. Direct expenses are those clearly identifiable with a specific function or activity. Program revenues include: (1) fees, fines, and charges paid by the recipients of goods, services, or privileges provided by a given function or activity; and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function or activity. Revenues not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category--governmental, proprietary, and fiduciary--are presented. The emphasis of governmental and proprietary fund financial statements is on major individual governmental and enterprise funds, with each displayed as separate columns in the fund financial statements. The County presents two enterprise funds. The County reports all of its governmental and proprietary funds as major funds.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. Fund Financial Statements (Continued)

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or incidental activities.

The Hospital Enterprise Fund accounts for unrestricted donations received by the Hospital or nonoperating gains in the period received. Donations restricted by donors or grantors for specific operating purposes are reported in other revenue to the extent used within the period.

The County reports the following major governmental funds:

- The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The Road and Bridge Special Revenue Fund is used to account for revenues and expenditures of the County Highway Department, which is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways.
- The Human Services Special Revenue Fund is used to account for economic assistance and community social services programs.
- The Ditch Special Revenue Fund is used to account for the cost of constructing and maintaining an agricultural drainage ditch system. Financing is provided by special assessments levied against benefited property.
- The EDA Special Revenue Fund is used to account for the activity of the Economic Development Authority.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

B. Basic Financial Statements

2. Fund Financial Statements (Continued)

The County reports the following major enterprise funds:

- The Hospital Fund is used to account for the operation of the Murray County Memorial Hospital, a blended component unit of Murray County.
- The Congregate Housing Fund is used to account for the operation of the Murray County Congregate Housing facility.

Additionally, the County reports the following fund type:

- Agency funds are custodial in nature and do not present results of operations or have a measurement focus. These funds account for assets that the County holds for others in an agent capacity.

C. Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Murray County considers all revenues as available if collected within 60 days after the end of the current period. Property and other taxes, licenses, and interest are all considered susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

C. Measurement Focus and Basis of Accounting (Continued)

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first and then unrestricted resources as needed.

D. Assets, Liabilities, and Net Assets or Equity

1. Cash and Cash Equivalents

The County has defined cash and cash equivalents to include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Additionally, each fund's equity in the County's investment pool is treated as a cash equivalent because the funds can be deposited or effectively withdrawn from cash at any time without prior notice or penalty.

2. Deposits and Investments

The cash balances of substantially all funds are pooled and invested by the County Treasurer for the purpose of increasing earnings through investment activities. Pooled and fund investments are reported at their fair value at December 31, 2009, based on market prices. Pursuant to Minn. Stat. § 385.07, investment earnings on cash and pooled investments of governmental and fiduciary funds are credited to the General Fund. Other funds received investment earnings based on other state statutes, grant agreements, contracts, and bond covenants. Pooled investment earnings for 2009 were \$151,257.

The Hospital's investment income for the year ended December 31, 2009, was \$193,091 and is included in nonoperating revenues.

Murray County invests in an external investment pool, the Minnesota Association of Governments Investing for Counties (MAGIC) Fund, which is created under a joint powers agreement pursuant to Minn. Stat. § 471.59. The MAGIC Fund is not registered with the Securities and Exchange Commission (SEC), but does operate in a manner consistent with Rule 2a-7 prescribed by the SEC pursuant to the Investment Company Act of 1940 (17 C.F.R. § 270.2a-7). Therefore, the fair value of the County's position in the pool is the same as the value of the pool shares.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

3. Receivables and Payables

Activities between funds representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (the current portion of interfund loans) or “advances to/from other funds” (the noncurrent portion of interfund loans).

All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are shown net of an allowance for uncollectibles.

Property taxes are levied as of January 1 on property values assessed as of the same date. The tax levy notice is mailed in March with the first half payment due May 15 and the second half payment due October 15. Unpaid taxes at December 31 become liens on the respective property and are classified in the financial statements as delinquent taxes receivable.

Patient receivables are uncollateralized patient and third-party payor obligations. Unpaid patient receivables, excluding amounts due from third-party payors, with private pay dates over 30 days old have interest assessed at 1.5 percent per month. Due to the uncertainty of collecting private pay accounts, these interest charges are recognized as income when received. Payments of patient receivables are allocated to the specific claims identified on the remittance advice or, if unspecified, are applied to the earliest unpaid claim.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity

3. Receivables and Payables (Continued)

The carrying amount of patient receivables is reduced by a valuation allowance that reflects management's best estimate of amounts that will not be collected from patients and third-party payors. Management reviews patient receivables by payor class and applies percentages to determine estimated amounts that will not be collected from third parties under contractual agreements and amounts that will not be collected from parties due to bad debts. Management considers historical write-off and recovery information in determining the estimated bad debt provision. Management also reviews accounts to determine if classification as charity care is appropriate.

4. Inventories and Prepaid Items

All inventories are valued at cost using the first in/first out method. Inventories in governmental funds are recorded as expenditures when purchased rather than when consumed. Inventories in proprietary funds and at the government-wide level are recorded as expenses when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. Restricted Assets

Certain funds of the County are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, applicable laws and regulations limit their use.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (for example, roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years.

Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. During the current period, the Hospital Enterprise Fund and the Congregate Housing Enterprise Fund had no capitalized interest.

Property, plant, and equipment of the County, as well as the blended component units, are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	3 - 30
Buildings	5 - 40
Public domain infrastructure	10 - 50
Machinery and equipment	3 - 20

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

7. Hospital's Investments in Equity

a. Investment in Shetek Medical Services, LLC

The Hospital is a 40-percent owner in Shetek Medical Services, LLC. This venture provides various health care-related services to the surrounding area. The Hospital's investment in the clinic is reported on the equity method of accounting. The net gain on the investment, \$24,443 for the year ended December 31, 2009, is included in nonoperating income.

b. Investment in Southwest Minnesota Radiation, LLC

The Hospital is a 14-percent owner in Southwest Minnesota Radiation. The Hospital made initial capital contributions in 2007 and 2008 totaling \$100,000 each year. This venture provides advanced radiation treatment to the people of southwest Minnesota. The Hospital's investment is reported on the equity method of accounting. The net loss on the investment, \$8,902 for the year ended December 31, 2009, is included in nonoperating income.

8. Compensated Absences

The liability for compensated absences reported in financial statements consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Compensated absences are accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

9. Deferred Revenue

Governmental funds report deferred revenue in connection with receivables for revenues not considered to be available to liquidate liabilities of the current period. Governmental funds and the government-wide statements also defer revenue recognition in connection with resources that have been received, but not yet earned. The various components of deferred revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>
Special assessments receivable	\$ 1,605,803
Highway allotments that do not provide current financial resources	956,708
Loans receivable	1,040,972
Delinquent property taxes	64,071
Deferred revenue from accrued interest	35,666
Grants receivable	<u>4,109</u>
Total Deferred Revenue for All Governmental Funds	<u>\$ 3,707,329</u>

10. Long-Term Obligations

In the government-wide financial statements, and in the proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the bonds outstanding method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as an other financing source. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

D. Assets, Liabilities, and Net Assets or Equity (Continued)

11. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts not available for appropriation or legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans subject to change.

12. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

E. Hospital Net Patient Service Revenue

The Hospital has agreements with third-party payors that provide for payments to the Hospital at amounts different from its established rates. Payment arrangements include prospectively determined rates of discharge, reimbursed costs, discounted charges, and per diem payments. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payors, and others for services rendered, including estimated retroactive adjustments under reimbursement agreements with third-party payors. Retroactive adjustments are accrued on an estimated basis in the period the related services are rendered and adjusted in future periods as final settlements are determined.

The Hospital provides care to patients who meet certain criteria under its charity care policy without charge or at amounts less than its established rates. Because the Hospital does not pursue collection of amounts determined to qualify as charity care, they are not reported as revenue. The amount of charges foregone for services and supplies furnished under the Hospital's charity care policy aggregated \$134,931 in 2009 and \$142,256 in 2008.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

1. Summary of Significant Accounting Policies

E. Hospital Net Patient Service Revenue (Continued)

Revenue from the Medicare and Medicaid programs accounted for approximately 35 and 6 percent and 29 and 2 percent of the Hospital's net patient revenue for the years ended December 31, 2009 and 2008, respectively. Laws and regulations governing the Medicare and Medicaid programs are extremely complex and subject to interpretation. As a result, there is at least a reasonable possibility that recorded estimates will change by a material amount in the near term.

The Hospital also has entered into payment agreements with certain commercial insurance carriers, health maintenance organizations, and preferred provider organizations. The basis for payment to the Hospital under these agreements includes prospectively determined rates per discharge, discounts from established charges, and prospectively determined daily rates.

The Hospital has agreements with third-party payors that provide for payments to the Hospital at amounts different from its established rates. A summary of the payment arrangements with major third-party payors follows:

Medicare--Inpatient acute care services rendered to Medicare program beneficiaries are paid at prospectively determined rates per discharge. These rates vary according to a patient classification system based on clinical, diagnostic, and other factors. Inpatient non-acute services and certain outpatient services related to Medicare beneficiaries are paid based on a cost-reimbursement methodology. The Hospital is reimbursed for cost-reimbursable items at a tentative rate with final settlement determined after submission of annual cost reports by the Hospital and audits thereof by the Medicare fiscal intermediary.

Medicaid--Inpatient and outpatient services rendered to Medicaid program beneficiaries are reimbursed under a cost-reimbursement methodology. The Hospital is reimbursed at a tentative rate with final settlement determined after submission of annual cost reports by the Hospital and audits thereof by the Medicaid fiscal intermediary.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

2. Stewardship, Compliance, and Accountability

A. Deficit Fund Balance/Net Assets

The Congregate Housing Enterprise Fund had deficit fund net assets for the year ended December 31, 2009, of \$65,429. The County expects an excess of revenues over expenses in the future will eliminate the deficit.

B. Excess of Expenditures Over Budget

	Expenditures	Final Budget	Excess
Ditch Special Revenue Fund	\$ 399,630	\$ 391,925	\$ 7,705
EDA Special Revenue Fund	702,452	675,816	26,636

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

Reconciliation of the County's total cash and investments to the basic financial statements follows:

Government-wide statement of net assets	
Governmental activities	
Cash and pooled investments	\$ 9,034,528
Petty cash and change funds	2,000
Business-type activities	
Cash and pooled investments	3,611,977
Restricted assets - cash and pooled investments	8,600
Noncurrent cash and investments	6,238,352
Component unit - Shetek Area Water and Sewer Commission	
Cash and pooled investments	1,024,392
Restricted assets	226,478
Agency fund	
Cash and pooled investments	117,425
Total Cash and Investments	\$ 20,263,752

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments (Continued)

Deposits	
Checking	\$ 678,792
Certificates of deposit	3,520,000
Invested in MAGIC Fund	8,084,960
Invested in negotiable certificates of deposit	7,978,000
Petty cash and change funds	2,000
	<hr/>
Total Deposits, Cash on Hand, and Investments	\$ 20,263,752

a. Deposits

The County is authorized by Minn. Stat. §§ 118A.02 and 118A.04 to designate a depository for public funds and to invest in certificates of deposit. The County is required by Minn. Stat. § 118A.03 to protect deposits with insurance, surety bond, or collateral. The market value of collateral pledged shall be at least ten percent more than the amount on deposit at the close of the financial institution's banking day, not covered by insurance or bonds.

Authorized collateral includes treasury bills, notes and bonds; issues of U.S. government agencies; general obligations rated "A" or better and revenue obligations rated "AA" or better; irrevocable standby letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution not owned or controlled by the financial institution furnishing the collateral.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a financial institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2009, the County's deposits were not exposed to custodial credit risk.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments (Continued)

b. Investments

The County may invest in the following types of investments as authorized by Minn. Stat. §§ 118A.04 and 118A.05:

- (1) securities that are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress, except mortgage-backed securities defined as “high risk” by Minn. Stat. § 118A.04, subd. 6;
- (2) mutual funds through shares of registered investment companies provided the mutual fund receives certain ratings depending on its investments;
- (3) general obligations of the State of Minnesota and its municipalities, and in certain state agency and local obligations of Minnesota and other states provided such obligations have certain specified bond ratings by a national bond rating service;
- (4) bankers’ acceptances of United States banks;
- (5) commercial paper issued by United States corporations or their Canadian subsidiaries rated in the highest quality category by two nationally recognized rating agencies and maturing in 270 days or less; and
- (6) with certain restrictions, in repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments

b. Investments (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of an investment. The County minimizes its exposure to interest rate risk by investing in both short-term and long-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. It is the County's policy to invest only in securities that meet the ratings requirements set by state statute.

Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities in the possession of an outside party. The County does not have a policy on custodial credit risk.

Concentration of Credit Risk

The concentration of credit risk is the risk of loss that may be caused by the County's investment in a single issuer. It is the County's policy that U.S. Treasury securities, U.S. agency securities, and obligations backed by U.S. Treasury and/or U.S. agency securities, may be held without limit.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments (Continued)

The following table presents the County's deposit and investment balances at December 31, 2009, and information relating to potential investment risks:

Investment Type	Credit Risk		Concentration	Interest Rate	Carrying (Fair) Value
	Credit Rating	Rating Agency	Risk Over 5 Percent of Portfolio	Risk Maturity Date	
Investment pools/mutual funds					
MAGIC Fund	N/R	N/A	50.3%	N/A	\$ 8,084,960
Negotiable certificates of deposit					
New City Bank, IL	N/A	N/A		02/22/2010	\$ 97,000
Premier Business Bank, CA	N/A	N/A		02/22/2010	97,000
Summit Bank, WA	N/A	N/A		02/22/2010	97,000
Valley National Bank, OK	N/A	N/A		02/22/2010	98,000
Tennessee State Bank, TN	N/A	N/A		02/22/2010	97,000
Countrywide Bank, VA	N/A	N/A		02/23/2010	97,000
Cecil Federal Bank, MD	N/A	N/A		06/01/2010	245,000
First Regional Bank, CA	N/A	N/A		06/01/2010	245,000
Orrstown Bank, PA	N/A	N/A		06/01/2010	245,000
Southwest Bank, AN M & I Bank, MO	N/A	N/A		06/01/2010	246,000
Franklin Security BK (FKA Guard SE)	N/A	N/A		06/01/2010	245,000
Crown Bank, MN	N/A	N/A		06/01/2010	245,000
Privatebank & Trust Co., IL	N/A	N/A		06/01/2010	246,000
M & I Bank, Fsb, NV	N/A	N/A		06/01/2010	246,000
Freedom Bank of Virginia, VA	N/A	N/A		08/30/2010	246,000
Mountain First Bank & Trust Co., NC	N/A	N/A		09/30/2010	246,000
Flagstar Bank, MI	N/A	N/A		12/01/2010	247,000
Mercantile Bank of Michigan, MI	N/A	N/A		12/01/2010	247,000
Citizens Trust Bank, GA	N/A	N/A		12/01/2010	247,000
Discover Bank, DE	N/A	N/A		12/01/2010	247,000
Signature Bank, TX	N/A	N/A		12/01/2010	247,000
Bank of the Sierra, CA	N/A	N/A		12/01/2010	247,000
Redding Bank of Commerce, CA	N/A	N/A		12/01/2010	247,000
Bank of Versailles, MO	N/A	N/A		12/01/2010	247,000
GE Capital Financial Inc., UT	N/A	N/A		12/02/2010	247,000
Bitterroot Valley Bank, MT	N/A	N/A		12/02/2010	247,000
First FS & Loan Assn. of Olathe, KS	N/A	N/A		12/02/2010	247,000
Pacific Commerce Bank, CA	N/A	N/A		12/02/2010	247,000
Financial Federal Savings Bank, TN	N/A	N/A		12/06/2010	247,000
First Federal Savings & Loan Assn.	N/A	N/A		12/06/2010	248,000
Community Commerce Bank, CA	N/A	N/A		12/06/2010	247,000
National Republic Bank of Chicago, IL	N/A	N/A		12/06/2010	246,000
Georgia Banking Company, GA	N/A	N/A		12/06/2010	247,000
Post Oak Bank, N.A., TX	N/A	N/A		12/06/2010	247,000
Inland Norwest Bank WA	N/A	N/A		12/06/2010	247,000
M&I Marshall and Ilsley Bank, WI	N/A	N/A		12/06/2010	247,000
Total negotiable certificates of deposit			49.7%		\$ 7,978,000

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

1. Deposits and Investments (Continued)

Investment Type	Credit Risk		Concentration Risk Over 5 Percent of Portfolio	Interest Rate Risk Maturity Date	Carrying (Fair) Value
	Credit Rating	Rating Agency			
Total investments					\$ 16,062,960
Checking					678,792
Certificates of deposit					3,520,000
Petty cash					2,000
Total Cash and Investments					<u>\$ 20,263,752</u>

N/A - Not Applicable

N/R - Not Rated

<5% - Concentration is less than 5% of investments

2. Loans Receivable

In 2001, the Murray County Board transferred responsibility for managing and operating the Murray County Economic Development Revolving Loan Fund to the newly formed Economic Development Authority, which is accounted for in the EDA Special Revenue Fund. The purpose of the fund is to provide low-interest, flexible-term loans for the development of new businesses or the expansion of existing ones. These loans have been made to private enterprises and are offset by deferred revenue. Changes in loans receivable are as follows:

Loan Agreements	
Beginning balance	\$ 590,296
Loans issued	562,625
Loan repayments	<u>(111,949)</u>
Ending Balance	<u>\$ 1,040,972</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets (Continued)

3. Capital Assets

Capital asset activity for the year ended December 31, 2009, was as follows:

Governmental Activities

	Beginning Balance	Increase	Decrease	Ending Balance
Capital assets not depreciated				
Land	\$ 291,213	\$ 46	\$ -	\$ 291,259
Right-of-way	342,322	11,642	-	353,964
Total capital assets not depreciated	<u>\$ 633,535</u>	<u>\$ 11,688</u>	<u>\$ -</u>	<u>\$ 645,223</u>
Capital assets depreciated				
Land improvements	\$ 454,517	\$ 20,282	\$ -	\$ 474,799
Buildings	5,636,810	91,037	9,387	5,718,460
Machinery and equipment	4,535,296	298,331	227,638	4,605,989
Infrastructure	49,488,041	3,857,446	-	53,345,487
Total capital assets depreciated	<u>\$ 60,114,664</u>	<u>\$ 4,267,096</u>	<u>\$ 237,025</u>	<u>\$ 64,144,735</u>
Less: accumulated depreciation for				
Land improvements	\$ 75,466	\$ 21,016	\$ -	\$ 96,482
Buildings	1,957,736	177,192	7,763	2,127,165
Machinery and equipment	3,009,518	355,109	223,950	3,140,677
Infrastructure	14,962,590	1,392,279	-	16,354,869
Total accumulated depreciation	<u>\$ 20,005,310</u>	<u>\$ 1,945,596</u>	<u>\$ 231,713</u>	<u>\$ 21,719,193</u>
Total capital assets depreciated, net	<u>\$ 40,109,354</u>	<u>\$ 2,321,500</u>	<u>\$ 5,312</u>	<u>\$ 42,425,542</u>
Governmental Activities Capital Assets, Net	<u>\$ 40,742,889</u>	<u>\$ 2,333,188</u>	<u>\$ 5,312</u>	<u>\$ 43,070,765</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

3. Capital Assets (Continued)

Business-Type Activities

	Beginning Balance	Increase	Decrease	Ending Balance
Capital assets not depreciated				
Land	\$ 153,683	\$ -	\$ -	\$ 153,683
Capital assets depreciated				
Land improvements	\$ 382,819	\$ -	\$ -	\$ 382,819
Buildings	8,211,689	28,885	-	8,240,574
Fixed equipment	1,151,167	20,875	-	1,172,042
Major movable equipment	3,209,736	954,830	-	4,164,566
Total capital assets depreciated	\$ 12,955,411	\$ 1,004,590	\$ -	\$ 13,960,001
Less: accumulated depreciation for				
Land improvements	\$ 122,267	\$ 23,969	\$ -	\$ 146,236
Buildings	2,470,694	436,528	-	2,907,222
Fixed equipment	805,962	39,971	-	845,933
Major movable equipment	2,086,842	576,516	-	2,663,358
Total accumulated depreciation	\$ 5,485,765	\$ 1,076,984	\$ -	\$ 6,562,749
Total capital assets depreciated, net	\$ 7,469,646	\$ (72,394)	\$ -	\$ 7,397,252
Business-Type Activities Capital Assets, Net	\$ 7,623,329	\$ (72,394)	\$ -	\$ 7,550,935

Depreciation expense was charged to functions/programs of the County as follows:

Governmental Activities	
General government	\$ 150,383
Public safety	124,060
Highways and streets, including depreciation of infrastructure assets	1,589,349
Sanitation	17,291
Culture and recreation, including depreciation of infrastructure assets	63,482
Conservation of natural resources	1,031
Total Depreciation Expense - Governmental Activities	<u>\$ 1,945,596</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

A. Assets

3. Capital Assets (Continued)

Business-Type Activities	
Hospital	\$ 1,025,863
Congregate Housing	<u>51,121</u>
 Total Depreciation Expense - Business-Type Activities	 <u>\$ 1,076,984</u>

B. Interfund Receivables, Payables, and Transfers

Interfund Transfers

Interfund transfers for the year ended December 31, 2009, consisted of the following:

Transfer to Ditch Special Revenue Fund from General Fund	\$ 20,066	Provide funding
Transfer to EDA Special Revenue Fund from General Fund	186,494	Provide funding
Transfer to General Fund from Road and Bridge Special Revenue Fund	16,813	Provide funding
Transfer to Congregate Housing Enterprise Fund from General Fund	<u>4,538</u>	Provide funding
 Total Interfund Transfers	 <u>\$ 227,911</u>	

C. Liabilities

1. Construction Commitments

The County had no construction projects with a remaining commitment as of December 31, 2009.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities (Continued)

2. Leases

Operating Leases

Total equipment rental expense for the Hospital for the year ended December 31, 2009, was \$303,549.

3. Long-Term Debt

Governmental Activities--Bonds Payable

<u>Type of Indebtedness</u>	<u>Final Maturity</u>	<u>Installment Amounts</u>	<u>Average Interest Rate (%)</u>	<u>Original Issue Amount</u>	<u>Outstanding Balance December 31, 2009</u>
Special assessment bonds with government commitment					
2002 G.O. Ditch Bonds	2021	\$40,000 - \$45,000	2.10 - 3.80	\$ 335,000	\$ 80,000
2007A G.O. Refunding Bonds	2029	\$25,000 - \$195,000	4.00 - 4.25	<u>1,625,000</u>	<u>1,575,000</u>
Total G.O. Special Assessment Bonds				<u>\$ 1,960,000</u>	\$ 1,655,000
Less: unamortized discount					<u>(10,133)</u>
Net G.O. Special Assessment Bonds					<u>\$ 1,644,867</u>

The 2007A General Obligation Refunding Bonds include an amount to refund the 1999A G.O. Water Revenue Bonds of Red Rock Rural Water System (RRRWS). RRRWS is levying special assessments to pay for these bonds. The County has pledged its full faith and credit for the repayment of principal and interest on these refunding bonds should RRRWS special assessment revenue be insufficient. The County has recognized a long-term receivable in the governmental activities for the total principal amount, \$305,000, due from RRRWS, which will decrease as principal payments are made starting 2010.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities

3. Long-Term Debt (Continued)

Business-Type Activities--Bonds Payable

Type of Indebtedness	Final Maturity	Installment Amounts	Average Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2009
General obligation bonds					
2004 G.O. Refunding Bonds	2022	\$65,000 - \$130,000	1.75 - 5.00	<u>\$ 1,580,000</u>	\$ 1,235,000
Less: deferred amounts for					
Issuance discount					(10,532)
Refunding charges					<u>(75,190)</u>
Total General Obligation Refunding Bonds, Net					<u>\$ 1,149,278</u>
Revenue note					
2006 Hospital Revenue Note	2026	\$112,869 - \$270,153	4.9	<u>\$ 3,600,000</u>	<u>\$ 3,198,085</u>

Governmental Activities--Loans Payable

In 1998, the County agreed to act as loan and project sponsor for a loan agreement made under the Clean Water Partnership (CWP) Law with the State of Minnesota through its Pollution Control Agency. The County makes loans to residents to be used for the control and abatement of water pollution. The loans are to be repaid at interest rates of 3.0 to 3.5 percent, with repayment terms from 5 to 20 years, and are secured by special assessments placed on the individual parcels.

In 1998, 2000, and 2001, the County entered into the Lake Shetek Clean Water Partnership Project, the Cottonwood River Restoration Clean Water Partnership Project, and the Beaver Creek Clean Water Partnership Project, respectively. The County is financing the loans to residents with loans from the Minnesota Pollution Control Agency, payable annually with interest at two percent. Loan payments are reported in the General Fund. In 2004, the Board authorized \$600,000 of transfers, which will be made in installments of \$100,000, to the Clean Water Partnership Loan Fund for the County septic loan program.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities

3. Long-Term Debt

Governmental Activities--Loans Payable (Continued)

Type of Indebtedness	Final Maturity	Installment Amounts	Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2009
Cottonwood River CWP Project	2016	\$ 8,154	2.00	\$ 147,139	\$ 112,640
Beaver Creek CWP Project	2018	20,314	2.00	366,567	264,226
Lake Shetek CWP Project	2013	39,474	2.00	712,332	230,677
Total Loans Payable				<u>\$ 1,226,038</u>	<u>\$ 607,543</u>

Governmental Activities--G.O. Promissory Note Payable

The County has a noninterest-bearing G.O. Promissory Note with the Minnesota Department of Employment and Economic Development (DEED). The original issue amount was \$400,000, which was distributed to Monogram Meat Snacks and was recognized as a loan receivable in the County's EDA Special Revenue Fund. Monogram Meat Snacks is to repay the County the full amount with three percent interest. The County is to repay DEED \$359,903 with installment amounts of \$785 to \$4,229. As of December 31, 2009, the County had \$249,482 outstanding.

4. Debt Service Requirements

Debt service requirements at December 31, 2009, were as follows:

Governmental Activities

Year Ending December 31	Special Assessment Bonds	
	Principal	Interest
2010	\$ 235,000	\$ 61,730
2011	235,000	52,410
2012	190,000	43,950
2013	185,000	36,450
2014	180,000	29,150
2015 - 2019	450,000	65,140
2020 - 2024	80,000	29,040
2025 - 2029	100,000	10,625
Total	<u>\$ 1,655,000</u>	<u>\$ 328,495</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities

4. Debt Service Requirements

Governmental Activities (Continued)

Year Ending December 31	G.O. Promissory Notes		Loans Payable	
	Principal	Interest	Principal	Interest
2010	\$ 50,742	\$ -	\$ 105,919	\$ 11,310
2011	50,742	-	108,048	9,181
2012	50,742	-	110,219	7,010
2013	50,742	-	112,435	4,794
2014	46,514	-	50,690	2,853
2015 - 2018	-	-	120,232	4,245
Total	\$ 249,482	\$ -	\$ 607,543	\$ 39,393

Business-Type Activities

Year Ending December 31	Revenue Note		General Obligation Bonds	
	Principal	Interest	Principal	Interest
2010	\$ 128,460	\$ 155,974	\$ 70,000	\$ 52,553
2011	134,989	149,445	75,000	50,284
2012	141,439	142,995	80,000	47,665
2013	149,039	135,395	80,000	44,765
2014	156,615	127,819	80,000	41,665
2015 - 2019	910,507	511,660	485,000	150,002
2020 - 2024	1,166,674	255,496	365,000	28,125
2025 - 2026	410,362	16,315	-	-
Total	\$ 3,198,085	\$ 1,495,099	\$ 1,235,000	\$ 415,059

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities (Continued)

5. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2009, was as follows:

Governmental Activities

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Bonds and notes payable					
Special assessment debt with government commitment	\$ 3,040,000	\$ -	\$ 1,385,000	\$ 1,655,000	\$ 235,000
Less: deferred amounts for issuance discounts on refunding	(10,639)	-	(506)	(10,133)	-
Net bonds and notes payable	\$ 3,029,361	\$ -	\$ 1,384,494	\$ 1,644,867	\$ 235,000
G.O. promissory notes payable	300,224	-	50,742	249,482	50,742
Loans payable	714,066	15,686	122,209	607,543	105,919
Compensated absences	471,912	25,092	-	497,004	57,181
Net OPEB obligation	-	35,499	-	35,499	-
Governmental Activities Long-Term Liabilities	<u>\$ 4,515,563</u>	<u>\$ 76,277</u>	<u>\$ 1,557,445</u>	<u>\$ 3,034,395</u>	<u>\$ 448,842</u>

Business-Type Activities

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Bonds payable	\$ 1,305,000	\$ -	\$ 70,000	\$ 1,235,000	\$ 70,000
Revenue note of 2006	3,320,319	-	122,234	3,198,085	128,460
Compensated absences	7,821	-	22	7,799	439
Net OPEB obligation	-	75,574	-	75,574	-
Total long-term liabilities	\$ 4,633,140	\$ 75,574	\$ 192,256	\$ 4,516,458	\$ 198,899
Less: deferred amounts	(92,866)	-	(7,144)	(85,722)	(7,144)
Business-Type Activities Long-Term Liabilities	<u>\$ 4,540,274</u>	<u>\$ 75,574</u>	<u>\$ 185,112</u>	<u>\$ 4,430,736</u>	<u>\$ 191,755</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

3. Detailed Notes on All Funds

C. Liabilities (Continued)

6. Prior Years' Debt Defeasance - Business-Type Activities

In prior years, the County has defeased for the City of Slayton Economic Development Authority the General Obligation Housing Development Bonds, Series 1996, which were accounted for in the Congregate Housing Enterprise Fund as a capital lease by creating a separate irrevocable trust fund. New debt has been issued, and the proceeds have been used to purchase U.S. government securities that were placed in the trust fund. The investments and fixed earnings from the investments are sufficient to fully service the defeased debt until the debt is called or matures. For financial reporting purposes, the capital lease, which was backed by the General Obligation Housing Development Bonds, Series 1996, has been considered defeased and, therefore, removed as a liability from the County's financial statements. As of December 31, 2009, the amount of defeased debt outstanding but removed from financial statements amounted to \$1,170,000.

7. Bond Refundings

Crossover Refundings

In 2007, the County issued \$1,625,000 General Obligation Refunding Bonds, Series 2007A. Of this amount, \$1,485,000 was issued to refund the 2001 General Obligation Drainage Bonds and the 1999A General Obligation Water Revenue Bonds. These are crossover refundings with the proceeds deposited with an escrow agent. The 2001 and the 1999A series were called on February 1, 2009, and redeemed with proceeds of the escrow account. On February 1, 2010, the County will "crossover" and begin making payments on the 2007A General Obligation Refunding Bonds.

In 2007, the County issued the remaining \$140,000 General Obligation Refunding Bonds, Series 2007A, for a current refunding of \$300,000 General Obligation Drainage Ditch Bonds of 1999. This current refunding was undertaken to reduce total debt service payments over the next seven years by \$5,703 and resulted in an economic gain of \$2,168. The refunded bonds were retired in February 2007.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Plan Description

All full-time and certain part-time employees of Murray County are covered by defined benefit pension plans administered by the Public Employees Retirement Association of Minnesota (PERA). PERA administers the Public Employees Retirement Fund and the Public Employees Police and Fire Fund, which are cost-sharing, multiple-employer retirement plans. These plans are established and administered in accordance with Minn. Stat. chs. 353 and 356.

Public Employees Retirement Fund members belong to either the Coordinated Plan or the Basic Plan. Coordinated Plan members are covered by Social Security, and Basic Plan members are not. All new members must participate in the Coordinated Plan. All police officers, firefighters, and peace officers who qualify for membership by statute are covered by the Public Employees Police and Fire Fund.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefits are established by state statute and vest after three years of credited service. The defined retirement benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service.

Two methods are used to compute benefits for Coordinated and Basic Plan members. The retiring member receives the higher of a step-rate benefit accrual formula (Method 1) or a level accrual formula (Method 2). Under Method 1, the annuity accrual rate for a Basic Plan member is 2.2 percent of average salary for each of the first ten years of service and 2.7 percent for each year thereafter. For a Coordinated Plan member, the annuity accrual rate is 1.2 percent of average salary for each of the first ten years and 1.7 percent for each successive year. Using Method 2, the annuity accrual rate is 2.7 percent of average salary for Basic Plan members and 1.7 percent for Coordinated Plan members for each year of service. For the Public Employees Police and Fire Fund members, the annuity accrual rate is 3.0 percent of average salary for each year of service.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Plan Description (Continued)

For Public Employees Retirement Fund members whose annuity is calculated using Method 1, and all Public Employees Police and Fire Fund members, a full annuity is available when age plus years of service equal 90. Normal retirement age is 55 for Public Employees Police and Fire Fund members and either 65 or 66 (depending on date hired) for Public Employees Retirement Fund members. A reduced retirement annuity is also available to eligible members seeking early retirement.

The benefit provisions stated in the previous paragraphs of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated public service.

PERA issues a publicly available financial report that includes financial statements and required supplementary information for the Public Employees Retirement Fund and the Public Employees Police and Fire Fund. That report may be obtained on the internet at www.mnpera.org; by writing to PERA at 60 Empire Drive, Suite 200, Saint Paul, Minnesota 55103-2088; or by calling 651-296-7460 or 1-800-652-9026.

Funding Policy

Pension benefits are funded from member and employer contributions and income from the investment of fund assets. Rates for employer and employee contributions are set by Minn. Stat. ch. 353. These statutes are established and amended by the State Legislature. The County makes annual contributions to the pension plans equal to the amount required by state statutes. Public Employees Retirement Fund Basic Plan members and Coordinated Plan members are required to contribute 9.1 and 6.0 percent, respectively, of their annual covered salary. Public Employees Police and Fire Fund members are required to contribute 9.4 percent.

The County is required to contribute the following percentages of annual covered payroll in 2009:

Public Employees Retirement Fund	
Basic Plan members	11.78%
Coordinated Plan members	6.75
Public Employees Police and Fire Fund	14.10

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

A. Defined Benefit Plans

Funding Policy (Continued)

The County's contributions for the years ending December 31, 2009, 2008, and 2007, for the Public Employees Retirement Fund and the Public Employees Police and Fire Fund were:

	<u>2009</u>	<u>2008</u>	<u>2007</u>
Public Employees Retirement Fund	\$ 196,954	\$ 179,586	\$ 172,320
Public Employees Police and Fire Fund	72,926	60,638	52,857

These contribution amounts are equal to the contractually required contributions for each year as set by state statute.

B. Defined Contribution Plan

Seven employees of Murray County are covered by the Public Employees Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The plan is established and administered in accordance with Minn. Stat. ch. 353D, which may be amended by the State Legislature. The plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. For those qualified personnel who elect to participate, Minn. Stat. § 353D.03 specifies plan provisions, including the employee and employer contribution rates. An eligible elected official who decides to participate contributes 5.00 percent of salary, which is matched by the employer. Employees may elect to make member contributions in an amount not to exceed the employer share. Employee and employer contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2.00 percent of employer contributions and 0.25 percent of the assets in each member account annually.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

B. Defined Contribution Plan (Continued)

Total contributions by dollar amount and percentage of covered payroll made by the County during the year ended December 31, 2009, were:

	<u>Employee</u>	<u>Employer</u>
Contribution amount	\$ 5,926	\$ 5,926
Percentage of covered payroll	5.0%	5.0%

Required contribution rates were 5.00 percent.

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities

In 2009, Murray County implemented GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

This statement required the County to calculate and record a net other postemployment benefits (OPEB) obligation at December 31, 2009. The net OPEB obligation is, in general, the cumulative difference between the actuarial required contribution and the actual contributions since January 1, 2009.

Plan Description

Murray County provides a single-employer defined benefit health care plan to eligible retirees and their spouses. The plan offers medical insurance benefits. The County provides benefits for retirees as required by Minn. Stat. § 471.61, subd. 2b.

Funding Policy

The contribution requirements of the plan members and the County are established and may be amended by the Murray County Board of Commissioners. Retirees are required to pay 100 percent of the premium costs.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities

Funding Policy (Continued)

The required contribution is based on projected pay-as-you-go financing requirements. Retirees and their spouses contribute to the health care plan at the same rate as County employees. This results in the retirees receiving an implicit rate subsidy. For 2009, there were approximately 78 participants in the plan, including 0 retirees. The implicit rate subsidy amount was determined by an actuarial study to be \$6,307 for 2009.

Annual OPEB Cost and Net OPEB Obligation

The County's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligation to the plan.

ARC	\$	42,237
Interest on net OPEB obligation		-
Adjustment to ARC		-
		-
Annual OPEB cost (expense)	\$	42,237
Contributions made		(6,307)
		-
Increase in net OPEB obligation	\$	35,930
Net OPEB Obligation - Beginning of Year		-
		-
Net OPEB Obligation - End of Year	\$	35,930

Of the \$35,930, \$35,499 represents governmental activities and \$431 represents business-type activities for the Congregate Housing Enterprise Fund.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities

Annual OPEB Cost and Net OPEB Obligation (Continued)

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2009, were as follows:

<u>Fiscal Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Employer Contribution</u>	<u>Percentage Contributed</u>	<u>Net OPEB Obligation</u>
December 31, 2009	\$ 42,237	\$ 6,307	14.93%	\$ 35,930

Funded Status and Funding Progress

As of January 1, 2009, the most recent actuarial valuation date, the plan was not funded. The actuarial accrued liability for benefits was \$257,659, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability (UAAL) of \$257,659. The covered payroll (annual payroll of active employees covered by the plan) was \$3,126,758, and the ratio of the UAAL to the covered payroll was 8.2 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future.

Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

1. Governmental Activities (Continued)

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2009, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of investment expenses), which is Murray County's implicit rate of return on the General Fund.

The annual health care cost trend is 9.0 percent initially, reduced by decrements to an ultimate rate of 5.0 percent over 8 years. Both rates included a 4.5 percent inflation assumption. The UAAL is being amortized over 30 years on a closed basis. The remaining amortization period at December 31, 2009, was 29 years.

2. Business-Type Activities

Certain employees of Murray County Memorial Hospital participate in a health insurance plan provided by Murray County. In 2009, the Hospital implemented the requirements of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*.

The Hospital provides health insurance benefits for certain retired employees under a single-employer fully-insured plan. The plan provides health insurance and other benefits to participating retirees who have reached the age of 55 and have 15 years of services with the Hospital. The Hospital provides benefits for retirees as required by state statutes. Pursuant to the provisions of the plan, retirees are required to pay the total premium cost. As of January 1, 2009, there were no retirees receiving health benefits from the Organization's health plan.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

2. Business-Type Activities (Continued)

Annual OPEB Cost and Net OPEB Obligation

The Hospital's annual OPEB cost is calculated based on the ARC of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial accrued liabilities (or funding excess) over a period not to exceed 30 years.

The following table shows the components of the Hospital's annual OPEB cost of 2009, the amount actually contributed to the plan, and changes in the Hospital's net OPEB obligation:

ARC	\$	93,954
Interest on net OPEB obligation		-
Adjustment to ARC		-
		-
Annual OPEB cost (expense)	\$	93,954
Contributions made		(18,811)
		(18,811)
Increase in net OPEB obligation	\$	75,143
Net OPEB Obligation - Beginning of Year		-
		-
Net OPEB Obligation - End of Year	\$	75,143

The Hospital's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the year ended December 31, 2009, were as follows:

Fiscal Year Ended	Annual OPEB Cost	Employer Contribution	Percentage Contributed	Net OPEB Obligation
December 31, 2009	\$ 93,954	\$ 18,811	20.00%	\$ 75,143

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

2. Business-Type Activities (Continued)

Funded Status and Funding Progress

As of January 1, 2009, the most recent actuarial valuation date, the Hospital's UAAL was \$558,803. The annual payroll of active employees covered by the plan in the actuarial valuation was \$4,327,814, for a ratio of the UAAL to covered payroll of 12.9 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future.

Examples include assumptions about future employment, mortality, and the health care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress - Other Postemployment Benefits, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

4. Pension Plans and Other Postemployment Benefits

C. Other Postemployment Benefits (OPEB)

2. Business-Type Activities

Actuarial Methods and Assumptions (Continued)

In the January 1, 2009, actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 4.5 percent investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the employer's own investments calculated based on the funded level of the plan at the valuation date. The initial health care trend rate was 9.0 percent, reduced by decrements to an ultimate rate of 5.0 percent after 8 years. The UAAL is being amortized as a level dollar amount on a closed basis. The remaining amortization period at December 31, 2009, was 29 years.

5. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. The County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Intergovernmental Trust (MCIT); formerly the Minnesota Counties Insurance Trust. The County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. For all other risk, the County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

The Workers' Compensation Division of MCIT is self-sustaining based on the contributions charged, so that total contributions plus compounded earnings on these contributions will equal the amount needed to satisfy claims liabilities and other expenses. MCIT participates in the Workers' Compensation Reinsurance Association with coverage at \$430,000 per claim in 2009 and \$450,000 per claim in 2010. Should the MCIT Workers' Compensation Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

5. Risk Management (Continued)

The Property and Casualty Division of MCIT is self-sustaining, and the County pays an annual premium to cover current and future losses. MCIT carries reinsurance for its property lines to protect against catastrophic losses. Should the MCIT Property and Casualty Division liabilities exceed assets, MCIT may assess the County in a method and amount to be determined by MCIT.

6. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of the expenditures that may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the government.

Lincoln-Pipestone Rural Water System

At December 31, 2009, Lincoln-Pipestone Rural Water System had \$36,989,000 of general obligation bonds outstanding through 2034. The bonds were issued by some of the participating counties in the Rural Water System to finance the construction of water system expansions and improvements.

The debt is paid by the Lincoln-Pipestone Rural Water System from special assessments levied against property specially benefited by the applicable expansion, extension, or enlargement of the system and from the net revenues from time to time received in excess of the current costs of operating and maintaining the system. The bonds are general obligations of the issuing counties for which their full faith, credit, and unlimited taxing powers are pledged. The participating counties (Jackson, Lac qui Parle, Lincoln, Lyon, Murray, Nobles, Pipestone, Redwood, Rock, and Yellow Medicine) have adopted board resolutions and have signed joint powers agreements to

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items

A. Contingent Liabilities

Lincoln-Pipestone Rural Water System (Continued)

define their liability for a proportional share of the debt should the issuing counties make any debt service payments. In such a situation, each of the other counties will promptly reimburse the paying counties in proportion to the percentage of Lincoln-Pipestone Rural Water System customers located in such county, in accordance with Minn. Stat. § 116A.24, subd. 3. The outstanding bonds are reported as liabilities in the annual financial statements of the Lincoln-Pipestone Rural Water System and are not reported as liabilities in the financial statements of any of the ten participating counties. The participating counties disclose a contingent liability due to the guarantee of indebtedness.

In 2010, Nobles County issued a general obligation bond for \$800,000 on behalf of the Lincoln-Pipestone Rural Water System to finance the water expansion and internal improvements necessary for the delivery of water to its customers. Each of the participating counties adopted a board resolution to approve an updated joint powers agreement to guarantee the payment of the bond.

B. Joint Ventures

Lincoln, Lyon, & Murray Human Services

Lincoln, Lyon, & Murray Human Services (LLMHS) was formed pursuant to Minn. Stat. § 393.01, subd. 7, by Lincoln, Lyon, and Murray Counties. LLMHS began official operation on July 1, 1974, and performs welfare functions formerly performed by the individual counties. Local financing is provided by the three member counties on the basis of each County's welfare expenditures in 1973:

Lincoln County	20.90%
Lyon County	54.77
Murray County	24.33

LLMHS is governed by two County Commissioners from each of the participating counties who are chosen by their respective County Boards and one lay person from each participating county. Financing is provided by state grants and appropriations from member counties. Murray County's contribution in 2009 was \$1,120,520.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Lincoln, Lyon, & Murray Human Services (Continued)

At December 31, 2009, LLMHS reported a total fund balance of \$4,223,433. In addition, LLMHS reported total net assets of \$3,509,803. LLMHS's long-term debt at December 31, 2009, is \$793,212 and includes compensated absences payable and net OPEB obligation. The debt will be funded by intergovernmental revenue and revenue from computer services.

In June 2010, Lincoln, Lyon, Murray, and Pipestone Counties approved a joint powers agreement creating the Southwest Health and Human Services agency and terminating the joint powers agreements for Lincoln, Lyon, and Murray Human Services and Lincoln, Lyon, Murray, and Pipestone Public Health Services (LLMP PHS). Dissolution of LLMHS and LLMP PHS is effective December 31, 2010, although the agreement recognizes that both LLMHS and LLMP PHS shall continue to exist after dissolution as long as is necessary to conclude the affairs of the agencies.

Complete financial statements of Lincoln, Lyon, & Murray Human Services can be obtained at 607 West Main, Marshall, Minnesota 56258.

Lincoln, Lyon, Murray, and Pipestone Public Health Services

Murray County participates with other surrounding counties to provide health services to its citizens through a joint venture as authorized by Minn. Stat. § 471.59. Financing is provided by state grants, appropriations from member counties, and charges for services. The County's contribution in 2009 was \$52,584.

At December 31, 2009, the Health Services had net assets of \$1,106,488 and long-term liabilities of \$138,862.

Complete financial statements of the Lincoln, Lyon, Murray, and Pipestone Public Health Services can be obtained at 607 West Main Street, Marshall, Minnesota 56258.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

Lincoln-Pipestone Rural Water System

Murray County, along with Jackson, Lac qui Parle, Lincoln, Lyon, Nobles, Pipestone, Redwood, Rock, and Yellow Medicine Counties, jointly established the Lincoln-Pipestone Rural Water System pursuant to Minn. Stat. ch. 116A. The system is responsible for storing, treating, and distributing water for domestic, commercial, and industrial use within the area it serves. The cost of providing these services is recovered through user charges. The Lincoln-Pipestone Rural Water System is governed by the District Court. The Water System's Board is solely responsible for the budgeting and financing of the Water System.

Bonds were issued by Lincoln, Nobles, and Yellow Medicine Counties to finance the construction of the Rural Water System. Costs assessed to municipalities and special assessments levied against benefited properties pay approximately 85 percent of the amount necessary to retire principal and interest on the bonds. The remainder of the funds necessary to retire the outstanding bonds and interest will be provided by appropriations from the Lincoln-Pipestone Rural Water System. Outstanding obligations at December 31, 2009, are \$36,989,000.

The Lincoln-Pipestone Rural Water System's 2009 financial report shows total net assets of \$37,083,055, including unrestricted net assets of \$26,538,044. The decrease in net assets for the year ended December 31, 2009, was \$976,969.

Complete financial statements of the Lincoln-Pipestone Rural Water System can be obtained at East Highway 14, P. O. Box 188, Lake Benton, Minnesota 56149-0188.

Southwest Regional Solid Waste Commission

The County has entered into a joint powers agreement with a number of other counties to create and operate the Southwest Regional Solid Waste Commission, under the authority of Minn. Stat. § 471.59. The Commission was formed to exercise the County's authority and obligation pursuant to Minn. Stat. chs. 400 and 115A to provide for the management of solid waste in the respective counties; and provide the greatest public service benefit possible for the entire contiguous 12-county area encompassed by the counties in planning, management, and implementation of methods to deal with solid waste in Southwest Minnesota.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures

Southwest Regional Solid Waste Commission (Continued)

The governing board is composed of one board member from each of the participating counties. Financing of the Commission's solid waste management program is through appropriations from the participating counties, grants and loans from the Minnesota Office of Waste Management, or from the sale of bonds or other obligations secured by revenues of the Commission. Administration and planning costs of the Commission are assessed to the counties on equal shares up to \$1,000 per county per year. The current assessment is \$500.

The Commission is headquartered in Ivanhoe, Minnesota, where Lincoln County acts as fiscal host. A complete financial report of the Southwest Regional Solid Waste Commission can be obtained from the Lincoln County Auditor at 319 Rebecca Street, P. O. Box 29, Ivanhoe, Minnesota 56142.

Red Rock Rural Water System

The Red Rock Rural Water System was established pursuant to Minn. Stat. ch. 116A through a joint powers agreement pursuant to Minn. Stat. § 471.59 and under the jurisdiction of the Fifth Judicial District. Brown, Cottonwood, Jackson, Lyon, Martin, Murray, Redwood, and Watonwan Counties have agreed to guarantee their share of debt arising within each respective county. The Red Rock Rural Water System provides water for participating rural water users and cities within the water district.

The Red Rock Rural Water System is governed by an 11-member Board appointed for terms of three years by the District Court. Each county is responsible for levying and collecting the special assessments from the benefited properties within the county.

Bond issues and notes payable are shown as long-term debt on the financial statements of the Red Rock Rural Water System. Outstanding bonds at December 31, 2009, were \$11,845,000. The Water System's net assets decreased by \$201,893 in 2009.

A complete financial report of the Red Rock Rural Water System can be obtained at 305 West Whited Street, Jeffers, Minnesota 56145.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items

B. Joint Ventures (Continued)

Southwest Minnesota Regional Radio Board

The Southwest Minnesota Regional Radio Board Joint Powers Board was established April 22, 2008, between Murray County, the City of Marshall, the City of Worthington, and 12 other counties under authority of Minn. Stat. §§ 471.59 and 403.39. The purpose of the agreement is to formulate a regional radio board to provide for regional administration of enhancements to the Statewide Public Safety Radio and Communication System (ARMER).

Control is vested in a Joint Powers Board consisting of one County Commissioner or one City Council member for each party to the agreement. The members representing counties and cities are appointed by their respective governing bodies for the membership of that governing body. In addition, voting members of the Board include a member of the Southwest Minnesota Regional Advisory Committee, a member of the Southwest Minnesota Regional Radio System User Committee, and a member of the Southwest Minnesota Owners and Operators Committee.

During 2009, Murray County did not make any contributions to the Joint Powers Board.

C. Jointly-Governed Organizations

Murray County, in conjunction with other governmental entities and various private organizations, has formed the jointly-governed organizations listed below:

Area II Minnesota River Basin Project

The Area II Minnesota River Basin Project provides programs for flood reduction measures to the area between the Cities of Ortonville and Mankato. During the year, the County paid \$2,920 of the County levy to the Project.

Minnesota River Board

The Minnesota River Board promotes orderly water quality improvements and management of the Minnesota River watersheds. The County paid \$625 in membership dues in 2009.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items

C. Jointly-Governed Organizations (Continued)

Redwood-Cottonwood Rivers Control Area

The Redwood-Cottonwood Rivers Control Area (RCRCA) promotes orderly water quality improvements and management within the boundaries of the watersheds of the Redwood and Cottonwood Rivers for the participating counties. During the year, the County paid \$3,240 of the County levy to the RCRCA.

Heron Lake Watershed District

The County Board is responsible for appointing two of the Board of Managers for the Heron Lake Watershed District, but the County's responsibility does not extend beyond making the appointments.

D. Agricultural Best Management Loan Program

The County has entered into an agreement with the Minnesota Department of Agriculture and two local lending institutions to jointly administer a loan program to individuals to implement projects that prevent or mitigate non-point source water pollution. While the County is not liable for the repayment of the loans in any manner, it does have certain responsibilities under the agreement.

E. Functional Expenses - Hospital Enterprise Fund

The Hospital provides general health care services to residents within its geographic location. Expenses related to providing these services for the year ended December 31, 2009, are:

Health care services	\$ 9,008,698
General and administrative	<u>4,974,465</u>
Total	<u>\$ 13,983,163</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

6. Summary of Significant Contingencies and Other Items (Continued)

F. Concentrations of Credit Risk - Hospital Enterprise Fund

The Hospital grants credit, without collateral, to its patients, most of whom are local residents and are insured under third-party payor agreements. The mix of receivables from patients and third-party payors and patients at December 31, 2009, follows:

Medicare	35%
Medicaid	6
Other third-party payors	27
Private pay	<u>32</u>
Total	<u><u>100%</u></u>

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

The accounting policies of the Shetek Area Water and Sewer Commission conform to generally accepted accounting principles.

1. Financial Reporting Entity

The Shetek Area Water and Sewer Commission was formed May 8, 2001, pursuant to Minn. Stat. §§ 115.18 to 115.37. The Commission was created for the purpose of promoting the public health and welfare by providing an adequate and efficient means of collecting, conveying, pumping, treating, and disposing of domestic sewage and industrial waste within the Shetek Area. The Commission is governed by a five-member Board appointed by the Murray County Board of Commissioners. Each member of the Board must be a voter residing in the area.

The Shetek Area Water and Sewer Commission has no component units for which it is financially accountable.

2. Basis of Presentation

The accounts of the Shetek Area Water and Sewer Commission are presented as a separate column on the Statement of Net Assets.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

2. Basis of Presentation (Continued)

The Commission's statement of revenues, expenses, and changes in net assets distinguishes between operating and nonoperating revenues. Operating revenues result from exchange transactions associated with providing water and sewer services, the Commission's principal activity. Nonexchange revenues, including contributions from Murray County, are reported as nonoperating revenues.

3. Basis of Accounting

The Commission uses the accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized when incurred. Pursuant to GASB Statement 20, the Commission has elected to not apply accounting standards issued after November 30, 1989, by the Financial Accounting Standards Board.

4. Assets and Liabilities

Deposits and Investments

The Commission's cash balance is combined with Murray County as part of its pooled cash and investments account. Investments are reported at fair value, based on market prices.

Cash and Cash Equivalents

The Commission has defined cash and cash equivalents to include restricted and unrestricted cash held by Murray County as part of its pooled cash and investments account. The Murray County pooled investment account is treated as a cash equivalent because the Commission can deposit or effectively withdraw cash at any time without prior notice or penalty.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

4. Assets and Liabilities (Continued)

Due From Other Governments

The amount reported as due from other governments at December 31, 2009, is receivable from the Minnesota Public Facilities Authority and represents draw-downs requested on revenue notes.

Restricted Assets

Certain funds of the Commission are classified as restricted assets on the statement of net assets because the restriction is either imposed by law through constitutional provisions or enabling legislation or imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. Therefore, applicable laws and regulations limit their use. When the Commission has both restricted and unrestricted assets available to finance a particular program, it is the Commission's policy to use restricted assets before unrestricted assets.

Special Assessments Receivable and Revenue

Special assessments were levied to pay debt associated with the sewer system construction and are reported as capital contributions in an amount equal to the capital asset. In Minnesota, counties act as collection agents for special assessments levied with property taxes. Tax settlements, including special assessment collections, are received four times a year--in January, June, July, and December. The special assessments levy is recognized as capital contributions in the year of the levy.

Capital Assets

Capital assets are stated at cost. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures

A. Summary of Significant Accounting Policies

4. Assets and Liabilities

Capital Assets (Continued)

Property and equipment of the Commission are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	75
Collection system	40
Machinery and equipment	15

5. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

B. Detailed Notes

1. Deposits

Cash transactions are administered by the Murray County Auditor/Treasurer who is, according to Minn. Stat. §§ 118A.02 and 118A.04, authorized to deposit cash and to invest in certificates of deposit in financial institutions designated by the County's Board. Minnesota statutes require that all County deposits be covered by insurance, surety bond, or collateral, a requirement for which Murray County was in compliance at December 31, 2009. As of December 31, 2009, the Commission had \$1,250,870 on deposit with Murray County.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures

B. Detailed Notes (Continued)

2. Capital Assets

A summary of the changes in capital assets for the year ended December 31, 2009, follows:

	Balance January 1, 2009	Additions	Deletions	Balance December 31, 2009
Capital assets not depreciated				
Land	\$ 351,000	\$ 35,046	\$ -	\$ 386,046
Capital assets depreciated				
Land improvements	\$ 1,718,495	\$ -	\$ -	\$ 1,718,495
Machinery and equipment	491,400	-	-	491,400
Infrastructure	12,997,486	-	-	12,997,486
Total capital assets depreciated	\$ 15,207,381	\$ -	\$ -	\$ 15,207,381
Less: accumulated depreciation for				
Land improvements	\$ 36,278	\$ 22,913	\$ -	\$ 59,191
Machinery and equipment	2,730	32,760	-	35,490
Infrastructure	27,078	324,937	-	352,015
Total accumulated depreciation	\$ 66,086	\$ 380,610	\$ -	\$ 446,696
Total capital assets depreciated, net	\$ 15,141,295	\$ (380,610)	\$ -	\$ 14,760,685
Total Capital Assets, Net	\$ 15,492,295	\$ (345,564)	\$ -	\$ 15,146,731

Depreciation expense for 2009 was \$380,610.

3. Long-Term Obligations

Bonds Payable

Type of Indebtedness	Final Maturity	Installment Amounts	Average Interest Rate (%)	Original Issue Amount	Outstanding Balance December 31, 2009
General obligation bonds					
2007 Water Revenue Bonds	2027	\$45,000 - \$130,000	4.00 - 4.40	\$ 1,715,000	\$ 1,610,000
2007B Sewer Revenue Bonds	2028	\$75,000 - \$155,000	4.00 - 4.40	2,080,000	2,080,000
Total General Obligation Bonds				\$ 3,795,000	\$ 3,690,000

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures

B. Detailed Notes

3. Long-Term Obligations

Bonds Payable (Continued)

The General Obligation Revenue Bonds will be retired with income from operations, special assessments, and unused construction funding and are exempt from the limitations on net debt imposed by Minnesota law.

Year Ended December 31	G.O. Water Revenue Bonds, Series 2007		G.O. Sewer Revenue Bonds, Series 2007B	
	Principal	Interest	Principal	Interest
2010	\$ 60,000	\$ 66,755	\$ 75,000	\$ 84,470
2011	65,000	64,255	80,000	81,370
2012	65,000	61,655	80,000	78,170
2013	70,000	58,955	85,000	74,870
2014	70,000	56,155	90,000	71,370
2015 - 2019	410,000	233,350	495,000	299,950
2020 - 2024	505,000	136,950	600,000	189,643
2025 - 2028	365,000	24,750	575,000	51,753
Total	\$ 1,610,000	\$ 702,825	\$ 2,080,000	\$ 931,596

Minnesota Public Facilities Authority General Obligation Notes

Minnesota Public Facilities Authority General Obligation Notes issued for \$15,144,000: \$11,554,549 from the Water Pollution Control Revolving Fund and \$3,589,451 from the Wastewater Infrastructure Fund. Amounts drawn or receivable on this note as of December 31, 2009, were \$12,956,848, \$9,367,397 from the Water Pollution Control Revolving Fund; and \$3,589,451 from the Wastewater Infrastructure Fund. Note payments for the Water Pollution Control Revolving Fund are due semi-annually for interest and annually for principal on February 20 and August 20, 2008 through 2026, at an interest rate of 1.01 percent. The Wastewater Infrastructure Fund Note payments do not begin until the Revolving Fund loans are repaid. The principal payments are due semi-annually beginning on February 20, 2027 through 2032, and are interest-free.

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures

B. Detailed Notes

3. Long-Term Obligations

Minnesota Public Facilities Authority General Obligation Notes (Continued)

Debt service requirements at December 31, 2009, are as follows:

Year Ended December 31	Minnesota Public Facilities Authority Loans		
	Water Pollution Control Revolving Fund		Wastewater Infrastructure Fund
	Principal	Interest	Principal
2010	\$ 566,000	\$ 238,247	\$ -
2011	572,000	99,189	-
2012	578,000	93,411	-
2013	583,000	87,583	-
2014	589,000	81,695	-
2015 - 2019	3,036,000	318,031	-
2020 - 2024	3,193,000	161,551	-
2025 - 2029	1,270,630	19,021	2,016,000
2023 - 2033	-	-	1,573,451
Total	<u>\$ 10,387,630</u>	<u>\$ 1,098,728</u>	<u>\$ 3,589,451</u>

The General Obligation Revenue Notes will be retired with income from operations, prepayments of special assessments, special assessments, and unused construction funding, and are exempt from the limitations on net debt imposed by Minnesota law. The above debt service requirements are subject to change due to early prepayments of special assessments and loans to be issued in the future.

4. Changes in Long-Term Liabilities

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Bonds and notes payable					
Minnesota Public Facilities Authority					
General obligation notes	\$ 14,193,162	\$ 124,730	\$ 1,345,382	\$ 12,972,510	\$ 566,000
General obligation bonds	3,750,000	-	60,000	3,690,000	135,000
Premium on general obligation bonds	13,534	-	176	13,358	177
Total Long-Term Liabilities	<u>\$ 17,956,696</u>	<u>\$ 124,730</u>	<u>\$ 1,405,558</u>	<u>\$ 16,675,868</u>	<u>\$ 701,177</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

7. Component Unit Disclosures (Continued)

C. Risk Management

The Shetek Area Water and Sewer Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Commission has purchased commercial insurance to insure these risks. There are no employees of the Shetek Area Water and Sewer Commission, as the Commission has hired independent contractors to operate the plant and perform its accounting functions. There were no significant reductions in insurance coverage from the previous year. There were no settlements in excess of insurance during the past three years.

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REQUIRED SUPPLEMENTARY INFORMATION

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 1

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes	\$ 3,813,460	\$ 3,926,932	\$ 3,939,455	\$ 12,523
Special assessments	228,125	286,887	307,465	20,578
Licenses and permits	23,310	34,970	36,663	1,693
Intergovernmental	881,805	1,434,255	1,477,455	43,200
Charges for services	440,385	387,043	452,177	65,134
Fines and forfeits	-	3,400	7,947	4,547
Gifts and contributions	3,300	7,100	12,080	4,980
Investment earnings	750,000	260,000	151,257	(108,743)
Miscellaneous	250,271	230,075	266,100	36,025
Total Revenues	\$ 6,390,656	\$ 6,570,662	\$ 6,650,599	\$ 79,937
Expenditures				
Current				
General government				
Commissioners	\$ 225,225	\$ 215,185	\$ 206,993	\$ 8,192
Community relations	-	26,175	27,029	(854)
Courts	12,950	10,500	10,392	108
Law library	13,000	13,000	14,509	(1,509)
County auditor	379,946	385,601	363,758	21,843
Accounting and auditing	50,000	60,000	48,840	11,160
County assessor	199,866	190,553	174,945	15,608
Elections	13,870	11,150	4,042	7,108
Data processing	156,601	137,768	86,833	50,935
Machine room	56,400	62,131	49,367	12,764
Motor pool	21,420	24,020	8,724	15,296
Safety officer	2,085	1,956	558	1,398
Human resources	137,447	148,197	137,845	10,352
Attorney	187,445	152,659	125,207	27,452
County recorder	154,553	186,574	177,956	8,618
Planning and zoning	102,872	102,660	85,387	17,273
Buildings and plant	519,691	502,184	433,408	68,776
Veterans service officer	36,780	36,830	34,509	2,321
License center	66,978	71,357	68,431	2,926
Other general government	108,555	43,572	54,311	(10,739)
Total general government	\$ 2,445,684	\$ 2,382,072	\$ 2,113,044	\$ 269,028

**MURRAY COUNTY
SLAYTON, MINNESOTA**

***Schedule 1
(Continued)***

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Expenditures				
Current (Continued)				
Public safety				
Sheriff	\$ 1,497,403	\$ 1,726,647	\$ 1,348,045	\$ 378,602
Enhanced 911 system	90,625	73,965	37,625	36,340
Probation	40,000	40,000	43,798	(3,798)
Civil defense	57,907	110,196	138,740	(28,544)
Other public safety	13,300	13,300	2,592	10,708
Emergency medical services	-	63,700	60,778	2,922
Total public safety	\$ 1,699,235	\$ 2,027,808	\$ 1,631,578	\$ 396,230
Sanitation				
Solid waste	\$ 104,004	\$ 71,759	\$ 71,997	\$ (238)
Recycling	391,679	294,939	269,910	25,029
Shetek Area Water and Sewer Commission	-	450	450	-
Total sanitation	\$ 495,683	\$ 367,148	\$ 342,357	\$ 24,791
Health				
Nursing service	\$ 1,550	\$ -	\$ -	\$ -
Culture and recreation				
Regional library	\$ 68,758	\$ 68,358	\$ 68,539	\$ (181)
Historical society	60,693	60,593	52,040	8,553
Senior citizens	12,956	12,656	12,645	11
Transportation	219,484	220,491	187,462	33,029
Parks	312,981	419,165	353,687	65,478
Minnesota trails	36,036	36,036	29,862	6,174
Other	7,800	7,800	7,450	350
Total culture and recreation	\$ 718,708	\$ 825,099	\$ 711,685	\$ 113,414

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 1
(Continued)

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Expenditures				
Current (Continued)				
Conservation of natural resources				
County extension	\$ 166,712	\$ 170,120	\$ 161,668	\$ 8,452
Soil and water conservation	170,286	168,336	155,912	12,424
Agricultural inspection	46,443	61,177	56,878	4,299
Redwood-Cottonwood Rivers Control Area	4,478	3,240	3,240	-
Environment and land use advance task force	-	50	43	7
Flood control	5,875	3,545	3,545	-
Agricultural society	32,500	32,500	32,405	95
Water planning	89,548	141,595	138,485	3,110
Water quality loan program	150,000	125,500	151,758	(26,258)
Other conservation	37,305	7,700	16,371	(8,671)
Total conservation of natural resources	\$ 703,147	\$ 713,763	\$ 720,305	\$ (6,542)
Economic development				
Other	\$ 134,261	\$ 288,243	\$ 299,597	\$ (11,354)
Intergovernmental				
Health	\$ 52,584	\$ 52,584	\$ 52,584	\$ -
Debt service				
Principal	\$ 603,057	\$ 120,669	\$ 122,209	\$ (1,540)
Interest	17,083	15,434	13,674	1,760
Total debt service	\$ 620,140	\$ 136,103	\$ 135,883	\$ 220
Total Expenditures	\$ 6,870,992	\$ 6,792,820	\$ 6,007,033	\$ 785,787
Excess of Revenues Over (Under) Expenditures	\$ (480,336)	\$ (222,158)	\$ 643,566	\$ 865,724

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 1
(Continued)

**BUDGETARY COMPARISON SCHEDULE
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Other Financing Sources (Uses)				
Transfers in	\$ 100,000	\$ 16,814	\$ 16,813	\$ (1)
Transfers out	(38,000)	(38,000)	(211,098)	(173,098)
Proceeds from the sale of assets	-	4,975	4,975	-
Loans issued	-	15,500	15,686	186
Total Other Financing Sources (Uses)	\$ 62,000	\$ (711)	\$ (173,624)	\$ (172,913)
Net Change in Fund Balance	\$ (418,336)	\$ (222,869)	\$ 469,942	\$ 692,811
Fund Balance - January 1	4,478,176	4,478,176	4,478,176	-
Increase (decrease) in reserved for inventories	(4,600)	(4,600)	(4,738)	(138)
Fund Balance - December 31	\$ 4,055,240	\$ 4,250,707	\$ 4,943,380	\$ 692,673

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 2

**BUDGETARY COMPARISON SCHEDULE
ROAD AND BRIDGE SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes	\$ 1,005,000	\$ 832,935	\$ 828,455	\$ (4,480)
Licenses and permits	-	10,000	10,875	875
Intergovernmental	5,389,351	5,484,986	5,859,672	374,686
Charges for services	47,100	47,100	56,865	9,765
Miscellaneous	41,600	88,400	91,398	2,998
Total Revenues	\$ 6,483,051	\$ 6,463,421	\$ 6,847,265	\$ 383,844
Expenditures				
Current				
Highways and streets				
Administration	\$ 315,492	\$ 283,445	\$ 273,221	\$ 10,224
Maintenance	1,427,267	1,483,990	1,314,579	169,411
Engineering	247,667	335,950	270,898	65,052
Construction	4,057,000	4,057,000	3,940,909	116,091
Equipment, maintenance, and shop	539,954	663,326	521,312	142,014
Total highways and streets	\$ 6,587,380	\$ 6,823,711	\$ 6,320,919	\$ 502,792
Intergovernmental	300,000	318,335	318,335	-
Total Expenditures	\$ 6,887,380	\$ 7,142,046	\$ 6,639,254	\$ 502,792
Excess of Revenues Over (Under) Expenditures	\$ (404,329)	\$ (678,625)	\$ 208,011	\$ 886,636
Other Financing Sources (Uses)				
Transfers in	\$ 5,100	\$ 5,100	\$ -	\$ (5,100)
Transfers out	-	(16,814)	(16,813)	1
Proceeds from sale of assets	-	-	3,515	3,515
Total Other Financing Sources (Uses)	\$ 5,100	\$ (11,714)	\$ (13,298)	\$ (1,584)
Net Change in Fund Balance	\$ (399,229)	\$ (690,339)	\$ 194,713	\$ 885,052
Fund Balance - January 1	2,676,843	2,676,843	2,676,843	-
Increase (decrease) in reserved for inventories	-	-	17,259	17,259
Fund Balance - December 31	\$ 2,277,614	\$ 1,986,504	\$ 2,888,815	\$ 902,311

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 3

**BUDGETARY COMPARISON SCHEDULE
HUMAN SERVICES SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Taxes	\$ 1,120,706	\$ 932,856	\$ 947,330	\$ 14,474
Intergovernmental	-	193,180	179,964	(13,216)
Total Revenues	\$ 1,120,706	\$ 1,126,036	\$ 1,127,294	\$ 1,258
Expenditures				
Intergovernmental				
Human services	1,120,706	1,120,706	1,108,451	12,255
Excess of Revenues Over (Under)				
Expenditures	\$ -	\$ 5,330	\$ 18,843	\$ 13,513
Fund Balance - January 1	(18,843)	(18,843)	(18,843)	-
Fund Balance - December 31	<u><u>\$ (18,843)</u></u>	<u><u>\$ (13,513)</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 13,513</u></u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 4

**BUDGETARY COMPARISON SCHEDULE
DITCH SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Special assessments	\$ 288,223	\$ 318,148	\$ 327,412	\$ 9,264
Investment earnings	-	-	29,857	29,857
Miscellaneous	-	8,715	9,828	1,113
Total Revenues	\$ 288,223	\$ 326,863	\$ 367,097	\$ 40,234
Expenditures				
Current				
Conservation of natural resources				
Other	\$ 30,865	\$ 71,870	\$ 79,324	\$ (7,454)
Debt service				
Principal	\$ 225,001	\$ 225,001	\$ 220,000	\$ 5,001
Interest	87,529	93,804	98,662	(4,858)
Administrative (fiscal) charges	1,250	1,250	1,644	(394)
Total debt service	\$ 313,780	\$ 320,055	\$ 320,306	\$ (251)
Total Expenditures	\$ 344,645	\$ 391,925	\$ 399,630	\$ (7,705)
Excess of Revenues Over (Under)				
Expenditures	\$ (56,422)	\$ (65,062)	\$ (32,533)	\$ 32,529
Other Financing Sources (Uses)				
Transfers in	\$ -	\$ -	\$ 20,066	\$ 20,066
Payment to refunded bond escrow agent	-	-	(1,455,000)	(1,455,000)
Total Other Financing Sources (Uses)	\$ -	\$ -	\$ (1,434,934)	\$ (1,434,934)
Net Change in Fund Balance	\$ (56,422)	\$ (65,062)	\$ (1,467,467)	\$ (1,402,405)
Fund Balance - January 1	2,514,693	2,514,693	2,514,693	-
Fund Balance - December 31	\$ 2,458,271	\$ 2,449,631	\$ 1,047,226	\$ (1,402,405)

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 5

**BUDGETARY COMPARISON SCHEDULE
EDA SPECIAL REVENUE FUND
FOR THE YEAR ENDED DECEMBER 31, 2009**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$ -	\$ 345,000	\$ 345,000	\$ -
Investment earnings	10,000	25,000	25,016	16
Miscellaneous	-	100,000	112,863	12,863
Total Revenues	<u>\$ 10,000</u>	<u>\$ 470,000</u>	<u>\$ 482,879</u>	<u>\$ 12,879</u>
Expenditures				
Current				
Economic development				
Economic Development Commission	\$ -	\$ 619,996	\$ 651,710	\$ (31,714)
Debt service				
Principal	-	55,820	50,742	5,078
Total Expenditures	<u>\$ -</u>	<u>\$ 675,816</u>	<u>\$ 702,452</u>	<u>\$ (26,636)</u>
Excess of Revenues Over (Under) Expenditures	\$ 10,000	\$ (205,816)	\$ (219,573)	\$ (13,757)
Other Financing Sources (Uses)				
Transfers in	25,000	25,000	186,494	161,494
Net Change in Fund Balance	\$ 35,000	\$ (180,816)	\$ (33,079)	\$ 147,737
Fund Balance - January 1	<u>158,282</u>	<u>158,282</u>	<u>158,282</u>	<u>-</u>
Fund Balance - December 31	<u>\$ 193,282</u>	<u>\$ (22,534)</u>	<u>\$ 125,203</u>	<u>\$ 147,737</u>

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 6

SCHEDULE OF FUNDING PROGRESS - OTHER POSTEMPLOYMENT BENEFITS
DECEMBER 31, 2009

Governmental Activities

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
January 1, 2009	\$ -	\$ 257,659	\$ 257,659	0.0%	\$ 3,126,758	8.23%

Business-Type Activities

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded Actuarial Accrued Liability (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
January 1, 2009	\$ -	\$ 558,803	\$ 558,803	0.0%	\$ 4,327,814	12.91%

See Note 4.C., Other Postemployment Benefits, for more information.

Multi-year trend information is not available at this time, as Governmental Accounting Standards Board Statement 45 was implemented in 2009. Future notes will provide additional trend analysis to meet the three actuarial valuations requirement as the information becomes available.

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED DECEMBER 31, 2009**

1. General Budget Policies

The County Board adopts estimated revenue and expenditure budgets for the General Fund and all special revenue funds. The expenditure budget is approved at the fund level.

The budgets may be amended or modified at any time by the County Board. Expenditures may not legally exceed budgeted appropriations. Comparisons of final budgeted revenues and expenditures to actual are presented in the required supplementary information for the General Fund and special revenue funds.

2. Budget Basis of Accounting

Budgets are adopted on a basis consistent with generally accepted accounting principles.

3. Budget Amendments

Expenditure budgets were amended in the following funds:

	Original Budget	Increase (Decrease)	Final Budget
General Fund	\$ 6,870,992	\$ (78,172)	\$ 6,792,820
Road and Bridge Special Revenue Fund	6,887,380	254,666	7,142,046
Ditch Special Revenue Fund	344,645	47,280	391,925
EDA Special Revenue Fund	-	675,816	675,816

Over the course of the year, the County Board revised the County's General Fund budget several times. These budget amendments fall into three categories: new information changing original budget estimations, greater than anticipated revenues or costs, and new grant awards.

4. Excess of Expenditures Over Budget

Expenditures exceeded final budgets in the following fund:

Fund	Expenditures	Budget	Excess
Ditch Special Revenue Fund	\$ 399,630	\$ 391,925	\$ 7,705
EDA Special Revenue Fund	702,452	675,816	26,636

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SUPPLEMENTARY INFORMATION

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

AGENCY FUND

Taxes and Penalties - to account for the collection of taxes and penalties and their distribution to the various funds and governmental units.

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MURRAY COUNTY
SLAYTON, MINNESOTA

Statement 1

STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
AGENCY FUND
FOR THE YEAR ENDED DECEMBER 31, 2009

	<u>Balance January 1</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance December 31</u>
<u>TAXES AND PENALTIES</u>				
<u>Assets</u>				
Cash and pooled investments	<u>\$ 113,052</u>	<u>\$ 19,135,907</u>	<u>\$ 19,131,534</u>	<u>\$ 117,425</u>
<u>Liabilities</u>				
Due to other governments	<u>\$ 113,052</u>	<u>\$ 19,135,907</u>	<u>\$ 19,131,534</u>	<u>\$ 117,425</u>

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SHETEK AREA WATER AND SEWER COMMISSION

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

Statement 2

**SHETEK AREA WATER AND SEWER COMMISSION
STATEMENT OF NET ASSETS
DECEMBER 31, 2009**

Assets

Current assets

Cash and pooled investments	\$ 1,024,392
Special assessments	
Current	5,276
Prior	1,871
Noncurrent	9,854,337
Interest receivable - special assessment	6,526
Accounts receivable - net	24,963
Due from other governments	15,662
Inventory	64,556

Total current assets, unrestricted **\$ 10,997,583**

Restricted assets

Cash and pooled investments	226,478
-----------------------------	---------

Total current assets **\$ 11,224,061**

Noncurrent assets

Deferred charges	\$ 91,140
Capital assets	
Nondepreciable	386,046
Depreciable - net	14,760,685

Total noncurrent assets **\$ 15,237,871**

Total Assets **\$ 26,461,932**

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Statement 2
(Continued)

**SHETEK AREA WATER AND SEWER COMMISSION
STATEMENT OF NET ASSETS
DECEMBER 31, 2009**

Liabilities

Current liabilities

Accounts payable	\$ 10,459
Salaries payable	997
Contracts payable	17,509
Due to other governments	3,395
Accrued interest payable	103,317
Customer deposits	2,376
General obligation bonds payable - current	135,000
Revenue notes payable - current	566,000

Total current liabilities **\$ 839,053**

Noncurrent liabilities

General obligation bonds payable - long-term	\$ 3,555,000
Unamortized premiums on bonds	13,358
Revenue notes payable - long-term	12,406,510

Total noncurrent liabilities **\$ 15,974,868**

Total Liabilities **\$ 16,813,921**

Net Assets

Invested in capital assets - net of related debt	\$ (1,500,117)
Restricted for	
Debt service	209,501
Wastewater systems replacement	16,977
Unrestricted	10,921,650

Total Net Assets **\$ 9,648,011**

**MURRAY COUNTY
SLAYTON, MINNESOTA**

Statement 3

**SHETEK AREA WATER AND SEWER COMMISSION
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS
FOR THE YEAR ENDED DECEMBER 31, 2009**

Operating Revenues	
Sewer utility charges	\$ 217,776
Charges for services	625
Miscellaneous	877
	<hr/>
Total Operating Revenues	\$ 219,278
Operating Expenses	
Personal services	\$ 9,991
Professional services	273,622
Other services and charges	15,316
Supplies	23,550
Advertising	61
Insurance	1,942
Depreciation	380,610
	<hr/>
Total Operating Expenses	\$ 705,092
Operating Income (Loss)	\$ (485,814)
Nonoperating Revenues (Expenses)	
Interest income	\$ 28,720
Bonds issue expense	(2,192)
Administrative charges	(856)
Interest expense	(250,363)
	<hr/>
Total Nonoperating Revenues (Expenses)	\$ (224,691)
Income (Loss) Before Contributions	\$ (710,505)
Capital contributions	328,290
	<hr/>
Change in net assets	\$ (382,215)
Net Assets - January 1	10,030,226
	<hr/>
Net Assets - December 31	\$ 9,648,011
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**MURRAY COUNTY
SLAYTON, MINNESOTA**

Statement 4

**SHETEK AREA WATER AND SEWER COMMISSION
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED DECEMBER 31, 2009**

Cash Flows from Operating Activities	
Cash received from customers	\$ 212,482
Cash received from vendor	877
Cash paid to employees	(9,035)
Cash paid for supplies and professional services	<u>(317,886)</u>
Net cash provided by (used in) operating activities	<u>\$ (113,562)</u>
Cash Flows from Capital and Related Financing Activities	
Special assessments	\$ 808,764
Proceeds from capital debt	267,827
Principal paid on long-term debt	(1,405,383)
Interest paid on bonds	(101,792)
Interest paid on revenue notes	(158,281)
Purchase of land	<u>(35,046)</u>
Net cash provided by (used in) capital and related financing activities	<u>\$ (623,911)</u>
Cash Flows from Investing Activities	
Investment earnings received	<u>\$ 28,721</u>
Net Increase (Decrease) in Cash and Cash Equivalents	\$ (708,752)
Cash and Cash Equivalents at January 1	<u>1,959,622</u>
Cash and Cash Equivalents at December 31	<u><u>\$ 1,250,870</u></u>
Cash and Cash Equivalents - Exhibit 1	
Cash and pooled investments	\$ 1,024,392
Restricted cash and pooled investments	<u>226,478</u>
Total Cash and Cash Equivalents	<u><u>\$ 1,250,870</u></u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities	
Operating income (loss)	<u>\$ (485,814)</u>
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities	
Depreciation expense	\$ 380,610
(Increase) decrease in accounts receivable	(6,018)
(Increase) decrease in inventories	7,449
Increase (decrease) in accounts payable	(6,921)
Increase (decrease) in salaries payable	997
Increase (decrease) in contracts payable	<u>(3,865)</u>
Total adjustments	<u>\$ 372,252</u>
Net Cash Provided by (Used in) Operating Activities	<u><u>\$ (113,562)</u></u>

OTHER SCHEDULE

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 7

**SCHEDULE OF INTERGOVERNMENTAL REVENUE
FOR THE YEAR ENDED DECEMBER 31, 2009**

Shared Revenue

State

Highway users tax	\$ 3,763,526
Market value credit	480,025
PERA rate reimbursement	11,609
Disparity reduction aid	25,695
County program aid	380,424
Police aid	60,638
E-911	81,048
	81,048

Total shared revenue **\$ 4,802,965**

Reimbursement for Services

State

Minnesota Department of Transportation	\$ 298,708
	298,708

Payments

Local

Local contributions	\$ 33,177
Payments in lieu of taxes	101,297
	101,297

Total payments **\$ 134,474**

Grants

State

Minnesota Department of Corrections	\$ 10,548
Transportation	45,707
Natural Resources	30,462
Human Services	4,417
Veterans Affairs	4,610
Water and Soil Resources Board	101,123
Peace Officer Standards and Training Board	4,361
Pollution Control Agency	61,687
	61,687

Total state **\$ 262,915**

Federal

Department of Housing and Urban Development	\$ 637,607
Transportation	1,626,428
Homeland Security	98,994
	98,994

Total federal **\$ 2,363,029**

Total state and federal grants **\$ 2,625,944**

Total Intergovernmental Revenue **\$ 7,862,091**

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 8

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED DECEMBER 31, 2009**

I. SUMMARY OF AUDITOR'S RESULTS

- A. Our report expresses unqualified opinions on the basic financial statements of Murray County.
- B. Deficiencies in internal control were disclosed by the audit of financial statements of Murray County and are reported in the "Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*." One of the significant deficiencies is a material weakness.
- C. No instances of noncompliance material to the financial statements of Murray County were disclosed during the audit.
- D. A significant deficiency relating to the audit of the major federal award programs is reported in the "Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with OMB Circular A-133." The significant deficiency is not a material weakness.
- E. The Auditor's Report on Compliance for the major federal award programs for Murray County expresses an unqualified opinion.
- F. A finding is reported in accordance with Section 510(a) of OMB Circular A-133.
- G. The major programs are:
- | | |
|------------------------------------|--------------|
| Community Development Block Grants | CFDA #14.228 |
| Highway Planning and Construction | CFDA #20.205 |
- H. The threshold for distinguishing between Types A and B programs was \$300,000.
- I. Murray County was not determined to be a low-risk auditee.

II. FINDINGS RELATED TO FINANCIAL STATEMENTS AUDITED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

INTERNAL CONTROL

PREVIOUSLY REPORTED ITEMS NOT RESOLVED

99-1 Internal Accounting Controls

One basic objective of internal control is to provide for segregation of incompatible duties. In other words, responsibilities should be separated among employees so that a single employee is not able to authorize a transaction, record the transaction in accounts, and be responsible for custody of the asset resulting from the transaction.

Due to the limited number of personnel within some County offices, segregation of accounting duties necessary to ensure adequate internal accounting control is not always possible. This is not unusual in operations the size of Murray County; however, the County's management should constantly be aware of this condition and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from an internal control point of view.

Some of the County's departments that collect fees are not able to segregate the accounting duties. These departments generally have one staff person who is responsible for billing, collecting, depositing, and recording receipts as well as reconciling bank accounts.

The County also does not have adequate cross-training in areas such as preparing or processing of journal entries and maintaining the general ledger. Cross-training allows a second person to perform the job when the employee primarily responsible for the job is on leave or otherwise unavailable. Having a second person perform the job duties from time to time also provides a method of detecting errors and/or irregularities created by the person primarily responsible for those duties. Finally, cross-training provides continuity during periods of employee transitions. Cross-training brings advantages from both a management and an accounting point of view.

We recommend that Murray County's management be aware of the lack of segregation of duties within the accounting functions and, if possible, implement oversight procedures to ensure that the internal control policies and procedures are being followed by staff. We also recommend the County cross-train employees so back-up personnel are available for all necessary functions.

Client's Response:

Murray County is aware that because of the size of the accounting staff, it is impossible to achieve proper segregation of duties. Murray County is also aware that it is necessary to set time aside to allow for proper cross-training within the office. The County continues to find ways to implement internal controls and oversight with procedures and will continue to cross-train within the Auditor-Treasurer's Office.

06-1 Audit Adjustments

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements of the financial statements on a timely basis. Statement on Auditing Standards 115 defines a material weakness as a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

During our audit, we proposed adjustments that resulted in significant changes to the County's financial statements. The adjustments resulted from: errors made in recording transactions; controls over calculating the proper amounts of assets and liabilities did not detect a number of errors, which resulted in the County's modified accrual basis records overstating assets, liabilities, fund balance, revenues and expenditures; and the County did not consider the need for controls over the recording of certain accounting transactions. The inability to detect material misstatements in the financial statements increases the likelihood that the financial statements will not be fairly presented.

We recommend that the County review internal controls currently in place and then design and implement procedures to improve internal controls over financial reporting which will detect misstatements in the financial statements. The updated controls should include review of the balances and supporting documentation by a qualified individual to identify potential misstatements.

Client's Response:

Murray County will continue to review and implement internal controls to detect misstatements in the financial statements, including a review of the balances and supporting documentation by the County Auditor and Audit Committee.

06-4 Accounting Policies and Procedures Manual

County management is responsible for the County's internal control over financial reporting. This responsibility requires performing an assessment of existing controls over significant functions used to produce financial information for the Board, management, and for external financial reporting.

All governments should document their accounting policies and procedures. Although other methods might suffice, this documentation is traditionally in the form of an accounting policies and procedures manual. This manual should document the accounting policies and procedures that make up the County's internal control system.

Written policies and procedures should exist to set forth requirements to account for such matters as:

- receipt and deposit of funds;
- cash and investment activities;
- investment practices and restrictions;
- collections on accounts, including when to involve a collection agency;
- purchases of goods and services;
- contracting practices;
- authorizing credit cards or establishing charge accounts at local businesses;
- approval and payment of bills;
- accounting for payroll activities;
- accounting for capital assets [capitalization process (including disposal of infrastructure), related depreciation, and the redetermination of useful lives];
- physical counts of capital assets and inventory items;
- creating, approving, and amending budgets;
- upgrades to software;
- access to applications and the network;
- creating, changing, and updating passwords;
- data backups; and
- annual financial reporting practices.

These policies should be designed to help detect and deter fraud and include procedures for monitoring the internal controls. Written policies and procedures should exist to ensure the County's practices are followed as intended by management. The documentation should describe procedures as they are intended to be performed, indicate which employees are to perform which procedures, and explain the design and purpose of control-related procedures to increase employee understanding and support for controls.

Schedule 8
(Continued)

A formalized manual will also enhance employees' understanding of their role and function in the internal control system, establish responsibilities, provide guidance for employees, improve efficiency and consistency of transaction processing, improve compliance with established policies, and provide a standard for management to monitor compliance against. It can also help to prevent deterioration of key elements in the County's internal control system and can help to avoid circumvention of County policies.

Management should periodically evaluate its policies and procedures to assess whether internal controls that have been established are still effective or if changes are needed to maintain a sound internal control structure. Changes may be necessary due to such things as organizational restructuring, updates to information systems, or changes to services being provided.

We recommend the County establish an accounting policies and procedures manual. The accounting policies and procedures manual should be prepared by appropriate levels of management and be approved by the County Board to emphasize its importance and authority. We further recommend the policies and procedures manual document significant internal controls in the accounting system, including a risk assessment and the processes used to minimize the risks.

Client's Response:

Murray County is working on a comprehensive Accounting Policies and Procedures Manual as well as working on training with departments on the need for internal control procedures. Beginning December 3, 2010, the County Auditor will schedule two hours each Friday morning devoted to working on the Accounting Policies and Procedures Manual. Benchmarks are set to have the manual 50 percent complete by April 1, 2011, 75 percent complete by June 1, 2011, and a draft presented to the Audit Committee by October 1, 2011, with final consideration by the Board on or around November 1, 2011. As a means of accountability, benchmark meetings will be set with the County Commissioner appointed to serve on the Audit Committee on or around the first of April, June, and October.

08-2 Budgeting Procedures

The Board-approved budget does not agree with the revenue and expenditure budgets on the County's accounting system. The original budget in the County's accounting system exceeded the Board-approved budget for the General Fund and all special revenue funds by \$1,149,031 for revenues and \$1,097,255 for expenditures. In addition, the Board-approved budget and authorized budget amendments also do not match the final budget in the County's accounting system for the General Fund and all special revenue funds.

Generally accepted accounting principles and the County Financial Accounting and Reporting Standards recommend that expenditure estimates and the annual budget be appropriated to the various operational entities within the County and that line-item budget detail by fund be available. The appropriations constitute maximum expenditure authorizations during the fiscal year and cannot legally be exceeded unless subsequently amended by the County Board. Good budget accounting requires: (1) an annual budget be adopted by every governmental unit; (2) the accounting system provide the basis for appropriate budgetary control; and (3) a common terminology and classification that can be used consistently throughout the budgets, accounts, and financial reports of each fund. The County Board should adopt an accurate budget, and it should be followed by the County. The adopted budget should be designed so that comparisons can be made between current year and budget year. Any amendments to the budget should be Board approved and documented in the Board minutes.

We recommend that the County improve its budgetary accounting by implementing controls that will ensure amounts entered into the accounting system tie to the Board approved amounts for each fund's revenue and expenditure budgets.

Client's Response:

Beginning with the 2010 budget year, Murray County developed a new budgeting procedure that ensures that Board-approved budgets correlate to the budget in the County's accounting system. The Auditor has obtained more training and experience and has created a comprehensive budget procedure.

ITEMS ARISING THIS YEAR

09-1 Monitoring Internal Controls

County management is responsible for monitoring its internal controls. Monitoring involves assessing the quality of performance over time. Monitoring should occur during normal operations and includes reviews, comparisons, reconciliations, and other actions employees take in performing their duties.

An essential element of monitoring controls also includes performing a risk assessment of existing controls over significant functions of the accounting system used to produce financial information for members of the County Board, management, and for external financial reporting. The risk assessment is intended to determine if the internal controls established by management are still effective or if changes are needed to maintain a sound internal control structure. Changes may be necessary due to such things as organizational restructuring, staffing vacancies, updates to information systems, or changes to services being provided.

Our audit procedures detected areas and responsibilities performed by County staff with little or no documentation of the monitoring taking place by management or other staff members. Some areas with minimal or no monitoring include:

- reviewing receipts;
- calculating inventory balances;
- reviewing identified receivables; and
- ensuring securities are properly collateralized as required by Minn. Stat. § 118A.03 at all times.

We recommend that a formal plan be developed that calls for assessing and monitoring the significant internal controls on a regular basis, no less than annually. The monitoring should be documented to show the results of the review, changes required, and who performed the work.

Client's Response:

Murray County recognizes the need to monitor internal controls. A process has been established to review receipts, calculate inventory balances, review receivables, and ensure securities are properly collateralized as required by Minn. Stat. § 118A.03 at all times.

09-2 Capital Assets

For financial reporting and asset management purposes, the County is required to keep records of its capital assets, including infrastructure. The County has adopted a capital asset policy, which defines the County's accounting policies over capital assets such as capitalization thresholds, useful lives, and depreciation methods. The policy does not, however, address policies and procedures to identify asset additions and deletions for entry into the capital asset system.

County staff generally identify capital asset additions by reviewing capital expenditure accounts at year-end for the purpose of determining which assets to capitalize. There is no formal procedure in place to identify disposals. After County staff have identified potential assets to capitalize, a sheet is sent to all County department heads indicating the identified additions. Department heads are not required to sign and return the sheet. If a sheet is not returned with changes or disposals, it is assumed that identified assets are correct and no disposals or trade-ins occurred during the period.

We recommend the County Board modify the capital asset policy to establish policies and procedures to identify capital asset additions and deletions. Department heads should report capital asset additions and deletions to County staff responsible for maintaining the capital asset records at least annually.

Client's Response:

The County Board will be modifying the capital assets policy to establish policies and procedures to identify capital asset additions and deletions. This will be done in conjunction with the comprehensive Accounting Policies and Procedures update. The Auditor's Office will work with department heads to do an annual capital assets inventory.

09-3 Segregation of Duties - Payroll

One employee in the Auditor/Treasurer's Office has the ability to process bi-weekly payroll, prepare and submit direct deposit information, and perform general ledger functions. No other County employee reviews or monitors what is processed or entered into the payroll system. The payroll charges are not reviewed before the disbursement is made and, although reports are run for each pay period to verify information on the payroll system, reports are only being reviewed by the individual who enters information.

We recommend the payroll processing, disbursements, and general ledger functions be segregated as much as possible or, if not segregated, monitored and reviewed by an individual that does not have access to the payroll system.

Client's Response:

Beginning with the pay period of November 14-27, 2010, the County Auditor will monitor and review the payroll processing, disbursements, and general ledger functions.

PREVIOUSLY REPORTED ITEM RESOLVED

Information System Risk Management (08-1)

Murray County contracts with Computer Professionals Unlimited, Inc. (CPUI), a service organization, to provide: computer hardware for hosting the County's applications; processing of accounting transactions of other data; daily, weekly, and full system backups of applications and processed data; and disaster recovery planning for continued operations. During our site visit to CPUI, we noted that computers were not located in a restricted area away from public view. The computers were in an unlocked cage. Daily backup tapes for information processed Monday through Thursday were kept onsite in a locked metal cabinet; however, the cabinet was not designed to protect the tapes from the heat that would be generated in the event of a fire. One fire extinguisher was observed in the office. Weekly and full system backup information was kept at an offsite location.

Resolution

CPUI now has a Sentry Safe that protects up to 1,700 degrees. If necessary, the safe could be extracted through a nearby window in the event of a fire. In addition, CPUI's office now has two fire extinguishers, and computers are maintained in a locked storage room overnight.

III. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARD PROGRAMS.

INTERNAL CONTROL

09-4 Subrecipient Monitoring (CFDA #14.228)

Murray County does not have policies and procedures in place for monitoring subrecipients, nor does it sufficiently monitor subrecipient activity for the Community Development Block Grants for monies passed through to the Southwest Minnesota Housing Partnership.

As the pass-through entity, the County is responsible for: (1) identifying to the subrecipient the federal award information and applicable compliance requirements; (2) monitoring the subrecipient's activities to provide reasonable assurance that the subrecipient administers the federal award in compliance with federal requirements; (3) ensuring that required audits are performed, if applicable, and requiring the subrecipient to take prompt corrective action on any audit findings; and (4) evaluating the impact of subrecipient activities on the County's ability to comply with applicable federal regulations.

We recommend Murray County effectively monitor and oversee the subrecipient's activities for the Community Development Block Grants to ensure that they are in compliance with federal regulations. The monitoring and overseeing should also be documented.

Corrective Action Plan:

Name of Contact Person Responsible for Corrective Action:

Heidi E. Winter

Corrective Action Planned:

Murray County contracts with the Southwest Minnesota Housing Partnership and the State of Minnesota through the Department of Employment and Economic Development (DEED) through a Monitoring Agreement. The County Auditor will work with the Partnership and DEED when monitoring visits occur and will make sure that compliance occurs.

Anticipated Completion Date:

Immediately/Already Done. I met with our contact at Housing Partnership, Lori Specmeier, on October 14, 2010, when the issue was brought to my attention during the 2009 field work.

IV. OTHER FINDINGS AND RECOMMENDATIONS

A. MINNESOTA LEGAL COMPLIANCE

ITEM ARISING THIS YEAR

09-5 Tax Levy Approval

The tax levy for 2009 was approved by the County Board on December 30, 2008. According to Minn. Stat. § 275.07, subd. 1, the tax levy approved by the County “shall be certified by the proper authorities to the county auditor on or before five working days after December 20 in each year.”

We recommend the County Board approve the tax levy as specified by Minn. Stat. § 275.07.

Client’s Response:

Murray County has historically set the final let at its year-end meeting, which is typically on the final Tuesday of the year. Beginning with the 2011 levy, Murray County will set the final levy to comply with Minn. Stat. § 275.07, subd. 1. The 2011 levy will be set on December 21, 2010.

B. OTHER ITEM FOR CONSIDERATION

GASB Statement 54

The Governmental Accounting Standards Board (GASB) recently issued Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The intention of this standard is to enhance the usefulness of information included in the financial report about fund balance through clearer fund balance classifications that can be more consistently applied, as well as to clarify existing governmental fund type definitions.

Fund Balance Reporting

Statement 54 establishes new fund balance classifications based on constraints imposed on how resources can be spent. The existing components of fund balance reserved, unreserved, designated, and undesignated are being replaced by nonspendable, restricted, committed, assigned, and unassigned as defined below:

- *Nonspendable* - amounts that cannot be spent because they are either not in spendable form (for example, inventory and prepaid items) or legally or contractually required to be maintained intact (such as the corpus of a permanent fund).
- *Restricted* - amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.
- *Committed* - amounts that can be used only for specific purposes determined by a formal action of a government's highest level of decision-making authority.
- *Assigned* - amounts a government intends to use for a specific purpose that do not meet the criteria to be classified as restricted or committed.
- *Unassigned* - spendable amounts not contained in the other classifications.

Governmental Fund Type Definitions

The definitions of the general fund, special revenue fund type, capital projects fund type, debt service fund type, and permanent fund type are clarified in Statement 54. Interpretations of certain terms within the definition of the special revenue fund type have been provided and, for some governments, those interpretations may affect the activities they choose to report in those funds. The capital projects fund type definition also was clarified for better alignment with the needs of preparers and users. Definitions of other governmental fund types also have been modified for clarity and consistency.

The requirements of GASB Statement 54 are effective for the County for the year ending December 31, 2011.



REBECCA OTTO
STATE AUDITOR

STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

SUITE 500
525 PARK STREET
SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice)
(651) 296-4755 (Fax)
state.auditor@state.mn.us (E-mail)
1-800-627-3529 (Relay Service)

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of County Commissioners
Murray County

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Murray County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements, and have issued our report thereon dated December 21, 2010. Our report was modified to include reference to other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Other auditors audited the financial statements of Murray County Memorial Hospital, a blended component unit of Murray County as described in our report on Murray County's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported separately by those auditors.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Murray County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a deficiency in internal control over financial reporting that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 06-1 to be a material weakness.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 99-1, 06-4, 08-2, and 09-1 through 09-3 to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Murray County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Minnesota Legal Compliance

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the provisions of the *Minnesota Legal Compliance Audit Guide for Local Government*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65. Accordingly, the audit included such tests of the accounting records and such other auditing procedures as we considered necessary in the circumstances.

The *Minnesota Legal Compliance Audit Guide for Local Government* contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our study included all of the listed categories except that we did not test for compliance in tax increment financing because the County does not have any tax increment financing districts of its own.

The results of our tests indicate that, for the items tested, Murray County complied with the material terms and conditions of applicable legal provisions, except as described in the Schedule of Findings and Questioned Costs as item 09-5.

Also included in the Schedule of Findings and Questioned Costs is an other item for consideration. We believe this information to be of benefit to Murray County, and it is reported for that purpose.

Murray County's written responses to the internal control and legal compliance findings identified in our audit have been included in the Schedule of Findings and Questioned Costs. We did not audit the County's responses, and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

REBECCA OTTO
STATE AUDITOR

/s/Greg Hierlinger

GREG HIERLINGER, CPA
DEPUTY STATE AUDITOR

December 21, 2010

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REBECCA OTTO
STATE AUDITOR

STATE OF MINNESOTA OFFICE OF THE STATE AUDITOR

SUITE 500
525 PARK STREET
SAINT PAUL, MN 55103-2139

(651) 296-2551 (Voice)
(651) 296-4755 (Fax)
state.auditor@state.mn.us (E-mail)
1-800-627-3529 (Relay Service)

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of County Commissioners
Murray County

Compliance

We have audited the compliance of Murray County with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2009. Murray County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Murray County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Murray County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2009.

Internal Control Over Compliance

Management of Murray County is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be significant deficiencies as described in the accompanying Schedule of Findings and Questioned Costs as item 09-4. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Schedule of Expenditures of Federal Awards

We have audited the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Murray County as of and for the year ended December 31, 2009, which collectively comprise the County's basic financial statements, and have issued our report thereon

dated December 21, 2010. We did not audit the financial statements of the Murray County Memorial Hospital. Those statements were audited by other auditors whose report thereon has been furnished to us, and our opinion expressed here, insofar as it relates to amounts included for the Hospital Enterprise Fund, is based solely on the report of the other auditors. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Murray County's corrective action plan to the federal award finding identified in our audit is included in the accompanying Schedule of Findings and Questioned Costs. We did not audit the County's corrective action plan and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Board of County Commissioners, management, others within the County, and federal awarding agencies and pass-through entities and is not intended to be, and should not be, used by anyone other than those specified parties.

/s/Rebecca Otto

REBECCA OTTO
STATE AUDITOR

December 21, 2010

/s/Greg Hierlinger

GREG HIERLINGER, CPA
DEPUTY STATE AUDITOR

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

Schedule 9

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2009**

Federal Grantor Pass-Through Agency Grant Program Title	Federal CFDA Number	Expenditures
U.S. Department of Housing and Urban Development		
Passed Through Minnesota Department of Employment and Economic Development Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	14.228	<u>\$ 637,607</u>
U.S. Department of Justice		
Direct Bulletproof Vest Partnership Program	16.607	<u>\$ 1,442</u>
U.S. Department of Transportation		
Passed Through Minnesota Department of Transportation Highway Planning and Construction	20.205	\$ 1,599,395
Formula Grants for Other Than Urbanized Areas	20.509	<u>29,700</u>
Total U.S. Department of Transportation		<u>\$ 1,629,095</u>
U.S. Environmental Protection Agency		
Passed Through Minnesota Department of Employment and Economic Development Capitalization Grants for Clean Water State Revolving Funds	66.458	<u>\$ 124,730</u>
U.S. Election Assistance Commission		
Passed Through Minnesota Secretary of State Help America Vote Act Requirements Payments	90.401	<u>\$ 4,335</u>
U.S. Department of Homeland Security		
Passed Through Minnesota Department of Public Safety Boating Safety Financial Assistance	97.012	\$ 31,276
Homeland Security Grant Program	97.067	<u>67,718</u>
Total U.S. Department of Homeland Security		<u>\$ 98,994</u>
Total Federal Awards		<u><u>\$ 2,496,203</u></u>

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**MURRAY COUNTY
SLAYTON, MINNESOTA**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2009**

1. Reporting Entity

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by Murray County. The County's reporting entity is defined in Note 1 to the financial statements.

2. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Murray County under programs of the federal government for the year ended December 31, 2009. The information in this schedule is presented in accordance with the requirements of Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Because the schedule presents only a selected portion of the operations of Murray County, it is not intended to and does not present the financial position, changes in net assets, or cash flows of Murray County.

3. Summary of Significant Accounting Policies

Expenditures reported on the schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through grant numbers were not assigned by the pass-through agencies.

4. Reconciliation to Schedule of Intergovernmental Revenue

Federal grant revenue per Schedule of Intergovernmental Revenue (Schedule 7)	\$ 2,363,029
Grants received more than 60 days after year-end, deferred in 2009	
Bulletproof Vest Partnership Program (CFDA #16.607)	1,442
Formula Grants for Other Than Urbanized Areas (CFDA #20.509)	2,667
Capitalization Grants for Clean Water State Revolving Funds monies received by the Shetek Area Water and Sewer Commission are payable to the state in the future and, therefore, are recognized as a liability and not revenue (CFDA #66.458)	124,730
Help America Vote Act Requirements Payments grant monies unspent in 2006 and expended in 2009 (CFDA #90.401)	4,335
	4,335
Expenditures per Schedule of Expenditures of Federal Awards	\$ 2,496,203

**MURRAY COUNTY
SLAYTON, MINNESOTA**

5. Subrecipients

Of the expenditures presented in the schedule, Murray County provided federal awards to subrecipients as follows:

<u>CFDA Number</u>	<u>Program Name</u>	<u>Amount Provided to Subrecipients</u>
14.228	Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	\$ 294,098

6. American Recovery and Reinvestment Act

The American Recovery and Reinvestment Act of 2009 (ARRA) requires recipients to clearly distinguish ARRA funds from non-ARRA funding. In the schedule, ARRA funds would be denoted by the addition of ARRA to the program name, but Murray County received no ARRA funding during 2009.