

ADVISORY COMMITTEE
ON CAPITOL AREA
SECURITY

Report

January 15, 2018

Advisory Committee on Capitol Area Security

Annual Report

January 15, 2018

As required by Minnesota Statutes 2012, section 299E.04, the Advisory Committee on Capitol Area Security provides advice and recommendations to the Governor and Legislature regarding security priorities, strategies for addressing these priorities, and recommendations for funding to implement the strategies. The Advisory Committee is required to submit a report to the Governor, Legislature, and Minnesota Supreme Court by January 15 of each year.

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Introduction

There were two member changes for the Advisory Committee on Capitol Area Security in 2017. The Advisory Committee consists of six members, appointed as follows:

- (1) The Lieutenant Governor;
- (2) Two Senators, including one member from the majority party, appointed by the Senate Majority Leader, and one member from the minority party, appointed by the Senate Minority Leader;
- (3) Two members of the House of Representatives, including one member appointed by the Speaker of the House and one member appointed by the Minority Leader; and
- (4) The Chief Justice of the Minnesota Supreme Court or the designee of the Chief Justice.

These individuals served as 2017 Advisory Committee members:

- Lt. Governor Tina Smith (Chair)
- Chief Justice Lorie Gildea
- Senator Warren Limmer
- Senator Scott Dibble
- Representative Debra Hilstrom
- Representative Jim Nash

The Advisory Committee is required by law to meet at least quarterly to assess the status of security in the Capitol Complex Area. For this purpose, the Advisory Committee consults with the Commissioners of Public Safety and Administration, the Capitol Area Architectural and Planning Board, the Director of the Minnesota Historical Society, and the Sergeants-at-Arms of the Senate and House of Representatives. The law requires the Advisory Committee to seek additional advice from individuals with security development experience in a college or university environment, in the courts, and in a private Minnesota company.

The Advisory Committee reports annually to the Governor, the chairs and ranking minority members of the Legislative committees with jurisdiction over the Capitol Area Architectural and Planning Board, the Department of Public Safety, and the Chief Justice of the Supreme Court. The report provides a general assessment of the status of security in the Capitol Complex Area, describes improvements implemented, and recommends future improvements.

In 2017, the Advisory Committee met on January 10, July 10, September 19 and November 1. The focus of these meetings was a review of previous initiatives and security assessment reports.

Appendix A contains the mission statement and identifies guiding principles that the Advisory Committee follows. During 2017, the Advisory Committee continued to seek input from state agencies and stakeholders. As required by statute, the Advisory Committee also solicited input from an individual with experience designing and implementing security for a public college or university campus, an individual with experience designating and implementing security for courts, and an individual with experience designating and implementing security for a private Minnesota company (See Appendix B).

General Overview of Security within the Capitol Complex Area

The Capitol Complex Area as defined by Minnesota Statute 15B.02 consists of 16 buildings and 25 parking facilities spread across 140 acres in the City of Saint Paul. The Capitol Complex Area reported crime rates are historically low as compared to adjacent areas of the city. Visible security deterrents including the presence of Minnesota state troopers and capitol security officers, as well as physical security enhancements, contribute to the lower crime rate. Although crime rates are lower, vulnerabilities are continually evaluated as are improvements for ensuring the safety and security for those who work in and visit the Capitol Complex Area.

The Department of Public Safety, through the State Patrol Capitol Security Section, provides security, law enforcement services and emergency management direction for the Capitol Complex Area. Security resources on the complex are deployed based on threat assessments, perceived vulnerabilities and stakeholder input.

The Capitol Building has reopened for the public and Legislature. However, minor interior and exterior restoration projects will continue.

The Capitol Security Section's full-staffing complement consists of 62 civilian security officers, 13 state troopers, one emergency manager, seven communications personnel and one explosives detecting canine.

- The civilian security officers are assigned duties at fixed posts within select Capitol Complex Area buildings as well as foot, bicycle, and squad patrol duties.
- The state troopers are responsible for command and administration of the Capitol Security Section, and law enforcement operations for the entire Capitol Complex Area.
- The emergency manager is responsible for coordinating emergency preparedness planning on the Capitol Complex. In addition, the emergency manager facilitates training, drills and workshops to enhance the preparedness of employees on the Capitol Complex.
- The communications division of Capitol Security continuously monitors 91,302 alarm and automation points, 374 emergency intercoms and 801 security cameras. In addition, communications staff is responsible for dispatching law enforcement and security personnel to calls for assistance.

The bondable portions of Capitol Complex Security Upgrade Study recommendations were added to the Governor's bonding request in 2017, but funds were not allocated by the Legislature. The estimated cost for the upgrades as outlined in the study was \$26.2 million, comprised of \$18.5 million of bondable initiatives and \$7.7 million of General Fund initiatives. As a concurrent initiative, the Department of Administration continued with the execution of the predesign for the security upgrades. The predesign was the next step in the implementation process as it refined project scope and updated the costs based on those refinements. The predesign was completed in October. The revised costs for the upgrades is \$33.5 million comprised of \$24.4 million of bondable initiatives and \$9.1 million of General Fund initiatives. The Department of Administration has also included the revised costs as part of its 2018 Capital Budget Request.

Recent Improvements in Security

The Departments of Public Safety and Administration continue to focus on public safety initiatives and security improvements for the Complex. The list below does not include all improvements and initiatives, but rather highlights some of the more significant efforts to improve security and public safety in the Capitol Complex Area.

- Completion of predesign for the recommended security enhancements from the 2015 Advisory Committee annual report.
- Introduced crisis intervention training for troopers and officers.
- Added one state trooper position assigned specifically to the Minnesota Judicial Center.
- Initiated rollout of a mass notification system for the Capitol Complex.
- Quarterly emergency management meetings with tenants/agencies.
- Monthly meetings with regional emergency management partners.
- Continued training of new officers in National Incident Management System (NIMS) modules ICS-100 and ICS-700, increasing officers' effectiveness in responding to natural and/or human-made emergency incidents.
- Implemented new security elements from the Capitol restoration project.
- Facilitated emergency preparedness training, drills and workshops to enhance the readiness of employees on the Capitol Complex.
- Relocated waste receptacles away from Capitol Complex buildings to reduce the risk of explosives being concealed adjacent to buildings.
- Reduced threat risk by increasing visibility around buildings. This included trimming back bushes and trees adjacent to the buildings.
- Established new protocols for large-scale events on the Capitol Complex.

Recommended Future Improvements

As members of the Advisory Committee on Capitol Area Security, we present the following recommendations to enhance public safety and individual security in the Capitol Complex Area:

RECOMMENDATIONS

The Advisory Committee on Capitol Area Security recommends the Legislature fully fund the upgrade initiatives outlined in the Miller Dunwiddie Physical Security Predesign, for \$33.5 million which includes \$24.4 million in bondable and \$9.1 million in non-bondable (general fund) costs. The Committee further recommends this funding remain available until all work is completed.

The Committee also recommends completing the rollout of the Everbridge mass notification system for all tenants of the Capitol Complex.

APPENDIX A
Advisory Committee on Capitol Area Security Mission Statement

The Advisory Committee on Capitol Area Security is committed to ensuring the safety of the people, assets, process of government, and buildings within the Capitol Complex. To accomplish this, the Committee has adopted a layered, all-hazards approach that adheres to the following principles:

- The Capitol and State Office Building must remain open in both reality and perception. Security in these buildings must (1) ensure that processes of government remain accessible to all citizens, (2) ensure the safety of visitors and all participants in these processes, and (3) respect Cass Gilbert’s vision for the Capitol building.
- Other buildings on the Capitol Complex, to the extent appropriate and feasible, should remain open. Appropriate security measures in these buildings must be in place to ensure the safety of state employees, military personnel, Minnesota citizens, and their data.
- The Capitol Complex Security Plan should be focused on long-term solutions and leverage a risk-based approach that adequately addresses identified risk areas and levels in each state building.
- The DPS team responsible for Capitol Security should have access to the resources it needs to ensure the safety of the Capitol Complex, the people who work there, and the citizens who visit in order to ensure continuity of state government operations.

APPENDIX B

Committee Advisors

Department of Administration

Commissioner Matt Massman
Plant Management Director Chris Guevin

Department of Public Safety

Lieutenant Colonel Rochelle Schrofer
Major Bruce Brynell
Captain Eric Roeske

Capitol Area Architectural and Planning Board

Executive Secretary Paul Mandell

Minnesota Historical Society

Historic Site Manager Brian Pease
Director of Public Policy and Community Relations David Kelliher

Sergeant-at-Arms, MN Senate

Sergeant-at-Arms Sven Lindquist
Assistant Sergeant-at-Arms Marilyn Logan

Sergeant-at-Arms, MN House

Sergeant-at-Arms Robert Meyerson

Security Advisors – College or University

Lieutenant Troy Buhta, U of M Police Department

Security Advisor – Courts

Ty Sheridan, Undersheriff- Court and Security Services, Ramsey County Sheriff's Department

Private Minnesota Company

Andy Landon, Target Corporation