

ADVISORY COMMITTEE
ON CAPITOL AREA
SECURITY

Report

January 15, 2016

Advisory Committee on Capitol Area Security

Annual Report

January 15, 2016

As required by Minnesota Statutes 2012, section 299E.04, the Advisory Committee on Capitol Area Security provides advice and recommendations to the Governor and Legislature regarding security priorities, strategies for addressing these priorities, and recommendations for funding to implement the strategies. The Advisory Committee is required to submit a report to the Governor, Legislature, and Minnesota Supreme Court by January 15 of each year.

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Introduction

In 2015, the Advisory Committee on Capitol Area Security experienced several member changes. Meetings consisted primarily of review of previous initiatives and security assessment reports. The Advisory Committee consists of six members, appointed as follows:

- (1) The Lieutenant Governor;
- (2) Two Senators, including one member from the majority party, appointed by the Senate Majority Leader, and one member from the minority party, appointed by the Senate Minority Leader;
- (3) Two members of the House of Representatives, including one member appointed by the Speaker of the House and one member appointed by the Minority Leader; and
- (4) The Chief Justice of the Minnesota Supreme Court or the designee of the Chief Justice.

These individuals currently serve as Advisory Committee members:

- Lt. Governor Tina Smith (Chair)
- Chief Justice Lorie Gildea
- Senator Bill Ingebrigtsen
- Senator Scott Dibble
- Representative Dan Schoen
- Representative Jim Nash

The Advisory Committee is required by law to meet at least quarterly to assess the status of security in the Capitol Complex Area. For this purpose, the Advisory Committee consults with the Commissioners of Public Safety and Administration, the Capitol Area Architectural and Planning Board, the Director of the Minnesota Historical Society, and the Sergeants-at-Arms of the Senate and House of Representatives. The law requires the Advisory Committee to seek additional advice from individuals with security development experience in a college or university environment, in the courts, and in a private Minnesota company.

The Advisory Committee shall report annually to the Governor, the chairs and ranking minority members of the Legislative committees with jurisdiction over the Capitol Area Architectural and Planning Board, the Department of Public Safety, and the Chief Justice of the Supreme Court. The report shall provide a general assessment of the status of security in the Capitol Complex Area, describe improvements implemented, and recommend future improvements. The report shall include draft legislation to implement any recommended changes in law.

In 2015, the Advisory Committee met on the following dates:
February 6, October 30, and December 11.

The Advisory Committee continues to follow guiding principles identified in its mission statement (See Appendix A). 2015 was a year of transition for the committee. A new chair took over responsibilities, two new legislative members were appointed and several new committee advisors were introduced. During 2015 the committee continued to seek input from state agencies and stakeholders. As required by statute, the Advisory Committee also solicited input from an individual with experience designing and implementing security for a public college or

university campus, an individual with experience designating and implementing security for courts, and an individual with experience designating and implementing security for a private Minnesota company (See Appendix B).

General Overview of Security within the Capitol Complex Area

The Capitol Area is defined in Minnesota Statutes 2012, section 15B.02. It consists of 140 acres adjoining downtown Saint Paul and includes 15 buildings and 25 parking facilities. Based on crime reporting statistics the area is generally viewed as a safe place to work and visit. Although reported crime rates are low, findings from reports on Capitol Complex Area security have identified vulnerabilities affecting the safety of individuals who work in and visit the area.

The Department of Public Safety, through the State Patrol's Capitol Security Section, provides security and law enforcement services in the Capitol Complex Area. As a result of the Advisory Committee's 2014 recommendation to eliminate tenant security contracts, and the subsequent adoption of the recommendation by the legislature in 2015, security resources on the complex are now deployed based on threat assessments, perceived vulnerabilities and stakeholder input.

The Capitol Complex Area has historically enjoyed a relatively safe and low crime environment, considering the relative high crime rates of the neighborhoods surrounding it. This is attributed in part to the presence of Minnesota State Troopers, Capitol Security Officers and the Capitol Complex Emergency Manager as well as physical security enhancements.

The ongoing restoration of the Capitol Building and construction of the new Minnesota Senate Building brings additional security and law enforcement challenges to the Capitol Complex Area. Cooperative efforts between State Patrol and its allied law enforcement partners as well as other state agencies continue to be fostered to ensure desired security needs are met.

The Capitol Security Section full staffing compliment consists of 58 civilian security officers, twelve state troopers, one emergency manager, seven communications personnel and one explosives detecting K-9. The civilian officers are assigned duties at fixed posts within select Capitol Complex Area buildings as well as foot, bicycle, and squad patrol duties. The state troopers have responsibility for command and administration of the Capitol Security Section, and law enforcement operations for the entire Capitol Complex Area. The emergency manager has coordinated emergency preparedness plans of the multiple tenants on the Capitol Complex. In addition, the emergency manager has facilitated training, drills and workshops to enhance the preparedness of employees on the Capitol Complex. The communications division of Capitol Security continuously monitors 71,126 alarm and automation points, 298 emergency intercoms and 647 security cameras. In addition, communications staff is responsible for dispatching law enforcement and security personnel to calls for assistance.

Recent Improvements in Security

The Department of Public Safety and the Department of Administration continue to focus on public safety initiatives and security improvements for the complex. The list below does not include all improvements and initiatives but rather highlights some of the more significant efforts put forth to improve security and public safety in the Capitol Complex Area.

- Executing pre-design for the recommended security enhancements from the 2015 advisory committee annual report
- Threat identification training for troopers and officers
- Evaluating and assessing mass notification systems for implementation on the complex
- Quarterly emergency management meetings with tenants/agencies
- Monthly meetings with regional emergency management partners
- Deployment of explosives detecting K-9 assigned to Capitol Complex
- Coordinating with Minnesota Management and Budget on an enterprise wide workplace violence program
- Training of all officers in National Incident Management System (NIMS) modules ICS-100 and ICS-700, increasing officers' effectiveness in responding to natural and/or man-made emergency incidents
- Continued collaboration on the design of security elements for the new Minnesota Senate Building and Capitol Restoration Project
- Facilitated emergency preparedness training, drills and workshops to enhance the readiness of employees on the Capitol Complex

Recommended Future Improvements

As members of the Advisory Committee on Capitol Area Security, we present the following recommendations to enhance public safety and individual security in the Capitol Complex Area:

RECOMMENDATIONS

The Advisory Committee on Capitol Area Security recommends that the Executive Branch work with the Judicial and Legislative Branches to identify the necessary resources (cash and/or bonding) for pre-design, design and construction of the security improvements outlined in the Miller Dunwiddie Physical Security Study. It is recommended that action be taken in the 2016 Legislative Session and that resources remain available until expended.

APPENDIX A
Advisory Committee on Capitol Area Security Mission Statement

The Advisory Committee on Capitol Area Security is committed to ensuring the safety of the people, assets, process of government, and buildings within the Capitol Complex. To accomplish this goal, the Committee has adopted a layered, all-hazards approach that adheres to the following principles:

- The Capitol and State Office Building must remain open in both reality and perception. Security in these buildings must (1) ensure that processes of government remain accessible to all citizens, (2) ensure the safety of visitors and all participants in these processes, and (3) respect Cass Gilbert's vision for the Capitol building.
- Other buildings on the Capitol Complex, to the extent appropriate and practicable, should remain open. Appropriate security measures in these buildings must be in place to ensure the safety of state employees, military personnel, Minnesota citizens, and their data.
- The Capitol Complex Security Plan should be focused on long-term solutions and leverage a risk-based approach that adequately addresses identified risk areas and levels in each state building.
- The Capitol renovation must incorporate the latest Crime Prevention Through Environmental Design (CPTED) techniques while respecting Cass Gilbert's vision for the building.
- The DPS team responsible for Capitol Security should have access to the resources it needs to ensure the safety of the Capitol Complex, the people who work there and the citizens who visit it in order to ensure continuity of state government operations.

APPENDIX B

Committee Advisors

Department of Administration

Commissioner Matt Massman
Plant Management Director Chris Guevin

Department of Public Safety

Deputy Commissioner Mark Dunaski
Lieutenant Colonel Rochelle Schrofer
Major Bruce Brynell
Captain Eric Roeske

Capitol Area Architectural and Planning Board

Executive Secretary Paul Mandell
Principal Planning and Zoning Administrator Doug Borgland

Minnesota Historical Society

Historic Site Manager Brian Pease
Director of Public Policy and Community Relations David Kelliher

Sergeant-at-Arms, MN Senate

Sergeant-at-Arms Sven Lindquist
Assistant Sergeant-at-Arms Marilyn Hall

Sergeant-at-Arms, MN House

Sergeant-at-Arms Robert Meyerson

Security Advisors – College or University

Lieutenant Troy Buhta, U of M Police Department

Security Advisor – Courts

Director Steve Swensen, Center for Judicial and Executive Security

Private Minnesota Company

John Shuman, Target Corporation